City of Jacksonville January 20, 2021
Community Redevelopment Agency Uncertified Condensed Copy

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CITY OF JACKSONVILLE

COMMUNITY REDEVELOPMENT AGENCY

BOARD MEETING

Proceedings held on Wednesday, January 20, 2021, commencing at 2:00 p.m., Jacksonville Public/Main Library, Multipurpose Room, 303 North Laura Street, Jacksonville, Florida, before Diane M. Tropia, FPR, a Notary Public in and for the State of Florida at Large.

#### BOARD MEMBERS PRESENT:

RON MOODY, Chairman.
BRAXTON GILLAM, Vice Chair.
CAROL WORSHAM, Secretary.
WILLIAM ADAMS, Board Member, via Zoom.
OLIVER BARAKAT, Board Member.
JIM CITRANO, Board Member.
TODD FROATS, Board Member.
CRAIG GIBBS, Board Member.
DAVID WARD, Board Member.

#### ALSO PRESENT:

LORI BOYER, Chief Executive Officer.
GUY PARCLA, DIA, Operations Manager, via Zoom.
JOHN CRSSCIMBENI, DIA, Compliance Coordinator.
STEVE KELLEY, DIA, Director of Development.
INA MEZINI, DIA, Marketing and Communications.
JOHN SAWYER, Office of General Counsel, via Zoom.
Leanna Cumber, City Council Liaison, via Zoom.

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Carol Worsham. I believe three years for
 me.

THE CHAIRMAN: And Carol is our current secretary.

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My name is Ron Moody. I'm in my sixth year now.

BOARD MEMBER GILLAM: I'm Braxton Gillam. I think I'm starting my fifth year. I know

I've had four for sure.

BOARD MEMBER BARAKAT: Hi.
Oliver Barakat. I'm in my ninth year.

BOARD MEMBER FROATS: Todd Froats. Just over three years.

 $\operatorname{\mathsf{BOARD}}\nolimits\operatorname{\mathsf{MEMBER}}\nolimits\operatorname{\mathsf{WARD}}\nolimits\colon\operatorname{\mathsf{David}}\nolimits\operatorname{\mathsf{Ward}}\nolimits.$  Somewhere in year one.

THE CHAIRMAN: All right. Now let me also introduce our council people. Is LeAnna Cumber on the line?

COUNCIL MEMBER CUMBER: I am joining you today. Hello to everyone.

THE CHAIRMAN: And then, Reggie Gaffney, are you here today?

23 (No response.)

THE CHAIRMAN: Let me introduce the staff.

Our CEO, Lori Boyer.

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PROCEEDINGS

January 20, 2021 2:00 p.m.

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THE CHAIRMAN: Hello. My name is Ron Moody. I'd like to welcome you to the first meeting of the year of the Downtown Investment Authority.

Let me quickly start by introducing the board. And while I'm thinking about it, we have a new microphone system today. When you want to talk, push the button on the right and hold it down as you speak, and everyone can clearly hear it.

So let me start by introducing the board. And I'd like -- real quickly, I want each board member to introduce themselves, and I want you to quickly tell us how many years you've been serving on the board today.

BOARD MEMBER CITRANO: Good afternoon. Jim Citrano, and I believe next month will be my first year. So March of last year is when I started.

BOARD MEMBER GIBBS: Good afternoon. I'm Craig Gibbs, and I think this is my sixth year.

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BOARD MEMBER WORSHAM: Good afternoon. Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

Lori, raise your hand.

MS. BOYER: (Complies.)THE CHAIRMAN: Steve k

THE CHAIRMAN: Steve Kelley, Director ofDowntown Real Estate and Development. Guy

5 Parola is not here today; I think he's

6 attending a meeting. John Crescimbeni,

7 Regulatory Compliance Manager; Ina Mezini,

8 Marketing and Communications Specialist; Lori

**9** Radcliffe-Meyers, Redevelopment Coordinator;

Jackie Mott, Financial Analyst; and John

Sawyer, Office of General Counsel.

John, are you there?

(No response.)

MS. MEZINI: I do see him on the line.

MR. SAWYER: I'm here.

MS. MEZINI: And, Mr. Moody, we also have Bill Adams on the line as well, DIA board member.

THE CHAIRMAN: Bill, forgive me for overlooking you today. I know you're virtual today. How many years have you been with us on the Downtown Investment Authority?

BOARD MEMBER ADAMS: You're more than forgiven, Ron, for the omission here.

I am virtually quarantined. I joined with

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Mr. Citrano, so about a year.

2 THE CHAIRMAN: Okay. Welcome.

All right. Let's go to public comments.

4 MS. MEZINI: All right. So first we will

5 start with public comments in person; however,

6 if you are on the call and would like to submit

7 a comment, please raise your hand. If you're

8 on your desktop, you can hover over to your

tool bar, click "Manage Participants," find 9

10 your name, hit the more down arrow button, and

hit "Raise Hand." If you're calling, it's star 11

12 nine to raise your hand.

Thank you. 13

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And for in-person comments, we will start 14

15 with Charlie Cofer.

(Mr. Cofer approaches the podium.)

MR. COFER: Thank you very much. 17

(Off microphone.) 18

19 MS. MEZINI: I'm sorry to interrupt, sir.

20 If you could please press and hold on that

21 mic up there. There's a little icon that

22 lights up.

23 MR. COFER: Is this working?

24 MS. MEZINI: Yes.

25 MR. COFER: Thank you.

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I'm Charlie Cofer, the elected public defender for the Fourth Judicial Circuit. I'm

here to briefly comment upon what is under 3

Tab 4.B of your packet today, dealing with the 4

5 setting of parking rates.

I'm mostly interested in the parking rate at the library garage right next door to us, which is right next door to my office. A

significant portion of my employees park in 9

10 that facility and have done so since the office

11 moved over from the Groover-Stewart building

12 over on Market Street to the Jake Godbold

building. 13

> I have provided each of the members of the Authority a copy of an email that I sent to

Ms. Boyer and Councilman Crescimbeni. This 16

all -- when we first heard about the possible 17

raising of rates -- I believe staff has 18

19 provided you with kind of a summary of what

employees in my office are paying for the 20

21 rates.

22 There is -- I will grant you, it is all

over the place in terms of rates because when

we moved over to the Jake Godbold building and

25 started parking in the library garage, there

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was a grandfathering-in over time, and there's

2 been a rate structure which I've tried to

3 explain in my memo to Ms. Boyer.

4 I will tell you that we would ask that the

5 Authority recommend that these rates that we have presently been paying continue versus 6

7 being converted to the proposed rates, which

the subcommittees have recommended to the 8

Authority. 9

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11

As a governmental entity, I don't need to explain to you how all governmental entities

12 are strapped for cash and will be strapped for

cash for the next few years because of 13

14 COVID-19. There are going to be immense

pressures on my office financially and, 15

therefore, on the amounts that I can pay to my 16

17 employees. We have many governmental agencies

downtown. We draw people downtown who work in 18

19 our agencies, whether it's the clerk's office,

20 Tax Collector's Office, Supervisor of

21 Elections, State Attorney's Office, or my

office. 22

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23 Oftentimes it's said that governmental

24 employees are underpaid for the service they

provide to their community, and I agree with

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that. And I think one of the things where we could recognize that is to give consideration

to our governmental employees who are underpaid

in terms of parking, the necessary parking that 4

they have to pay in order to commute downtown, 5

work downtown, and help keep downtown vibrant. 6

I will note, the rates which y'all are

proposing may seem like nominal increases, but to the people in my office, they are 9

10 significant. I wish I could pay my people

11 more. They certainly deserve more. But I'm

12 here on behalf of the hundred and -- I believe

130 or so employees who have worked in this 13

office versus Clay or Duval, that you allow us 14

15 to maintain the rates or that we are presently

paying and the grandfathering in, either that

16

17 or give us some consideration and recommend to

18 the City Council that we be --

MS. MEZINI: That's time, sir.

MR. COFER: -- the 50 percent City 20

21 employee rate.

Thank you very much for your time.

THE CHAIRMAN: Okay. Thank you.

24 Are there any other public comments?

25 MS. MEZINI: Yes. We have Nancy Powell on Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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the call with her hand raised.

2 Nancy, I will lower your hand, and you can 3 go ahead.

MS. POWELL: Can you hear me?

You know, as you all have heard from us 5 6 before, we've been advocating -- Riverfront

7 Parks Now has been advocating for the

8 development of a holistic view of our downtown

riverfront, for a major signature park at the 9

10 Shipyards and Metropolitan Park that is

accessible and provides a place for all to 11

enjoy a variety of activities and experiences, 12

a 365-day-a-year place. 13

It is a bold vision that puts forth the public good along our signature asset and will serve to attract private development and economic activity. Importantly, park design should also include resiliency planning, which will avoid future costs and loss of businesses.

We have seen in so many cities the creativity that comes from a robust community engagement effort, with the focus on being a place that is interesting to (audio malfunction).

MS. MEZINI: Ms. Powell, you're breaking Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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up. 1

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MS. POWELL: (Audio malfunction.)

3 Can you hear me?

MS. MEZINI: We could, but you were 4

5 breaking up a little bit there.

6 MS. POWELL: Okay. We've been asked, why should -- (audio malfunction) -- public asset. 7

8 We know that the lands along the St. Johns

River in Duval County is already 90 percent 9

10 owned by private landowners. So having this

land downtown is our last best hope (audio 11

12 malfunction) ---

MS. MEZINI: I'm sorry, Ms. Powell. We're 13 having some connection issues on our end. 14

MS. POWELL: We continue (audio 15 malfunction) --16

MS. MEZINI: I'm sorry, Ms. Powell. If you can hear us, we're just going to take a quick break, and I'll allow you to speak again in a second. We're going to figure out some connection issues on our end.

22 (Brief pause in the proceedings.)

MS. MEZINI: All right, Ms. Powell, if you

will try to speak again, let's see if we can 24

25 hear you.

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MS. POWELL: I don't know how much you 1

heard from the last one, but I will just say that, you know, we've been asked why the

4 remaining downtown public land should become a

public asset and be open to everyone. And that 5

is because we know the lands of the (audio

malfunction) are 90 percent owned by private

8 landowners, so having this land downtown is our last best hope to create an amazing public 9

10 asset that rivals any city.

MS. MEZINI: Thank you, Ms. Powell. I'm sorry about that.

We don't have any other public comment, 13 14 Mr. Moody.

THE CHAIRMAN: Nancy, can you hear me? 15

I'm sorry we're having these connection 16 17 problems. Hopefully, maybe you can be in

person next time and we won't have to put up 18

19 with that challenge.

20 MS. POWELL: I was at DDRB last week, and 21 it was, like, a half-an-hour worth of bad connections. 22

23 THE CHAIRMAN: Okay. Let's move on.

24 Our first area that I want to go to is our

Community Redevelopment Agency for November

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the 18th. We have minutes. Hopefully, you

have read them. 3

Are there any questions? Are there any changes?

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MS. MEZINI: Mr. Moody, we -- actually, minutes are not available for November.

However, there is a transcript and a recording 7

available. And if anybody needs that, they can

contact us and we can provide that for them. 9

10 And it's also available on our website as well. 11

THE CHAIRMAN: All right. Let's go to the 12 first resolution. This will be Resolution

2020-01-03 [sic]. 13

14 We've got four resolutions that are going to come to you today. Each one of them have 15

come in front of the Strategic Implementation 16

17 Committee. They are going to make a

recommendation to the board, but what I would 18

like to do -- I would like our CEO and staff to 19

present each resolution, and then I'd like 20 Oliver Barakat, from his committee, the 21

22 Strategic Implementation Committee, to give us

23 their recommendation, and then we'll open up

the floor for questions and comments. 24

25 MS. BOYER: Thank you, Mr. Chairman. Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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And as I did at the Strategic
 Implementation Committee, I am going to let
 Mr. Kelley make the presentations on these

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resolutions. It will be quicker for you to gothrough that process.

MR. KELLEY: Thank you, Mr. President. Our first resolution today is, as you mentioned, 2020-01-03 [sic], which is the update to the Related Group. This is the revised term sheet to incorporate the open-end questions that were left to be resolved from our last meeting and it also includes two new requests.

So the -- Resolution 2020-11-01 was approved for the disposition of the property and included the term sheet for terms of redevelopment with the Related Group with two open items to be further negotiated with the applicant.

Today we are presenting again, as Resolution 2020-01-03, the disposition of the property and the term sheet for redevelopment that answers those questions and includes the two new requests from the developer. You'll see that the resolution contemplates the land

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disposition, which was already heard and approved by the full DIA board. So even though

 ${f 3}$  it remains included in the resolution and will

4 technically be part of a motion and vote here

again today, there have been no materialchanges to that disposition, so that compo

changes to that disposition, so that component is not being presented again here today.

In your package, the term sheet provides highlights where changes have been made from previous versions that you have seen.

previous versions that you have seen.

On Page 10, language has been modified to state that the developer agrees to either negotiate with its lender or to include the

14 City as beneficiary for the completion

15 guarantee being provided to that lender, or

otherwise, the developer will enter into a

17 completion guarantee directly with the City

18 that mirrors the completion guarantee

**19** negotiated with the lender. So in either of

those cases, this puts the City in the position

21 of having direct rights and remedies for the

22 completion of the project, which was a concern

raised when the redevelopment project waspresented in November.

The second item that was open was the Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

1 right of first refusal. There's been

2 continuing conversation where we feel we've

3 reached agreement on the ROFR as presented.

4 That includes the ten-year term and maintains

5 the similar use requirement found in that

6 language. Nothing else has changed in this

7 language other than to add the word

8 "commercial" as a modifier to the word

9 "improvements," meaning that the ROFR would

10 allow Related to have the option to acquire the

property, subject to sale, on similar terms andbuild the proposed building for an operation of

13 a similar use at value providing similar tax

revenue to the City for a period of ten yearsfrom closing.

The next item has to do with therestaurant parcel. So additional work has goneinto trying to best locate the site of

19 restaurant parcel in conjunction with the

20 developer, as well as Parks, to minimize

21 disruption with the development plans already

in place. This will remain somewhat in fluxuntil an operator is identified and the

proposed site is designed to meet their needs.

We expect the pad may look something like Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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1 what you see in the blue outlined area on

2 Page 10 of the term sheet. Here, we have an

3 irregular-shaped parcel, estimated to be

4 approximately 5,500 square feet. And in the

**5** ROI calculations, this is accomplished by

6 reducing the size of Parcel B, which is the

7 area to the north of that restaurant site, that

8 will be coming back to the City. There is also

**9** a small 560-square-foot triangle in the park

10 shown as "R3" that may come into question as

11 the design is finalized, but for now it's not

**12** being included as proposed and under any

13 circumstance that ROI is required to maintain

14 coverage of one time at minimum. This pad has

15 been vetted with the Parks Department, and they

16 view it as the best option from their

17 perspective as well.

Among other changes as it relates to the restaurant site, Page 2 of the term sheet removes language that contemplated easements for the underground storage tank or the

21 for the underground storage tank or the location of the storage tank and reduces

location of the storage tank and reduces thelanguage to state that the City shall relocate

24 the storage tank -- the fuel storage tank to

25 COJ property, which is necessary for the

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location of the restaurant parcel and is consistent with the City's intentions to 2 3

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17 18 \$500,000.

improve resiliency as part of this project.

Of the new requests, the first relates to engineering work that the developer has performed on the soil conditions, where they have discovered problems related to the compactness of subsoil conditions on the site. The developer has explored several alternatives and has determined that the least-costly but most-effective approach to stabilize the area will add more than a million dollars in cost, and is requesting up to \$500,000 from the City to offset these additional costs. So that additional funding would come as 50 percent of those total remediation costs associated with addressing the soil compactness issues up to

The developer is also requesting a small additional parcel near the intersection of Prudential Drive and Museum Circle for the placement of their sign. The sign parcel is approximately 158 square feet and is required by the City as the City does not allow placement of private signs on public property.

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It has been determined the location is not in a City right-of-way, and the additional property

has been included in the ROI calculation with a 3 cost estimate of just over \$4,700.

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That's the end of my staff report, sir, and I'm happy to address any questions. 6

THE CHAIRMAN: Thank you, Mr. Kelley.

Why don't we start with -- David, would

you -- do you have any questions? 9

Better yet, Oliver, could I get you to report from the SIC committee and your recommendation? And then I'll open it up to the board.

BOARD MEMBER BARAKAT: Thank you, 14 Mr. Chairman. 15

We recommended to the board to approve as presented by staff. There was some discussion, primarily about an additional

half-million-dollar ask from the developer. 19

And we wanted to ensure, despite the fact that 20

21 that actual cost may exceed a million dollars,

22 that the City was only going to get a

23 (inaudible) half-million, max. So it's

50 percent or a half-million, whichever is the

25 lower of the two numbers.

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Other than that, there was discussion 1 about the signage and some other, what I would say, minor considerations, but we did recommend to approve to the board. 4

6 So, David Ward, questions or comments? BOARD MEMBER WARD: Just this one -- one 7

THE CHAIRMAN: Okay. Thank you.

question. And in fairness to both staff and 8 the developer, I don't think I noticed this 9

10 when we were reviewing this in the Strategic Implementation Committee. I suppose my 11

12 question is best directed to Mr. Kelley.

On the -- what is Page 10, "Developer 14 Obligations," Number 2, we were talking about the completion guarantee, substantially the same format as the developer provides to the lender or another commercially reasonable guarantee of completion.

19 This is not to nit-pick or reinvent the 20 wheel here, just for my own education. We talk 21 about the developer will provide to the City and developer's sole discretion. Is there any 22 23 sort of risk for us -- the way I read "sole discretion," meaning, I guess, technically, 24 they do not have to provide it. Is there any

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risk to the City or DIA in the event that they

wouldn't? I don't anticipate -- Mr. Diebenow could certainly speak to it, but I wouldn't

anticipate that would be too much of an issue,

but just wondering what the import of that 5

6 language was.

7

MR. KELLEY: Through the Chair to Mr. Ward, so my understanding of that

language -- and I'll ask Mr. Diebenow to 9

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confirm -- is that it's intended to focus on

11 the form of the guarantee and not the -- an

12 open-ended right to still provide or not

provide. And so -- and in my conversations 13

with the development team, it was stated that 14

they would be willing to provide that 15

additional guarantee in a form that mirrors 16

17 what they are providing to their lender if we

18 don't cojoin with that lender on their

19 guarantee, just to simplify the approval

process and not have extensive negotiations on 20

a wholly separate guarantee. That might be a

22 problem for the lender themselves.

But I'll let Mr. Diebenow speak.

24 (Mr. Diebenow approaches the podium.)

MR. DIEBENOW: Steve Diebenow, One 25

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Independent Drive, Suite 1200, here on behalf 2

of the developer, the Related Group. That's exactly right, the way that

Mr. Kelley described it, because we don't have 4 a lender in place and we don't know what that 5 6 guarantee is going to look like yet. We're 7 reserving the ability to have the guarantee be 8 whatever form we would like it to be in 9

accordance with the language that's in the term sheet. But there will be a document provided, a quarantee provided.

BOARD MEMBER WARD: That makes sense. I would have a recommendation -- I'm not sure --I'm sure I'm out of order. I probably failed

Robert's Rules of Order. 15

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My recommendation, then, would be just to make sure the language is clear; that it should read, "developer will provide to the City, the form of which developer's sole discretion, a complete guarantee."

The way it reads right now, it would be sole discretion of whether they have to provide it or not, the way I read it. So it should be, the form of which to be in developer's sole and reasonable discretion. I would also add

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"reasonable," but that's the transactional

1 lawyer in me coming out. 2

3 Nothing further, Mr. Moody.

THE CHAIRMAN: Okay. Thank you, David. 4

5 Todd.

6 BOARD MEMBER FROATS: So I like what he's 7 done with the right of first refusal. I just 8 want to comment on right of first refusal. It was a big discussion item originally, and I 9

10 like what's been done with it. It does sort of

avoid the issue with the Hyatt on the property 11

12 over there, so congratulations. I think it protects the City. 13

Second, just in reviewing the site plan, I did notice on the left-hand side -- Ms. Boyer and I already discussed this. There was a -the width of the boardwalk on the -- on the western side of this property -- and I guess

18 this is more of a DDRB issue, but it looks like 19

it's 6 feet -- and I understand there have been 20

21 discussions already on it and it's not really

22 our -- it's not part of our board, but I do

23 want to point that out. And I think they're

24 having discussions to expand that.

25 Thank you.

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THE CHAIRMAN: Thank you, Todd. 1

2 Oliver, any further comments?

3 BOARD MEMBER BARAKAT: Just a quick

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4 question. I know this got a lot of attention

5 at DDRB. On the restaurant side, since the

site plan is in flux, will -- when DIA approves

the conceptual project today, will the

restaurant be part of that or will the

restaurant come back to DDRB once that 9

10 structure is finalized and the site plan is 11

finalized?

12

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Is that a Guy Parola question and he's not here?

14 MR. KELLEY: The restaurant pad will come 15 back to DDRB for its approval as well, and

there's a requirement that the Certificate of 16

17 Occupancy for the multifamily residential

cannot be issued until a Certificate of 18

19 Completion is available on the restaurant

20 itself. So, obviously, the construction times

21 for those will not start simultaneously, but

the completion and -- to ensure that we have 22

23 what we're expecting from this redevelopment,

24 the CO or -- it's required that we have a

Certificate of Occupancy -- or Certificate of

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Completion on the restaurant simultaneous with a CO on the multifamily.

3 BOARD MEMBER BARAKAT: Thank you.

No further questions, Mr. Chair. 4

5 THE CHAIRMAN: Mr. Gillam.

6 BOARD MEMBER GILLAM: The revisions make 7 sense to me. I still like this project and I'm

8 in favor of it.

9 THE CHAIRMAN: All right. Thank you.

10

11 BOARD MEMBER WORSHAM: Thank you.

12 Carol Worsham, board member.

I think Oliver answered my question -- or 13 you did with the question that Oliver asked 14

about the restaurant site and the tving of that 15

to the completion of the residential structure. 16

I want to thank you all for -- I think

17 we've done a good job in bringing this thing 18

back to the board with the recommendations and 19

concerns, not only with the ROFR but the 20

21 restaurant site, and I'm glad you coordinated

22 that through the Parks Department. 23 So I don't have any other questions.

Thank you. 24

25 THE CHAIRMAN: Thank you.

> Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

> > 6 of 38 sheets

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Craig Gibbs. 1

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2 BOARD MEMBER GIBBS: Thank you.

I attended the SIC meeting and it was a

great presentation, and I think this is a great 4

5 project. Congratulations, Mr. Kelley.

THE CHAIRMAN: All right. Thank you.

7 Mr. Citrano.

8 BOARD MEMBER CITRANO: Mr. Chairman,

9 before you call the vote, I just need to remind

10 the board that I did file a Form 8 on this 11 project.

12 I attended the SIC meeting as well, and I appreciated the debate that the committee had. 13

14 I do not have any questions and I'm also in 15 support.

THE CHAIRMAN: All right. I --

17 BOARD MEMBER ADAMS: Mr. Moody --

18 THE CHAIRMAN: Mr. Adams.

19 BOARD MEMBER ADAMS: Thank you very much.

20 I apologize. I recognize this will be a

21 little bit awkward since I'm the only one

that's remote. 22

23 And my question is actually driven by that

remoteness because I could not hear 24

Mr. Kelley's description of the revisions to

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the ROFR, which I have great interest in. So if you wouldn't mind, Mr. Kelley, could you --

3 we'll see if it works again this time.

MR. KELLEY: Thank you, Mr. Adams. 4

Through the Chair, so the ROFR itself, the

6 language was modified to state that we've

7 reached agreement on the ROFR language as

8 presented with a ten-year term and a similar

9 use requirement that's found in that language

10 is maintained. So nothing else has changed in

11 the language other than to add the word

12 "commercial" as a modifier to the word

"improvements." So ultimately, it means that 13

14 the ROFR would allow Related to have the option

15 to acquire the property, subject to sale, on

16 similar terms and build the proposed building

17 for operation of a similar use at a value

providing similar tax value to the City for a 18

19 period of ten years from closing.

BOARD MEMBER ADAMS: So is it the

intention of the ROFR that, if the decision was

22 made to redevelop the MOSH site for commercial

23 purposes, it would be offered for sale outright

to Related for redevelopment on similar terms,

25 similar valued as this project? Or are we

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contemplating granting them the right to step

in once there's been a proposal that's been put

out, and then acquire on similar terms as

whatever the leading proposal is? 4

5 MR. KELLEY: Yes, sir. It's the second of

the two options that you presented. 6

7 BOARD MEMBER ADAMS: Okay. That's what I

8 was afraid of. So my position remains as the

last time we talked on this subject. I think 9

10 that's a disincentive to other developers

coming in, and so I'll vote accordingly. 11

Thank you very much.

THE CHAIRMAN: All right. Any further 13

14 comments or questions before I ask for a

15 motion?

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16 MS. BOYER: Mr. Chairman, I would just

draw -- since both Ms. Worsham and Mr. Barakat 17

18 raised a question about the timing of the

restaurant approval, if you look on Page 13 of 19

20 17 in the term sheet under Additional

21 Requirements, Paragraph 1, is where that is

22 addressed.

And so it contemplates that the applicant

24 could obtain final approval on the residential

building prior to obtaining final DDRB approval

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on the restaurant. But they have 12 months --

they have to get conceptual, and then they have

3 12 months to get the final, and they have to

complete them at the same time. 4

But the idea is that it would take a

6 longer time to construct the parking garage and

7 the residential property than it would the

8 restaurant property, and so they could stagger

9 the final approval and the commencement of

10 construction. They just have to complete them

11 both simultaneously.

12 THE CHAIRMAN: Okay. Thank you, Ms. Boyer.

All right. I need a motion.

14 BOARD MEMBER WARD: Just as a point of

15 clarification, I don't know who this needs to

be directed to, but I would propose some 16

17 additional language, like I discussed. Does

that need to be included in my motion? So 18

19 slightly amended language; is that correct? I

just want to make sure before I waste 20

21 everyone's time.

MS. BOYER: Yes. You could make a motion 22

23 to recommend approval, subject to an amendment

24 to incorporate the language you suggested on

25 page --

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BOARD MEMBER WARD: Mr. Chairman, I would 1 1 2 move approval of Resolution 2021-01-03, with

3 the revised -- well, seems I've got a friend

here. I will pause that, I guess. 4

I'm not sure if I'm out of order, but --5

6 Mr. Diebenow.

7 MR. DIEBENOW: I'm sorry. I was just 8 going to agree. I was going to let you read

your language and then I was going to say that 9

10 the applicant agrees with your revision. We

would accept it. 11

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BOARD MEMBER WARD: Okay. So I move approval of 2021-01-03 with the revision of the language under the Developer Obligation section, Subsection 2, the last sentence to

read: Developer will provide to the City, in 16 17 the form of which to be in developer's sole and reasonable discretion, a completion guarantee, 18

19 and so forth.

20 THE CHAIRMAN: All right. There's a

21 motion. Do I have a second?

BOARD MEMBER GILLAM: Second.

23 THE CHAIRMAN: Who seconded? Braxton

24 Gillam?

25 BOARD MEMBER GILLAM: Yes.

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THE CHAIRMAN: All right. Any further comments?

3 MS. MEZINI: Mr. Moody, I'm sorry to

interrupt. I am required to read it into the 4 5 record -- Mr. Citrano already told us about his

voting conflict, but I'm going to read the 6

statement from the 8B form for the record. 7

8 And that reads: My employer, Truist Bank,

has a business relationship with the Related 9

10 Group. I have no personal involvement in the

11 management of the relationship.

12 End comment.

THE CHAIRMAN: Thank you, Ina. All right. 13

14 Let's vote.

15 Mr. Braxton Gillam.

BOARD MEMBER GILLAM: I'm in favor. 16

17 THE CHAIRMAN: Carol Worsham.

BOARD MEMBER WORSHAM: In favor. 18

THE CHAIRMAN: Bill Adams. 19

20 (No response.)

21 THE CHAIRMAN: Hello, Bill Adams?

22 (No response.)

23 THE CHAIRMAN: Oliver Barakat.

24 BOARD MEMBER BARAKAT: In favor.

25 THE CHAIRMAN: Jim Citrano.

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BOARD MEMBER CITRANO: I'm in favor.

2 THE CHAIRMAN: Todd Froats.

3 BOARD MEMBER FROATS: In favor.

4 THE CHAIRMAN: Craig Gibbs.

5 BOARD MEMBER GIBBS: I'm in favor.

THE CHAIRMAN: David Ward.

7 BOARD MEMBER WARD: I'm in favor.

8 THE CHAIRMAN: And I, likewise, am in

9 favor.

6

14

10 Let me come back to Bill Adams.

Bill, are you there? 11

12 BOARD MEMBER ADAMS: I am.

THE CHAIRMAN: How do you vote? 13

BOARD MEMBER ADAMS: I am opposed.

THE CHAIRMAN: All right. So we have 15

eight in favor, one opposed for the passage of 16

17 Resolution 2020-01-03 [sic].

All right. Ms. Boyer. 18

19 MS. BOYER: Mr. Chairman, if I could just

20 note for the record and for the benefit of

21 those who may be on Zoom that DIA adopted

several months ago a bylaw change that allows 22

23 us, if we have a quorum present and voting in

24 person in the meeting, to allow members who are

not present but who have been excused for a

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justified reason to vote via Zoom, and that is

why we are allowing Mr. Adams to vote.

3 THE CHAIRMAN: All right. Thank you for that clarification. 4

5

All right. Let's go to the next

resolution, 2021-01-04, the Baptist Convention 6

Building and the Federal Reserve Building. 7

8 Again, I'd like Ms. Boyer and her staff to

tee it up. I would like Oliver Barakat and his 9

10 committee to describe what happened at the SIC

11 meeting, and then we'll open it up to the floor

12 for further questions and comments.

MS. BOYER: And I'll allow Mr. Kelley to 13 14 start the presentation.

15 MR. KELLEY: Thank you, Mr. Chair,

Ms. CEO. 16

17 So I'm proud to present our first request

under the Downtown Preservation and 18

19 Revitalization Program that we commonly refer

to as the DPRP. It was approved in October of 20

21 last year, and this is precisely the type of

22 development activity this program was created 23 for.

24 This project includes redevelopment of two

25 historic Jacksonville buildings located

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adjacent to one another on the block

- 2 immediately to the west of City Hall, also
- adjacent to the Sweet Pete's operation and the 3
- former Seminole Club building. That property, 4
- 5 the Sweet Pete's location, is not part of this
- 6 request, but it's owned by the developer
- 7 applicant, JWB Capital, and the operation of
- 8 that building is integral to the request being
- 9 presented.

10

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The properties in the redevelopment plan as presented include the former Florida Baptist

- 12 Conventional Building located at 218 West
- Church Street and the former Federal Reserve 13
- 14 Building located at 424 North Hogan Street.
- 15 These buildings, along with the Sweet Pete's
- building, comprise the eastern half of the 16
- 17 block. And the western half of that block is
- the site of the redevelopment of the old 18
- 19 Independent Life building by Augustine
- 20 Development, currently working its way through
- 21 the City Council process, and also not related
- to this request. I just present that for the 22
- 23 board's benefit to kind of get the mental image
- of the redevelopment activity all contiguous on 24
- one block to the west of City Hall.

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The Florida Baptist Convention Building -sometimes we refer to it as the "Church Street

- Building" -- was constructed in 1924. It's a 3
- five-story structure, plus basement, designed 4
- 5 by Henry Klutho. The property received local
- historic landmark status by City Council in 6
- 7
- 2003 and was individually listed on the
- 8 National Register of Historic Places in 1984.

The Historic Preservation section of the 9

10 Planning and Development Department has reviewed the application in conjunction with 11

- 12 the application to the State Historic
- Preservation Office, SHPO, and the National 13
- 14 Park Service for historic tax credits, which
- are integral to the capital stack. 15

16 The property has received a conditional approval, and the redevelopment plans have 17

- received conditional approval of those plans as 18
- 19 submitted. If you have seen this property,
- it's in tremendous disrepair. We're fortunate 20
- as a city that it's still standing. Bringing 21
- it back to life will be a major step forward in 22
- 23 the preservation of Jacksonville historic
- building stock. 24

25 The old Federal Reserve Building -- we

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refer to it as the "Hogan Street Building" --

- was built in 1922. It's a three-story
- structure plus basement designed by A. Ten Eyck
- Brown, a prominent architect from Atlanta, 4
- 5 along with Henrietta Dozier of Jacksonville.
- Ms. Dozier is celebrated as a pioneer in the 6
- 7 field of architecture for women, and this
- 8 building is seen as one of her signature 9

properties.

10 The property has significance as being one of the five early Federal Reserve Bank branches 11

12 established in the South, and is the first and only one in Florida until the Miami branch 13

14 opened in 1975. The property has most recently

15 been used as a private medical office, but has

not been utilized in many years and has fallen 16

17 into significant disrepair as well.

Recommended funding under this proposal

19 totals just over 8.6 million on total

20 development costs of 18.5 million. I'd like to

- 21 describe -- because this is the first time
- we're presenting a DPRP, I'm going to describe 22
- 23 the process in which we approach the
- underwriting using the DPRP. I won't do this 24
- 25 on each and every one.

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In underwriting, the process which we will 1

- underwrite this and other DPRP applications was
- 3 established. So we begin by determining the
- need for the subsidy by looking at the 4
- operating pro forma and testing the assumptions 5
- related to revenues and expenses in its 6
- 7 preparation. By testing NOI, the net operating
- 8 income, assessing the level of the debt that it
- can cover at reasonable level, roughly 1.25 9
- times, and then looking at the levered IRR 10
- 11 projected to be earned by the developer, we
- 12 were able to make some judgment on the proposed
- debt and equity as presented by the applicant 13
- 14 and the proposed capital stack.

15 From there we reviewed the construction

- 16 budget as provided at the line item level, and 17 negotiated the funding level of each line item.
- As you recall, the funding levels found in DPRP 18
- 19 allow for the exterior to be funded at
- 75 percent max of eligible cost. Restoration 20
- 21 of the interior is also at 75 percent max of
- 22 eligible costs. Rehabilitation of the
- 23 interior, which the majority of the interior
- costs were found to be, is limited to 24
- 25 30 percent max of eligible costs. Code

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compliance eligibility is established at

2 75 percent max of eligible costs. And other

3 soft costs are 20 percent max of eligibility

4 costs.

5 So once we've reached agreement on those

6 line items with the developer, the maximum

7 funding level for the historic preservation and

8 restoration forgivable loan, more commonly

9 referred to as the "HPRR," and the code 10

compliance renovations forgivable loans, the 11

CCR, are then established. 12

In this particular case, between with the

13 two buildings, the HPRR totals 3,596,630.

14 There's a table in your packet that outlines

15 this. There's code compliance loans on both

16 buildings combined of 3.3 million. And there's

17 also a DPRP deferred principal loan of

18 1,727,864.

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19 So when we look at the developer's equity,

20 in this case JWB will be injecting 3.2 million

21 into these projects on a combined basis, that

22 totals 17.4 percent of the total development

23 cost. At that level, anything below

24 25 percent, per program guidelines, requires

that DPRP-deferred principal loan.

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So this is a must-pay obligation with a

38 40

ten-year term. The HPRR loan and the CCR

3 forgivable loans are both five-year

4 amortizations, 20 percent each year. So the

5 DPRP deferred principal loan is structured as

6 interest only through maturity, with a rate

7 established at the 10-year Treasury at the time

8 of closing. Payments are required -- those

9 interest payments are required annually.

10 And so the final step of the underwriting 11 is to estimate the ROI for the project with a

12 minimum requirement established in the

13 guidelines at 0.5(x), which this project is

14 projected to just meet, including assumptions

15 for ad valorem taxes with consideration given

16 to the ten-year tax abatement, local option

17 sales tax projected to be generated, and the

sales tax benefits of projected employment to 18

19 be created. The interest in the DPRP-deferred

20 principal loan is also included as well, as is

21 the present value of the loan payoff discounted

22 as 3.5 percent.

There are tables found in the staff report

that serve as a score card that are used to

25 ensure each of these underwriting parameters

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has been met in the application and through

2 underwriting. The performance schedule found

in the term sheet requires first commencement

4 of construction within six months following

5 execution of the redevelopment agreement. The

applicant commits to commencement of 6

7 construction, meaning receipt of all required

8 approvals, permitting closing on all financing 9

to allow the start of construction activities.

10 Secondly, substantial completion within

11 24 months following commencement of

12 construction. And the DIA CEO will have the

13 authority to extend the performance schedule up

14 to six months for good cause as shown by the

15 developer/applicant. There will be standard

16 clawback provisions as found in the term sheet

17 in accordance with the DPRP guidelines.

And of note, there are currently two

19 separate municipal liens on the Church Street

20 property of approximately 1.4 million each.

21 The applicant has already entered into a

22 settlement agreement with the City that will

23 allow for administrative dismissal of those

costs if these properties are put into 24

redevelopment within 24 months of the date of

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those agreements. That date was November 2020.

Otherwise, all other property taxes are current

3 and required to be maintained current through

4 the application period, the construction

5 period, and the compliance period.

6 THE CHAIRMAN: Thank you, Mr. Kelley.

I'd like to go to Oliver Barakat now to 7 8 report from the SIC committee. We had a

9 lengthy discussion and we also made a

10 recommendation.

11 Mr. Barakat.

12 BOARD MEMBER BARAKAT: Thank you, Mr. Moody.

I think I can echo all the committee

14 members in saying, this is exactly the type of

15 project we want to see in our committee.

16 Particularly, 218 West Church Street has been

17 the bane of our existence downtown for many

18 years. And not only will this bring some

19 residential and some mixed use to an area of

20 downtown that needs it, it's going to remove

21 some blight. So we were all very excited to

22 see this project come to fruition, particularly

23 with a local developer that has -- already has existing assets nearby and is really invested

25 in the downtown community.

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1 We did ask a lot of questions about the 2 financials since this is the first project that 3 has -- leveraging this new program of ours and because, you know, the ROI is on the low side, 4 no questions about it. But if there were a 5 6 project where we would have sympathy for a low 7 ROI, this would be the type of project.

There are also some concerns about -- or questions about the low level of private investment, and you add the equity and the debt, it is less than 45 percent of the total project cost. That is, obviously, lower than we typically see. And the -- you know, the rationale through all of this that was provided by staff was the low returns that the developer was projecting.

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So based on that, I had asked staff to provide additional pro forma assumptions to committee members and the board which we did not have at the time of our meeting and which I think Ina subsequently emailed to us a couple of days ago.

I have reviewed those pro forma assumptions just to make sure the rents were in line -- they weren't undercutting rents; they

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weren't overinflating expenses, et cetera. And 1 I believe that they are in line with the 3

market, generally speaking. Nothing that I observed was out of line.

So, therefore, we did recommend approval, just -- contingent upon seeing this additional information. And I think, based on that, our approval -- approach prevails here, and we

recommend that the board approve as well. 9

Happy to answer any other questions.

THE CHAIRMAN: Braxton, let me start with you. Do you have any comments or questions?

BOARD MEMBER GILLAM: I have both. I want to start with a question, and I'm not sure if it's Ms. Boyer or Mr. Kelley.

I just want to refresh my own recollection on how these loans are paid out. Meaning, do we pay these loans out based upon projected expenses or based upon actual costs as they are incurred?

MS. BOYER: Actual costs after they have been incurred and verified.

BOARD MEMBER GILLAM: So if the project you said was 18 million became 10 million, we would be loaning some percentage of 10 million,

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1 not 18 million?

2 MS. BOYER: That is correct. And it would be based on the relative percentages of the

budget for which it was eligible for each

particular item as determined, once it got 6

through the historic preservation process. 7

BOARD MEMBER GILLAM: Thank you.

8 So I -- this is -- I find myself in a difficult and unusual position because 9

10 normally -- my posture on this board has always

been, our role is to find a way with 11

12 programming that -- approved for us by us to

help these developments that otherwise couldn't 13

14 make it so we can have more business and

activity downtown. And so my comments are 15

going to be unusual from that -- that's my 16 17 normal perspective.

But this project barely meets our stated ROI requirements, and I think there could be a

20 reason for that. And here's my concern, and 21 it's not with the Church Street portion; it's

the Hogan Street portion of this project. I 22

23 hate that this project comes to us combined. I

think it covers up what I think is, you know, 24

potentially -- you know, what could be, if not

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here, could be in the future a way to abuse the program.

3 If you look at, you know, the data that

Mr. Kelley and his office have done such a good job putting together, you see that we have a

purchase price buried in the Federal Reserve 6

7 Building property, the Hogan Street,

\$1.75 million. But they ask from our

organization, basically -- well, between what 9

they ask of the City and the federal tax credit 10

available is over 50 percent of the cost of 11

12 this project, so we're talking about over --

over 3 million -- over \$4 million of government 13

money with state and federal money to make this 14

15 project go, but we've buried the 1,750,000

purchase price. 16

> And so -- the land, obviously, wasn't worth that if it's going to cost \$8 million --

I guess 5 million -- 5.6 million is the 19

construction cost. If you're going to have to 20

21 pay \$5.6 million to get this up and running

22 (inaudible) -- and I'm concerned about how that

23 can be used potentially unfairly against the

City. 24

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25 So that aspect of the project really

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concerns me. I think this is -- this is too

2 much to ask the City and the taxpayers to bear

- 3 in light of what appears to be either a bad
- 4 decision -- or if it's a prospective decision
- 5 because sometimes developers contract with the
- 6 "We will buy this if we can get government
- 7 programming to follow it." If that's the
- 8 situation -- I'm not sure if it is or isn't --
- 9 I would say "no" because we would never want to
- 10 use, effectively, City money to pay off a
- 11 landowner at that rate for property that has
- 12 no -- it is not worth that much money. And I'm
- 13 concerned about long-term, you know, success of
- 14 this kind of a program when we -- when that
- 15 opportunity is being potentially abused in that
- **16** way.
- 17 Thank you.
- 18 THE CHAIRMAN: Thank you.
- 19 Carol Worsham, comments or questions?
- 20 BOARD MEMBER WORSHAM: Questions.
- 21 Unfortunately, I was unable to attend, so
- 22 thanks to the committee for their work and
- 23 comments.
- Two questions. Can you remind me what the
- 25 difference is between -- the drawn line between

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- 1 the restoration and the rehabilitation items?
- What constitutes restoration and what is
- 3 rehabilitation on the chart?
- 4 MS. BOYER: So I will answer, and then
- **5** Mr. Kelley will probably correct me.
- 6 Restoration, as we have been using it,
- 7 is -- an example I use is if you were
- 8 maintaining an old decorative ceiling or you're
- 9 maintaining an old elevator facade or you're
- **10** maintaining the marble that was once there on
- 11 the floor.
- Restoration [sic] is the new improvements, which might be Sheetrock necessary to make it a
- 14 habitable and usable space and are not
- 15 necessarily old historic elements that you are
- **16** going to the extra expense to restore.
- 17 BOARD MEMBER WORSHAM: Thank you.
- 18 And then my second question was, given the
- **19** state of that building, is 24 months reasonable
- 20 for construction?
- MR. KELLEY: We put this in the hands of
- 22 the GC and their team, and so here we have Auld
- 23 & White as the GC on this project. Part of our
- 24 underwriting is -- we do require that there be
- 25 substantial or extensive experience in historic

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- rehabilitation within the development team, so
- 2 that was found to be with Auld & White as GC on
- 3 this.

4 BOARD MEMBER WORSHAM: I have respect for

- 5 their company and know their work well. I was
- 6 just surprised with that time frame.
- 7 Thank you.
- 8 THE CHAIRMAN: All right. Bill Adams,
- 9 questions or comments?
- 10 BOARD MEMBER ADAMS: Thanks.
- 11 You know, I'm very encouraged by the
- 12 project. I agree with all the comments that
- 13 this is exactly the kind of thing we like to
- 14 see come in.
- You know, listening to Mr. Gillam talk
- **16** about ROI, I fundamentally have a problem, I
- 17 suppose, with ROI being an end-all/be-all
- 18 metric here simply because we are doing things
- **19** for purposes other than financial return. We
- 20 set a threshold to use it as a benchmark. To
- 21 me, if we're going to get it -- this (audio
- 22 malfunction) threshold, (audio malfunction),
- 23 saying that that is a negative thing, but under
- 24 financial (audio malfunction) the return (audio
- 25 malfunction) --

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1 MS. MEZINI: I'm sorry, Mr. Adams. You're

- 2 breaking up.
- **3** BOARD MEMBER ADAMS: -- greater than the
- 4 dollar return.
  - I can see by Ms. Boyer shaking her head --
- 6 MS. MEZINI: No. I'm so sorry to
- 7 interrupt.

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- BOARD MEMBER ADAMS: I'll just drop that.
- **9** MS. MEZINI: For everyone on Zoom, we're
- 10 aware that we are having some connection
- 11 issues. It sounds like the audio is going in
- **12** and out for them, not for us.
- So if it's all right, Mr. Moody, I'm going
- 14 to try to log out and log back in on the main
- 15 computer. It'll just take a minute and,
- 16 hopefully, that will fix it for the Zoom
- 17 attendees.
  - So we will just take a brief pause.
- **19** THE CHAIRMAN: Okay. Sounds good.
- **20** BOARD MEMBER ADAMS: Great.
- 21 THE CHAIRMAN: Can Bill Adams continue
- 22 talking or --
  - MS. BOYER: We're going to take a pause in
- 24 the meeting because we're going to be off Zoom
- **25** for a moment.

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1 (Brief pause in the proceedings.)

2 MS. BOYER: I'll share with you that the

City IT department had Ina provide a training 3

on Zoom meetings for them and that other 4

5 departments are following our lead and other

6 boards and commissions so, hopefully, she knows

7 the trick here.

8 MS. MEZINI: Let's see if it's picking up 9 the sound. So we will try again and hopefully

10 that is better for you individuals on the call.

Thank you for your patience, and I'm sorry

11 12 about that.

13 THE CHAIRMAN: Bill Adams, are you there? 14 BOARD MEMBER ADAMS: I am. Let's see if 15 it works a little more smoothly this time.

My comments were really aimed at the questions surrounding the return on investment

as the metric here. I get that we set that as a threshold that

has some financial analysis, and, obviously, it is important. But we have a threshold and it's

21 22 been met. But I think it's all (audio

23 malfunction) --

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24 MS. MEZINI: I'm sorry, Mr. Adams, you are 25 cutting out.

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BOARD MEMBER ADAMS: -- benefit from the

project by virtue of the fact we're saving

3 historic buildings and revitalizing a block in

the heart of downtown. So from my perspective, 4

5 you know, if we're approving a project that on

6 pure financial grounds isn't the strongest but

7 we're getting other benefits that we want,

8 that's fine because, you know, if all we were

9 concerned with was financing, we wouldn't even

10 be here. It would be a (inaudible) and do

11 their thing.

12 So I'm hugely in favor of the project.

13 Can't wait to see it get off the ground and get 14 completed in 24 months.

15 THE CHAIRMAN: Okay. Thank you, Bill

16 Adams.

17

23

Jim Citrano.

BOARD MEMBER CITRANO: I'm going to start 18

19 with a quick question to Mr. Kelley.

20 The deferred principle loan, I think you

21 said has a maturity of ten years?

22 MR. KELLEY: Yes, sir, that's correct.

BOARD MEMBER CITRANO: And so if -- and I

see there's also a due-on-sale clause on that;

25 is that correct?

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MR. KELLEY: On sale or refi.

2 BOARD MEMBER CITRANO: Is there a

3 restriction on sale within the term of the

4 loan?

5 MR. KELLEY: There is not a restriction on

6 sale. They can pay down 50 percent of this

loan at the fifth year, so that that serves as 7

8 a restriction on sale as well.

BOARD MEMBER CITRANO: Okay. I just -- so

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52

they either have to -- at the end of the ten 10

years, they either have to refinance that loan 11

12 out or potentially they're going to sell it at

13 that time?

MR. KELLEY: Yes, sir, that's correct.

15 BOARD MEMBER CITRANO: As for my comments,

16 I attended the SIC meeting, and I 100 percent

17 agree with the comments that Mr. Adams just

18 made on ROI. Whether it's low, thin, however

19 you want to say it, it's logical to me that the

20 first applicant under this program would have

21 the lowest ROI to us because they are taking

22 the most risk. And I think -- my assumption

23 is, is that as we get into this and more

applicants come before us and we see velocity 24

with redevelopment of these buildings, that we

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have the ability to -- when the market is

proving itself, to either approve or deny based

3 on ROI.

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4 But I think our starting point should

be -- the priority is to get these vacant,

6 rundown buildings back in production, and I

7 think this is a model project in that regard.

Thank you.

9 THE CHAIRMAN: Okay. Thank you, Jim.

10 Todd Froats, questions, comments?

11 BOARD MEMBER FROATS: So I'm in favor of

12 the project, but --

MS. MEZINI: Mr. Froats.

14 BOARD MEMBER FROATS: So I'm in favor of

15 the project, but I think Mr. Braxton Gillam

16 makes a good comment that -- so first, I have a

17 question: Has it already been purchased?

18 MR. KELLEY: My understanding is the

19 building has been purchased, but Mr. Sifakis is

20 also on Zoom, and he may want to comment on

21 that. And I may ask him also to add comments

22 on the 24-month construction period.

AUDIENCE MEMBER: Alex Sifakis, 340 8th Street, Atlantic Beach, Florida.

25 The buildings have already been purchased.

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And the reason for the purchase price is because that's what we actually purchased 2 3 (audio malfunction). 4

MR. DIEBENOW: Alex, this is Steve.

MR. SIFAKIS: Can you hear me?

6 MR. DIEBENOW: You're breaking up. Do you 7 mind if I take a shot at answering it, and you

8 can chime in if I say anything that's wrong?

MR. SIFAKIS: Yeah.

10 MR. DIEBENOW: So Steve Diebenow, One Independent Drive, just on behalf of 11 Mr. Sifakis. 12

So the buildings are already purchased, and they were purchased at the prices that each one is recorded for in the pro formas and in the documents provided to the DIA. They were actually purchased for those amounts based on their relative condition of the property. So there were two different ownership groups, one for each building, and each building is in a really different condition.

The Federal Reserve Building is built like a bunker; it's in good structural shape. 218 Church is falling apart, so that's why there's a relative difference in purchase price cost.

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taken. Maybe on future deals we should require some sort of appraisal so we're not subsidizing the purchase price.

4 Second, what -- so we spent a lot of time in the past coming up with this program. And 5 Ms. Boyer and her team did a great job of

7 putting this together. There was a lot of

discussion on tearing down historical 8

buildings, brand-new building, new development. 9

10 So this has gone through our committee before. We supported the project then. I don't think 11

it was unanimous, but maybe one non-vote, one 12

vote for no. But it's a great project; we need 13 14

We do need to be restoring a lot of these historical buildings. You can be in favor of saving these buildings and future new development. You can actually do that. And I think this project in itself and this program does save a lot of these buildings. You can see how much it costs to do this. It's very costly. Eight million dollars is a significant number.

And to the ROI point, you know, the 50 percent -- you're going to have ROIs that Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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They were already purchased. 1

But the other thing to know is that if we were going to game the system in our pro forma, we would have allocated the purchase prices in

4

the opposite direction on each building. We 5

were limited in total amount of incentives 6

7 available, based on the purchase price on 218.

8 If we had reversed the purchase prices, and

made one larger and one smaller, we would have 9

10 been able to get additional support out of the

11 program the way that it's written, but that's

12 not how it turned out. It turned out that we

used the exact purchase prices that were used. 13

We ran it through the analysis to show the gap. 14

And then, once the gap was demonstrated, we ran 15

through the cost to see what would qualify. 16

On the second point, as to Auld & White, ves, Auld & White has been involved for -- in this project for over a year, and the 24-month construction timetable is one that Auld & White believes that they can meet, and that's why we

22 included it in the term sheet.

So I think that's -- that kind of solves 24 25 that issue. But Mr. Braxton's point is well

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BOARD MEMBER FROATS: Thank you.

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are less than one, as Mr. Adams said. That

could be for a brand-new entertainment complex,

a neighborhood, it could be for a park system,

and it could be for historic buildings. So we

have to be very careful looking at the ROI and

what the overall goal is. 6

We're not a business -- a private entity or a public company that's looking at ROI. We are a Downtown Investment Authority that's 9

10 looking at the city approach. We have to have

11 that bigger vision, and so when we consider

12 ROI, we have to consider, what's the purpose of overall program. And so I think this program 13

14 satisfies it.

15 I also was in favor of Lot J, and I think that neighborhood supported it. I'm also in 16 17 favor of parks. And I think if we were to invest in parks, our ROI would be very low, but 18 I would be in favor of it. I just want to 19

point that out. 20 21 Ms. Boyer, this still has to go through 22 City Council. Is that a majority vote -- do

23 you know -- or super majority vote?

MS. BOYER: It would be a majority vote. 24

25 This is not asking for a change in this year's

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- 2 BOARD MEMBER FROATS: Thank you.
- 3 That's everything. Thanks.
- 4 THE CHAIRMAN: Thank you, Mr. Froats.
- 5 Mr. Gibbs.
- 6 BOARD MEMBER GIBBS: Thank you.
- 7 I had a chance to attend the SIC meeting,
- 8 and I think this is a great project. I share
- some of the concerns that Mr. Gillam voiced; 9
- 10 however, we get a block back. And this
- building that is at 218 West Church Street, 11
- remember, was built after the last national 12
- pandemic. So because of that, we cannot look 13
- 14 at merely the financing. Again, we get a block

15 back.

- 16 Thank you.
- THE CHAIRMAN: David Ward. 17
- BOARD MEMBER WARD: Nothing from me. 18
- 19 Thank you.
- 20 THE CHAIRMAN: Okay. I've heard some
- 21 really good comments and I'm, likewise, for
- this project. 22
- 23 You know, when you -- Sunday afternoon I
- was a little bored, so I jumped in my car and I 24
- went downtown. I parked by the side of the

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- road and I went right by the Seminole Club. I
- went and looked at the Federal Reserve
- Building; a great, majestic, old building. It 3
- needs to be restored. I walked around the 4
- 5 corner to the Florida Baptist Convention
- Building. Wow, it is in bad shape, but it's 6
- going to be wonderful to get both of these 7
- 8 buildings back.

But I was also reminded how close a couple 9 10 other projects we have already approved -- the

- Independent Life tower with 140 apartments, 11
- 12 21,000-square-foot grocery store, restaurant
- and a lounge, that's -- that could happen. 13
- Also nearby was the six-story Ambassador Hotel. 14

So what's happening here, we're getting 15

- some real critical mass -- and, folks, this is 16
- literally the next block-and-a-half from City 17
- Hall. We're getting some critical mass 18
- downtown and really great historic buildings, 19
- so I think this is a positive. 20
- 21 All right. Any other comments?
- 22 Mr. Braxton Gillam.
- 23 BOARD MEMBER GILLAM: I just want to
- 24 follow up and to be clear to the board.
- 25 My frustration or concern here is not so

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much ROI -- I note for the record that it is an

- extremely low ROI. And if we think we
- shouldn't be considering that, we should take
- it off our paperwork and stop calculating it if
- it is not relevant to our standards. For that 5 6

reason, I raised that point.

7 Again, my concern is not with Church

- Street; it's really more with the Reserve 8
- Building issue. And because we've got 9
- 10 calculations in the way we're modeling this and
- justifying these loans, we're calling a 11
- \$1.75 million purchase price, which appears to
- be a real purchase price that actually 13
- 14 occurred -- we're calling that equity. And
- just because someone overpaid for something 15
- doesn't mean it's equity. It's worth -- equity 16
- 17 is whatever it is worth.

And I would submit to you -- I'm not an appraiser. Mr. Moody is an appraiser, maybe he

- 20 could speak on this issue, but if it's going to
- 21 cost, you know, \$8 million to renovate this
- building, including that 1.75 million -- I 22
- 23 submit to you, it's not worth 1.75 million. No
- 24 one would pay that unless they were expecting
- the government to give them 54 percent of the

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1 price to, you know, renovate it. That's my 2 concern.

3 But anyway, I'm done. Thank you.

THE CHAIRMAN: Regarding the appraised 4

- value, I've not done an appraisal, so make no
- mistake -- but when I saw that sale come 6
- through, and I knew the building, my first 7
- thought was, Wow, I wish I could have bought
- that. I think there's some real value there. 9

All right. Any other further comments?

11 BOARD MEMBER CITRANO: Mr. Chairman, I

12 wanted to make one more comment, and it relates

to those sources and uses. I brought this up 13

at the committee meeting. 14

15 Because of the way we're contributing the

loan proceeds, which is, basically, at the end 16

17 when everything is completed, it's not a risk

to the DIA, but I think it's prudent 18

- nonetheless, before the project starts, that 19
- the developer show evidence that they have 20
- 21 100 percent of the cost for that interim period
- 22 sourced.

23 So whether it's a commitment letter from

- the lender, equity, whatever, I just think 24
- 25 that's a prudent step in the protection, and

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it's that it ensures that the project will be

2 completed, which is a big deal. It's not a

3 question of risk of our dollars. It's just we

don't want a project not completed, and I think 4

5 that that step will give us that protection.

6 THE CHAIRMAN: Okay. Thank you, Jim.

7 LeAnna Cumber, are you out there, and do

8 you have any comments or questions?

COUNCIL MEMBER CUMBER: I am here, and I

10 have no comments or questions on this one.

Thank you for asking. 11

12 THE CHAIRMAN: I need a motion.

BOARD MEMBER ADAMS: I'll move to approve 13 14

15 BOARD MEMBER BARAKAT: Second.

16 THE CHAIRMAN: Was that made by Bill

17 Adams?

9

BOARD MEMBER ADAMS: It was. 18

19 THE CHAIRMAN: And Oliver Barakat made a

20 second. So let's vote.

21 Braxton Gillam.

BOARD MEMBER GILLAM: Opposed. 22

23 THE CHAIRMAN: Carol Worsham.

24 BOARD MEMBER WORSHAM: In favor.

25 THE CHAIRMAN: Bill Adams.

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1 BOARD MEMBER ADAMS: In favor.

THE CHAIRMAN: Thank you. 2

3 Oliver Barakat.

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BOARD MEMBER BARAKAT: In favor. 4

5 THE CHAIRMAN: Jim Citrano.

6 BOARD MEMBER CITRANO: In favor.

7 THE CHAIRMAN: Todd Froats.

8 BOARD MEMBER FROATS: In favor.

THE CHAIRMAN: Craig Gibbs. 9

BOARD MEMBER GIBBS: In favor.

11 THE CHAIRMAN: David Ward.

12 BOARD MEMBER WARD: In favor.

THE CHAIRMAN: Ron Moody is in favor. 13

So let the record reflect that we have on 14

Resolution 2021-01-04 -- we have eight in 15

favor, one opposed. This resolution carries. 16

The next item of business is 2021-01-05.

This is the Regions Jacksonville Headquarters. 18

Again, I'd like Ms. Boyer and staff to tee 19

it up, and then I'd like the SIC committee that

20

21 met on it to describe their recommendation.

22 MS. BOYER: And I will let Mr. Kelley

23 share his staff report and review.

MR. KELLEY: Thank you, Ms. CEO. Thank 24

25 you, Mr. Chairman.

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So this is an interesting presentation.

Also, it's a combination of a DPRP request in

addition to an Economic Development Grant

request on the Regions Headquarters located at

the historic Bisbee Building at 51 West Bay 5 6

Street.

7 When we put the DPRP program together, it

contemplated the use that we just described, 8

bringing historic building stock that is 9

10 totally nonproductive today back into

productive use. It also contemplates the 11

12 preservation of existing historic buildings,

which is the focus of the request that you're 13

14 hearing now.

15 So the property was originally constructed

in 1909, following the Great Fire of 1901, and 16

is considered one of the most historic 17

properties in downtown Jacksonville for its 18

contribution to the resurgence of the city 19

20 following the fire. The property was

21 recommended for local landmark status by the

Jacksonville Historic Preservation Committee on 22

23 October 28, 2020, and is under consideration

24 for final designation by the City Council under

25 bill 2020-0728.

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1 The proposal here is unique because it's

being established as a five-year commitment and

a maximum amount of \$900,000 that may be drawn

upon a maximum of five tranches. Each tranche

will be further underwritten by DIA staff and

presented to the SIC committee and the DIA 6

7 board for final approval, subject to the

8 compliance with all DPRP guidelines.

The structure is presented because Regions 9

does not have a comprehensive development plan 11 for this property at this time, but does have

12 maintenance requirements on the property and

restoration requirements that it knows it will 13

14 be undertaking, and the DPRP provides incentive

15 to return the property more to its historic

condition through the replacement of windows 16

17 and other architectural features and code

18 compliance requirements.

19 We expect the first draw to be presented in the coming months, which will then be 20

21 underwritten in the process defined previously,

22 and we expect that there will be a combination

23 of HPRR and CCR loans in that request to come

from that process. Each of these loans will 24

25 have a five-year maturity, forgiving principal

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at the rate of 20 percent annually, and will 2

include standard clawback provisions should 3 there be a disposition of the property during

the compliance period. Each draw is expected 4

to have its own note amortization and 5 6 compliance period.

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The DPRP guidelines allow for the value of the property to be included in the total development costs for projects where such property is owned and operated by the applicant. As such, Regions has equity in excess of 25 percent and will not be required to have the DPRP deferred principal loan as was discussed in the previous project.

14 In addition, Regions is applying for an 15 Economic Development Grant of \$200,000. This 16 grant is related to the development of the garage on the property immediately to the 18 19 north. Regions has entered into an agreement with VyStar to sell its existing parking lot so 21 that the garage may be enlarged and include retail fronting Laura Street, both of which are 22 23 important to the DIA and the City. As a result of this agreement, Regions will incur

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parking, and hard costs for its revised signage to replace lost visibility, and access to the garage itself.

substantial legal costs, expense for temporary

The Economic Development Grant is 4 structured as matching funds and is proposed to 5 be disbursed in not more than two tranches with 6 7 \$100,000 in the current -- actually, next 8 fiscal year -- no, in the current fiscal year, and the second \$100,000 in the coming fiscal 9 10 year. It is also proposed, the funds not 11 utilized in this year's funding may roll over 12 to the following year's maximum funding amount.

Funding requests must be accompanied by evidence of actual expenditures that will be reviewed and approved by DIA staff. And once funded, there is not a compliance or forgiveness period for these amounts as they are structured as a pure grant.

Happy to address your questions.

THE CHAIRMAN: All right. Thank you, 20

21 Mr. Kelley.

22 Oliver, your committee met on this. Could 23 you give some brief comments and also describe 24 the vote that was taken?

BOARD MEMBER BARAKAT: Thank you,

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Mr. Chairman. 1

2 We did ultimately agree to make a recommendation of approval to this board.

There was a fair amount of discussion, just

because of a -- I would say, somewhat

unorthodox position of this request in that, as 6

far as a \$900,000 request is -- the scope of

work attached to that -- to those dollars is not yet finalized. Even though it needs to 9

10 live within the confines of our program, it was just kind of hard to get our arms around what 11

12

exactly we are providing the funds for.

And there was some language that I had 13 expressed concern that it related to more of a 14 maintenance and repair loan. That has since 15 been clarified that that is not the intent of 16 17 their request. And as these \$200,000-or-so tranches come before the SIC committee in the 18 19 months and years come, we will have a better idea of the scope and that it will not be, you 21 know, minor maintenance items.

They do intend to landmark, as was mentioned, and make improvements to a historic and visible building. Also, we have somewhat of an unwilling counterparty in that Regions

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Bank did not want to sell the parking lot next door.

3 And as far as the \$200,000 loan is concerned, that is an enticement due to some 4

inconvenience and structural changes to the building that Regions will have to incur. And 6

7 so they are being a cooperative partner with

VyStar in getting that garage built that we've

been trying to get built in the Downtown core 9 10

for many, many years. 11

So after some back and forth, we did decide to approve this, but we did have some of the aforementioned concerns, and I think they have been addressed.

THE CHAIRMAN: Thank you, Mr. Barakat.

All right. Braxton Gillam, let's start 16 17 with you. Comments and questions.

BOARD MEMBER GILLAM: I don't have any further questions.

I note that Mr. Barakat's, you know, 20 concern and issue related with trying to get 22 the parking issue resolved, and the fact that 23 the applicant is assisting us in that process, 24 I think is helpful. And for that reason, I'm in favor. 25

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1 THE CHAIRMAN: Thank you.

2 Carol Worsham.

3 BOARD MEMBER WORSHAM: Just a

4 clarification on -- we're basically holding

5 \$900,000 over a five-year period and they're

6 coming back with a \$200,000 scope of work each

7 year for approval? Is that the way this is

8 working?

9

MS. BOYER: Through the Chair to

10 Ms. Worsham, it's essentially a

preauthorization of -- it won't be held in the 11

12 sense that there won't be an actual cash amount

13 encumbered. And the amounts don't have to be

14 200,000; it could be 450,000 in one year. But

15 the idea is that they are allowed to do not

16 more than annual requests over a five-year

17 period. And it could be that it's all in two.

18 It's just that they don't have their actual

19 construction plan figured out yet, and so they

20 want to be able to phase how they do their

21 various -- they may do the exterior separate

22 from the interior, for example, and they want

23 to be able to bring those to us in two separate

24 tranches.

25

But the concept is that the amount of Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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historic preservation program -- DPRP

program -- loan would not exceed 900,000, and

3 they would have to do all of the matching

obligations on their part to generate a 4

5 \$900,000 amount if we were going to award that.

6 I think Mr. Kelley wants to add 7 clarification.

8 MR. KELLEY: If I may, through the Chair,

9 so the applicant, following the SIC, wanted to

10 clarify that the -- while they're limited to

11 five draw requests, they may submit two

12 requests in a same year. It's not a

requirement limiting one per year. It's just a 13

14 limit of five requests, because they are --

15 they're uncertain about their timing related to

16 the different redevelopment activities that

17 might accompany this.

So I offered that for consideration by the

19 board as well.

18

20 BOARD MEMBER WORSHAM: Thank you. I

21 understand that.

22 I guess my question is: Why do that and

23 not come back when they know what they want to

do? What's the advantage to us or to them for

25 the way it's structured now?

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MR. KELLEY: Through the Chair to

Ms. Worsham, so part of this is related to

their evolving business model. Right now,

they're using primarily only the ground floor, 4

5 and they have thoughts about what they may do

with the second floor, but they know they have

some immediate needs. And they know -- similar

8 to what we do as a CIP, they take a similar

9 approach. So they have got, more or less, some

10 staged activities that, more or less, are ideas

about what they might do with the building. So 11

12 as they progress through time, it will become

13 more clear about whether -- you know, what uses

14 they may put into the second floor, which would

15 require elevator for ADA access, et cetera.

So while those are uncertain, there are other things that they -- they're pretty much

18 ready to pull the trigger on now as it relates

19 to some window replacements primarily on the

20 second floor, and the window replacements on

21 the ground floor are expected to come at a

22 later date as well.

23 MR. DIEBENOW: Mr. Chairman, may I add one

24 more thing?

THE CHAIRMAN: Yes, sir.

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1 MR. DIEBENOW: Steve Diebenow, One

2 Independent Drive, Suite 1200.

3 Ms. Worsham, the other conceptual issue

that's going on is that the City and VyStar 4

desire the surface parking lot today. Regions

6 does not have a complete plan to renovate or to

7 make historic renovations to their building

today. And so the creative opportunity that

9 this term sheet creates and that, hopefully,

10 the City Council will bless through a

11 redevelopment agreement is a document that will

12 bridge the time -- the gap between the need for

the surface parking lot and the time when 13

14 Regions will be doing the renovations on their

buildina. 15

18

16 BOARD MEMBER WORSHAM: Thank you for that.

17 No further questions.

THE CHAIRMAN: Okay. Thank you, Carol.

19 Bill Adams.

20 BOARD MEMBER ADAMS: I don't have anything.

21 Thank you.

22 THE CHAIRMAN: All right. Thank you.

23 Oliver, any other comments to add?

24 BOARD MEMBER BARAKAT: No, sir.

25 THE CHAIRMAN: Jim Citrano, questions Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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1 comments?

2 BOARD MEMBER CITRANO: I have neither.

3 Thank you.

4 THE CHAIRMAN: Mr. Froats.

5 BOARD MEMBER FROATS: No questions, no 6 comments.

7 THE CHAIRMAN: Mr. Gibbs.

8 BOARD MEMBER GIBBS: Having attended SIC,

9 no further questions or comments.

10 THE CHAIRMAN: David Ward.

BOARD MEMBER WARD: I guess my only 11

12 question, slash, comment -- I'm in support of

this generally. And we talked about this to 13

14 Mr. Barakat's point pretty extensively in SIC.

I guess, just a question -- and, Mr. Kelley, I 15

don't know if this is most appropriate to go to 16

you. My question would be -- I see in the 17

18 Economic Development Grant, they're eligible

for a \$200,000 grant, and that grant is 19

20 intended to -- if I look at how it's worded

21 on the first page of the term sheet, DIA shall

reimburse Regions up to \$200,000 in matching 22

23 funds for approved costs related to the sale of

the surface lot. And we go over to the

approved costs -- and I know we talked about

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this in SIC as well, related to some of the

back door, related to access to the parking

3 garage, et cetera. And I understand that part

of what we're trying to accomplish here was 4

moving that area on a parking lot, surface lot 5

as it's called, the greater good of that 6

7 overall development.

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Is it common that we generally take care of professional services fees, including legal fees? And does that also include, like, brokers' and agents' fees, for instance, who might be involved in the sale of that lot?

And I say that presuming that these two private parties aren't selling the lot for a dollar. So I'm assuming that somebody is getting paid for consideration for the sale of the surface lot. So I just noticed that the City is paying for professional services fees,

18 which I don't always see in these. 19

So it's more of a clarification point more 20 21 than anything.

MR. KELLEY: Through the Chair, thank you, 22

23 Mr. Ward.

24 So the answer to that question is, as it 25 relates to the cost that they are going to

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be -- they're happy keeping their surface lot

and not bringing it -- so part of this is --

was a negotiated agreement to -- you know, to

75

cover those costs. 4

5 And I might have to turn to CEO Boyer to address whether or not we've done that in other 6

agreements prior to my time or made 7

consideration for those, but I think you see

clearly the purpose for the way it's structured 9

10 here.

11 MS. BOYER: Through the Chair to Mr. Ward,

12 I would say that you are correct that it is out

13 of the ordinary. And, typically, our Economic

14 Development Grants are. So we don't do them

15 very often, but pretty much those are kind of

used for one-off situations. 16

17 I'll point to the Florida Blue parking grant as another example where we wanted -- we 18

19 were going to enter into a situation where we

20 filled that retention pond. Florida Blue built

21 a garage. We were going to help with the

parking grant on that. We got parking spaces 22

23 for nights and weekends, but, in turn, they

were willing to sell their parking lot to FIS, 24

which facilitated the FIS building.

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So I would say that was another situation 1 in which we were trying to induce someone to

sell a piece of property that they were

currently using and weren't really motivated to 4 5 sell.

6 BOARD MEMBER WARD: Thank you.

7 THE CHAIRMAN: Todd Froats.

8 BOARD MEMBER FROATS: I think the message

is, although we're allocating this \$900,000 for 9 future use, this is not going to be a standard 10

11 procedure. So we don't expect that future

12 applicants come forward and ask for the same

request. There are multiple parts to this. 13

14 Thank you.

THE CHAIRMAN: Okay. Thank you.

16 Craig Gibbs.

BOARD MEMBER GIBBS: I've already spoken. 17

Thank you.

19 THE CHAIRMAN: All right. LeAnna Cumber,

20 any comments or questions?

21 COUNCIL MEMBER CUMBER: I have nothing to

22 add.

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23 Thank you.

THE CHAIRMAN: Mr. Diebenow, you look like 24

25 you want to say something.

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MR. DIEBENOW: Mr. Chairman, thank you. I appreciate your recognizing me.

3 I just want to answer one question from 4 Mr. Ward. There were no brokers involved in 5 the transaction.

But also, Mr. Moody, when you are in a position to make a motion, the only thing that we would request is that the concept discussed about there being the ability to make two applications in a year but no more than five

total for reimbursement, I think that needs to 11 12 be an amendment to the actual term sheet.

But other than that, I think the term 13 14 sheet is in great shape. That's a

15 clarification that we could take care of now,

and that would help in the drafting of the 16

17 development agreement before it goes to City

18 Council.

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THE CHAIRMAN: Okay. So I need a motion, and would you please consider the amendment that was just described? Resolution

2021-01-05. 22

23 BOARD MEMBER WARD: I will move to approve

Resolution 2021-01-05, and somebody may have to 24

help me with the exact amendment that we need

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related to the requests per year.

BOARD MEMBER GIBBS: I will second.

3 THE CHAIRMAN: Okay. Craig Gibbs will

second. David Ward has made the motion. 4

5 Steve Diebenow, for the record, I want you to say that one more time as part of the 6 7 amendment.

8 MR. DIEBENOW: Thank you very much.

It would be that -- right now in the term 9

10 sheet it contemplates a total of five

applications for reimbursement, and which would 11

12 remain the same. However, in any one year

there may be two applications submitted for 13

requests for reimbursement. 14

BOARD MEMBER WARD: Would that be up to

two? Is that your intent, Mr. Diebenow? 16

MR. DIEBENOW: Correct, in any year.

BOARD MEMBER WARD: So I will -- to be

19 clear, I will move to approve Resolution

2021-01-05 with the amendment that there may be 20

21 up to two requests by the developer per year --

22 up to two per year.

THE CHAIRMAN: All right. Do I already

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24 have a second or do I need another second?

BOARD MEMBER GIBBS: I have a question Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

3 each? 4

before -- I will second it, yes.

MS. BOYER: Through the Chair, it's my understanding there should be no monetary 5

number associated with the requests. There are

Will those requests be limited to 200,000

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still a total limit of five requests. It's

just that the timing of those requests may

change. So a total of five, up to two in one 9

10 year during the five-year period. They still

all have to be within a five-year period, and 11

12 there is no monetary limit on any particular

13 request.

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BOARD MEMBER GIBBS: Thank you.

THE CHAIRMAN: All right. So we have a 15

motion. We have a second by Craig Gibbs. 16

Let's go ahead and vote.

David Ward. 18

BOARD MEMBER WARD: Approve.

20 THE CHAIRMAN: Craig Gibbs.

21 BOARD MEMBER GIBBS: Approve.

THE CHAIRMAN: Todd Froats.

23 BOARD MEMBER FROATS: In favor.

24 THE CHAIRMAN: Jim Citrano.

BOARD MEMBER CITRANO: In favor.

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1 THE CHAIRMAN: Oliver Barakat.

BOARD MEMBER BARAKAT: In favor.

3 THE CHAIRMAN: Bill Adams.

BOARD MEMBER ADAMS: I'm in favor. 4

5 THE CHAIRMAN: Carol Worsham.

6 BOARD MEMBER WORSHAM: In favor.

THE CHAIRMAN: Braxton Gillam.

8 BOARD MEMBER GILLAM: In favor.

THE CHAIRMAN: And Ron Moody is in favor. 9

10 So let the record reflect that Resolution

11 2021-01-05 has passed nine to zero.

12 Let's go to Resolution 2021-01-06. This

is Vista Brooklyn. It's an additional REV Grant. 13

14 Again, Ms. Boyer and your staff, will you present it to us? 15

16

MS. BOYER: Certainly. And I will allow

17 Mr. Kelley to walk you through the staff

report. 18

19 MR. KELLEY: Thank you very much.

Through the Chair, the final application 20

being presented is for a supplemental REV Grant

22 at the 200 Riverside apartments, also known as

23 Vista Brooklyn.

24 This property is well under construction 25 and will provide 308 Class A apartments with

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amenities including wellness, studio, fitness

- 2 center, and many others. The property is also
- being constructed with approximately 3
- 13,000 square feet of retail space on the 4
- 5 ground floor fronting Riverside Avenue. That
- 6 13,000 square feet of retail space is the
- 7 subject of this request.

feet of retail space.

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The property is being constructed under an existing redevelopment agreement with an effective date of May 15, 2017. That 2017 RDA calls for a mixed-use development with not less than 295 residential units and 12,750 square

14 It is supported by a -- or in part by a 15 REV Grant authorized under City Ordinance 2017-0101-E, with current terms of a minimum 16 capital contribution of 50 million. That 17 maximum REV amount is 9 million. It's based on 18 a REV term of 20 years calculated at 19 20 62.5 percent. The base year is 2017, and it

So recognizing the detriment to growth in the Brooklyn area expected if this retail space is to remain dark for a protracted period, an additional REV grant structure was developed

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based on maximum funding equivalent to \$120 per 1

square foot of retail space, totaling 2 3 \$1,556,000.

has a final year of funding of 2041.

The challenges that the developer has been 4 having are related to the COVID environment, leasing retail space. We looked at a lot of research and the challenges with leasing retail space in this environment. It is very, very difficult. So our intent is to keep the momentum that's going along that corridor there -- of Riverside Avenue -- through the

So the funding level is roughly equal to the amount of the additional ad valorem taxes the property is expected to generate over a five-year period, once placed into service, above the existing 62.5 percent REV Grant

16 17 outlined above. 18

approval of this supplemental REV Grant.

The qualifications within this, each -- we define what is an eligible year. So a tax year in which more than 50 percent of the total space, the total retail space, is leased or made available for lease to a retail business, defined as "those businesses that sell products on a transactional basis to end consumers, food

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and beverage establishments, and providers of

services targeted towards the general public other than healthcare, advising, or

counseling." 4

5 And we have provided flexibility here, in that the calculation of this supplemental REV 6

7 Grant is 12.5 percent over five years.

However, they have the flexibility, where an 8

eligible year can be found anywhere from years 9

10 one through ten. So even though the

calculation of the max REV amount is based on a 11

12 five-year calculation using the traditional

13 approach, they may be eligible for funding up 14 to ten years.

15 Those payments, the calculation of the REV 16 Grant payments, in any eligible year will be

determined by multiplying 12.5 percent by the 17

annual project revenues, which you may be 18

19 familiar, is the incremental ad valorem

20 consistent with the definition found in the

21 2017 RDA, multiplied further by the proportion

of retail space to total space on an annual 22

23 basis. So in a given year, that 12.5 percent

of the annual project revenues would be further 24

reduced if they lease any of that retail space

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to a nonretail user. 1

So if in a given year 60 percent of that

3 space is leased to retail, then they would get 60 percent of the 12.5 percent that they would 4

be eligible for in that given year. So they

couldn't earn the full 100 percent unless all 6

7 of that 13,000 square feet were to be leased to

8 a retail tenant. And it's for that reason that

we provide the flexibility to go out to ten 9

years to earn the full amount as proposed. 10

11 To be eligible for payment, the retail space shall demonstrate average occupancy of 12

not less than 60 percent during the applicable 13

tax year as supported by monthly rent rolls to 14

DIA. So the developer may lease up to 15

50 percent to commercial users that do not meet 16

17 the definition of retail tenant above, and

there's additional detail and recommendations 18

19 as found in the Exhibit A term sheet provided

in the staff report. 20

21 With that, I'm happy to address any 22 questions.

23 THE CHAIRMAN: Thank you, Mr. Kelley. Braxton Gillam, questions or comments? 24

25 BOARD MEMBER GILLAM: No comment.

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THE CHAIRMAN: Oliver, let me go back to
your committee meeting, and could you give us
some comments regarding the meeting and their
vote?

BOARD MEMBER BARAKAT: Thank you,Mr. Chairman.

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as usual for us.

We had a bit of conversation on this project. Just again, it's a bit unorthodox like the last one, but these are unorthodox times. In conversation, the heartburn mostly pertained to precedent and the fact that this is not the only owner that is impacted by COVID. And if we award this, are we, you know, proverbially opening up a Pandora's box?

I think the committee became comfortable in knowing that this is only real Class A project that has been delivered in probably one of the most challenging times to deliver Class A retail in an urban area, and so there was sympathy for the delayed absorption. But I do think there is some merit in making sure -- in communicating to the community that this is a very unusual situation; this is not business

I thought about this further, and I
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thought about the fact that if this pandemic comes to a quick close this summer and retail rebounds strongly, it would sure be nice to clawback this bonus. We don't -- the point of this is not to have a windfall, but to ease the pain. I don't know, mechanically, if there would be a way to do that.

But anyway, these are the kinds of conversations and struggles we had, but did end up approving it because of the very unusual situation circumstances we are all in.

THE CHAIRMAN: Carol Worsham.

BOARD MEMBER WORSHAM: Thank you, Oliver, because I think that was my first question, was, what other projects would this method impact?

So it is my understanding -- you're saying that, at this point, there are no other projects that this same approach would impact or we would not be asked to fund like this?

or we would not be asked to fund like this?
MS. BOYER: Through the Chair to
Ms. Worsham, I don't think we have any other
active projects that are under construction
that have a significant retail requirement.
However, I think I mentioned to someone when

However, I think I mentioned to someone when we
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1 were talking about this in preparation for the

2 meeting, that Ford on Bay is another example,

3 certainly, where the retail requirement in the

**4** RFP response is causing great heartburn.

And certainly this is a particular project
 where we might be asked to look at something

7 that would be some kind of a retail incentive.

8 I mentioned in the Strategic Implementation

**9** meeting, that is part of our BID and CRA

**10** update. One of the incentives that they are

11 looking at is additional retail-type

12 incentives.

13 So we have our Retail Enhancement Program, 14 which is for the end user, which is 15 appropriate. But if we are going to be asking 16 developers to incorporate significant amounts 17 of retail space because we have a vision of an 18 activated street, and we want that to be the 19 case perhaps in five years when we have more 20 residents downtown but we want them to build it 21 now, we may have to assist with that.

BOARD MEMBER WORSHAM: Understood. Thankyou for the clarification.

24 THE CHAIRMAN: Thank you, Carol.

Bill Adams, comments or questions?

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88 1 BOARD MEMBER ADAMS: Nothing other than

2 just to echo the last thing that Ms. Boyer

3 said, which is we're basically building markets

4 in a lot of ways. So if we want things, we've

**5** got to pay for it. If the market is not there,

6 we've got to build it.

So that's all I've got.

THE CHAIRMAN: Thank you, Bill.

**9** Jim Citrano.

BOARD MEMBER CITRANO: I'd like to askstaff a question, but before I do, I -- I filed

**12** a Form 8. I have a voting conflict on this

13 applicant, so we can read it before we take the

14 vote, but I wanted to make the board aware of

**15** that.

**16** My question is, the 1,556,000 is

17 formulated based on \$120 a foot. Is that the

**18** allocated cost of the retail space or is that

**19** the projected cost of improvements to the space

20 that the landlord is going to be delivering to

21 benefit their tenants?

22 MR. KELLEY: Through the Chair to

23 Mr. Citrano, so the \$125 per square foot was a

24 combination of rent abatement as well as TI

**25** expenses, tenant improvement expenses, on the

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89 91 site. So the tenant will benefit by that \$125 1 Thank you. 2 a foot as opposed to the money flowing 2 THE CHAIRMAN: I need a motion on 3 through -- out, strictly, just back to the 3 2021-01-06. 4 benefit of the developer. 4 BOARD MEMBER WORSHAM: Move to approve. 5 BOARD MEMBER CITRANO: That's an important 5 THE CHAIRMAN: Carol Worsham has made a 6 point here, is that the net benefit here lies 6 motion to approve. 7 ultimately with the user of that space, and it 7 Is there a second? 8 helps the developer to attract new tenants, 8 BOARD MEMBER GIBBS: I'll second. 9 9 which is the goal. THE CHAIRMAN: Craig Gibbs has seconded. 10 Thank you. 10 All right. Let's vote. THE CHAIRMAN: Todd Froats. David Ward. 11 11 12 BOARD MEMBER FROATS: So I wouldn't be in 12 BOARD MEMBER WARD: Approve. 13 favor if this was normal times, but I am in 13 THE CHAIRMAN: Craig Gibbs. 14 favor because it is under construction. We 14 BOARD MEMBER GIBBS: Approve. want it to be successful. I would not be in THE CHAIRMAN: Todd Froats. 15 15 favor if it was Ford on Bay because that's a 16 16 BOARD MEMBER FROATS: In favor. significant piece of property on the river, but 17 THE CHAIRMAN: Jim Citrano. 17 BOARD MEMBER CITRANO: I'm in favor. 18 in this case, the location of it, it's under 18 19 construction, and given the times we're in 19 THE CHAIRMAN: Oliver Barakat. 20 today, I would be in favor. 20 BOARD MEMBER BARAKAT: In favor. 21 THE CHAIRMAN: Thank you, Todd. 21 THE CHAIRMAN: Bill Adams. BOARD MEMBER ADAMS: In favor. 22 Craig Gibbs. 22 23 BOARD MEMBER GIBBS: Those were my 23 THE CHAIRMAN: Carol Worsham. concerns expressed at SIC. We're in dire 24 BOARD MEMBER WORSHAM: In favor. 24 times, and because of that, I'm in favor. 25 THE CHAIRMAN: Braxton Gillam. Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 (904) 821-0300 90 92 1 THE CHAIRMAN: Thank you, Mr. Gibbs. 1 BOARD MEMBER GILLAM: In favor. 2 2 THE CHAIRMAN: And Ron Moody is in favor. David Ward. 3 3 BOARD MEMBER WARD: Nothing from me. So let the record reflect that Resolution 4 2021-01-06 carries nine to zero and passes. Thank you. 4 5 5 THE CHAIRMAN: LeAnna Cumber, any That is four resolutions. That was a lot 6 comments? of work, good work. And so thank you for 6 7 COUNCIL MEMBER CUMBER: No comments from 7 everyone's participation. 8 8 (The foregoing proceedings were adjourned me. 9 9 at 3:33 p.m.) Thank you. 10 THE CHAIRMAN: I'm, likewise, in favor of 10 this. We are in interesting times. We've had 11 11 12 history of retail along the Riverside corridor 12 that has had problems. And there's a lot of 13 13 14 great things happening, but we have got to be 14 encouraging and to kind of move that 15 15 development along, and I think this is really a 16 16 17 good plan. 17 Okay. Before we vote, Ina, do you want to 18 18 19 read that document, please? 19 MS. MEZINI: Yes. So Mr. Citrano's 20 20 21 statement states: Through my employer, I 21 conduct business with affiliates of Vista 22 22 23 Brooklyn Apartments, Hallmark Partners and/or 23 24 its principals. 24 25 End comment. 25 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 (904) 821-0300

93 CERTIFICATE OF REPORTER 2 STATE OF FLORIDA) COUNTY OF DUVAL ) 5 6 7 I, Diane M. Tropia, Florida Professional Reporter, certify that I was authorized to and did 8 stenographically report the foregoing proceedings and 9 that the transcript is a true and complete record of my 10 stenographic notes. 11 12 13 14 DATED this 31st day of January 2021. 15 16 17 18 19 Diane M. Tropia Florida Professional Reporter 20 21 22 23 24 25 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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CITY OF JACKSONVILLE DOWNTOWN INVESTMENT AUTHORITY BOARD MEETING

Proceedings held on Wednesday, January 20, 2021, commencing at 3:33 p.m., Jacksonville Public/Main Library, Multipurpose Room, 303 North Laura Street, Jacksonville, Florida, before Diane M. Tropia, FPR, a Notary Public in and for the State of Florida at Large.

BOARD MEMBERS PRESENT:

RON MOODY, Chairman BRAXTON GILLAM, Vice Chair. CAROL WORSHAM, Secretary. WILLIAM ADAMS, Board Member, via Zoom. OLIVER BARAKAT, Board Member. JIM CITRANO, Board Member. TODD FROATS, Board Member. CRAIG GIBBS, Board Member. DAVID WARD, Board Member.

ALSO PRESENT:

LORI BOYER, Chief Executive Officer.
GUY PARCLA, DIA, Operations Manager, via Zoom.
JOHN CRSSCIMBENI, DIA, Compliance Coordinator.
STEVE KELLEY, DIA, Director of Development.
INA MEZINI, DIA, Marketing and Communications.
JOHN SAWYER, Office of General Counsel, via Zoom.
Leanna Cumber, City Council Liaison, via Zoom.

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part of our list that we were considering or that Haahs considered when they did their study. So they weren't aware of these other side arrangements.

And as you can tell from the information that Mr. Cofer provided, his employees were charged various rates for various locations. Some of them have reserved spaces, some of them have unreserved spaces. There are some, what we would call "pool cars," that use the space. I mean, there are just multiple different circumstances.

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And there is no question that at the time they relocated to this space, they were allowed to park in the library garage at these varying lower rates. However, we had direction from you and we felt that it was important that we proceed to implement the Haahs study, which makes it really clear that, consistently, we are not supposed to be offering discount parking off whatever the published rate is, that we should be adjusting the published rates periodically to be consistent with market demand.

But in the case of the library garage and Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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PROCEEDINGS

January 20, 2021 3:33 p.m.

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THE CHAIRMAN: Let's go to our next section, the Downtown Investment Authority. We're not going to read the minutes. We're going to go to Resolution 2021-01-01 related to off-street parking rates.

MS. BOYER: Mr. Chairman, I'm going to have Mr. Crescimbeni go through both -01 and -02 for you as we get to those resolutions, but I think perhaps -- if I could just take a moment to address Mr. Cofer's comments.

I don't know if board members received additional information prior to the meeting or just the handout at the meeting, but -- and I'll let either Mr. Crescimbeni or Mr. Carle jump in after I speak if I -- and correct me here if I'm in error in some of what I'm communicating to you.

But as we started to implement the garage rate changes that you approved back in the fall -- and then they went to City Council, and those were implemented -- we have discovered numerous parking arrangements that are not memorialized in contract form and that were not

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the Ed Ball garage, where we have long waiting lists on both of them -- and the waiting lists were causing numerous issues -- that it was important back in the fall that we increase the rates in those garages to encourage people to relocate perhaps to the Water Street garage or the First Baptist garages or other garages that offered lower rates and that had parking available. So this is a -- managing supply and demand with pricing.

Mr. Cofer suggested -- asked that, and -and I am not saying that his request is not without merit and that it would, you know, be a hardship for his employees to incur additional costs. I would say the same thing is true of the Jessie Ball duPont nonprofits, who we advised that their discount was expiring. We had numerous others that were also notified.

What Mr. Cofer asked for, I believe, was -- there was an ordinance that was passed in September that extended a 50 percent discount off the published rates for City employees for one year. So just like we had talked about, we were phasing it in for the Jessie DuPont and we were phasing it in for

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others, we were phasing it in for City 2 employees.

3 So I looked up that piece of legislation while we were sitting here, and that 4 5 legislation was bill 2020-0568. And it phases 6 in a 50 percent discount for City employees

7 only up until October of next year. So I -- if

8 any of you are inclined to make any

concession -- and I'm not asking that you do, 9

10 I'm simply telling you that we consulted with

Haahs about this particular circumstance, and 11

12 their advice to us was, you need to eliminate

the discounts. That was kind of like, stop 13 14

being soft and develop a process here.

So that's where we are.

This particular action that you are seeing does not relate specifically to Mr. Cofer's request. This relates to some changes with some rates in the library garage, but it also relates to some rates in the Ed Ball garage.

21 And if you want to do something in response to

Mr. Cofer's request or direct us to do that and 22

23 you want to direct us to file a piece of

legislation, you know, I'm open to hearing that

dialogue, but I just wanted to understand --

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vou to understand that we have done the

research, we had followed up with the consultant. They said, no discount.

And so that's where we were, knowing that 4 we would likely use parkers in the library 5 garage and that his employees would seek a less 6 7 expensive parking space, perhaps at First 8 Baptist, but that would also allow us to use some of those that had been on the waiting list 9

10 or provide monthly parking to those

11 individuals.

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Of course, this is all somewhat hypothetical at the moment as so many downtown employees are not actually using their spaces. And so it's really hard to know what that's

15 going to look like come October or November, 16

17 but that's why I'm kind of hedging a bit,

because if you were offering an extension to 18

19 him consistent with the City employees, it

would only be till October. And I really am 20

21 not sure that prior to October we are going to

22 have such heightened demand that there is a 23 shortage of spaces.

24 So I'm going to let Mr. Crescimbeni 25 present the resolution and please feel free to

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add anything on that topic that you think is 2 appropriate.

3 THE CHAIRMAN: And, Ms. Boyer, did I hear you say earlier that he's going to present both 4 5 resolutions together?

MS. BOYER: No, you'll -- he'll do them one at a time, but I'm just going to have him, since he has worked with Mr. Carle on developing the resolutions, make the presentation.

THE CHAIRMAN: All right. Thank you.

12 Mr. Crescimbeni.

13 MR. CRESCIMBENI: Thank you, Mr. Chairman.

14 So Ms. Boyer covered a lot of what I was going to talk about, but just to reemphasize, 15

this board sought out a parking plan that was 16

17 developed by Haahs and delivered to us in 2019.

And she mentioned some of the key 18

19 recommendations therein, and that was eliminate

20 free and discounted parking and raise the rates 21 in the garage.

We came with a plan to this board in 22 23 September. You adopted some parking rates that

24 we -- for off-street parking in all of our

25 garages. We rolled those out on November 1st,

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and that's when we discovered that we had

reserved parkers in the Duval Street garage,

but we never presented you a reserved parking

rate for that facility. 4

5 We also discovered that there was some demand for a nighttime rate in the Ed Ball 6 7 garage for folks that work the night shift,

8 6 p.m. to 7 a.m. So we wanted to come back and

present a nighttime rate for the Ed Ball 9

10 garage.

11

And then we also discovered that one of

12 the daily rates for the Ed Ball garage that this board adopted in September was going to 13

prove to be somewhat cumbersome to manage 14

15 inasmuch as we're offering vouchers to City

agencies that would, in turn, give those to 16

17 customers that visited Ed Ball -- or the City

18 agency located either in City Hall or the

19 Ed Ball building. And to keep up with those

was going to be a challenge in terms of labor 20 21 hours that the reconciliation process -- and

22 then we also had some concerns about whether we

23 could even control those being used only for

their intended purposes and not being 24

25 distributed for unintended purposes. Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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So this resolution essentially comes back to the board and presents some revisions to the 3 table of rates that you proposed -- or you adopted at your September meeting. And if you 4 look at the attachment, Exhibit A, you'll see that in the second-to-the-last column we're not changing many things, but we are changing four things, I believe -- three things -- four things.

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The first one is the establishment in the Ed Ball garage, the nighttime monthly rate of \$80. Further down, under the Duval Street garage, we're recommending the establishment of a reserved parking rate since we have reserved parkers in the garage, and that is \$120. And that number came from conversations with Haahs who suggested that any reserved rate be at least 1.5 times the normal monthly rate. The monthly rate allows you to park in the garage, but it doesn't give you a space to use -- the same space every single day.

Further down in the column you will see that -- where we talk about the Ed Ball Building -- or the Ed Ball garage, we had recommended -- or we are recommending rates --Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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10 this panel got -- had some discussion at a 1 previous meeting about implementing the -- I'm sorry, we adopted an hourly rate of \$1 per hour 3 and then that ramped up to \$20, I think, for 4 the second hour and the third hour, with a cap 5 of \$50. And that was going to involve the 6 issuance of vouchers to help the folks that 7 8 were going there for true in-and-out business. And the purpose of the higher rates and the 9 10 subsequent hours was to prevent people from using the garage, you know, for monthly parking 11 12 purposes at the lower rates -- at the hourly rates. 13

So we're recommending there -- and this panel had some discussion about that. So you see the recommended change, and this was consulted for -- or with Haahs, and we are recommending a rate change of a dollar -- I'm not sure. This doesn't -- yeah, so it would be \$1 for the first half hour, \$2 for the second half hour, \$3 for the third hour -- or third half hour, \$4 for the fourth half hour, and then from there it goes from \$20 to the third hour, \$20 for the fourth hour, or a \$50 cap. So it maintains part of the structure --

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the pricing structure that this board adopted in September, but on the front end, on the low end, we've lowered those rates to a more conducive rate for in-and-out business in lieu of having to issue vouchers to all these agencies and then try to keep track of those on 6 7 a monthly basis.

So those are the changes that we're proposing to our rate schedule.

Now, moving on to the Public Defender's Office, in addition to the handout that Mr. -the Honorable Cofer gave you, I also have this sheet here which kind of summarizes some of our findings. So here's what we discovered when we went to roll out these rates: We discovered that the Public Defender parks 13 vehicles in the garage that we have no revenue for. They don't pay for that. This was a carryover -- in the absence of supporting documentation, their suggestion is that this was a carryover from the previous garage operator -- private operator, but we haven't been able to find anything in writing to this effect, and they haven't been able to provide us anything in writing. So we have to deal with that issue. Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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The second problem was, we have five 1 vehicles that are parking there with reserved monthly parking at three different rates, so we 3 thought we should establish a reserved monthly 4 rate and allow anybody that wants to take 5 advantage of that to do so. 6 7

And just as a footnote, the reserved monthly rates are not subject to -- in the case of City employees, that is not subject to a 50 percent discount. The 50 percent discount only applies to the prevailing monthly rate, just the basic economy rate.

And then if you go down further, there's a summary of the monthly parkers in the garage. They have approximately 86 vehicles; 58 pay a rate of \$68.48 per month, including tax. And the other 26 are using what is known as the "rooftop rate." Now, the rooftop rate is something that's still out there. It's still being used by other parkers, including City employees, but the key word there is "roof," and that's for when you park on the roof. In the memo that Mr. Cofer provided to you, you will note that the -- there's some emails in the back and they talk about the rooftop rate

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being Levels 4, 5 and 6, but that's not how we apply it to anybody else. And when you adopted 3 your rate change in September, we included that

rooftop rate. 4

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We've also notified all rooftop users, except for the Public Defender's Office users, that if they get caught parking with a roof over their head; i.e., not on the roof, on some lower level, that we're going to convert them, at that point, to just the regular monthly parking rate.

And then on the reverse side of this is a summary of the activity of the 13 free parking vehicles. In some email exchanges I had with the Public Defender's Office, they indicated that these vehicles were in and out frequently during the day. And if you look at this activity -- this was for a six-month period, from July 1st through December 31st. If you look at the activity, you can see in the first column how many times those vehicles actually moved in those 130 business days of that half year. And you can see that some of them stayed parked for -- if you look at Vehicle Number 2,

it was parked in the garage at least 14 times Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

for over 100 hours. So it was not moving on a daily basis. It was having trouble moving on a weekly basis. And you can see that one vehicle was parked for almost 1,200 hours.

So we need to figure out how to deal with this because, again -- going back to the Haahs study, eliminate discount parking, eliminate free parking, you know, put in standardized rates that everybody follows.

So, with that, I'll be more than happy to take any questions, but the rate schedule before you would implement the reserved rate at -- at the Duval Street garage to accommodate those four -- or those five Public Defender vehicles and provides a nighttime rate at the Ed Ball garage, and it changes the hourly rates at the Ed Ball garage.

THE CHAIRMAN: Okay. Thank you, Mr. Crescimbeni.

Oliver Barakat, your committee met on this resolution last week, and I know you thoroughly discussed it. Could you describe what happened at the meeting?

BOARD MEMBER BARAKAT: That was two meetings ago. Feels like an eternity, but I --

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I don't recall a whole lot of discussion or

issues that other committee members had

regarding these suggestions. If other

committee members that were present would like

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to add, feel free, but I think we were

generally in agreement with these 6

7 recommendations.

And as far as the Public Defender's situation, it feels like we grant them the same leniency that City employees have, raising the rates today. And if they were to relocate next month or whenever to alternative garages, it doesn't sound like we have demand today to 13 replace them based on the COVID environment, so I don't think we're losing too much volume deferring that -- that increase, and it gives their employees time to adjust and react. Other than that, no comments on this

resolution.

20 THE CHAIRMAN: All right. Thank you. 21 Braxton, questions or comments?

BOARD MEMBER GILLAM: So my question --22

23 Ms. Boyer, you suggested potentially the idea of filing legislation, but don't we have the 24

25 authority to grant dispensation to the Public

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Defender's Office for some limited period of 2 time?

3 MS. BOYER: Typically, when we are -- we have the right to set rates, which has to be 4 given to City Council, and kind of they have 5

the ability to approve or disapprove those. 6

7 We also -- in the past, every time we have granted a discount rate that I'm aware of,

we've done it by contract that we've taken to 9

City Council for City Council approval. So the 10

(inaudible) contract went through City Council. 11 12 The DuPont contract went through City Council.

And so that's why we had asked -- and the City 13

employee discount went through by ordinance. 14

15 So they adopted a rate schedule and then they,

by ordinance, applied a discount for City 16

17 employees for the year, which is why it was not

18 clear to me -- and perhaps Mr. Sawyer can find

19 something else to the contrary, but it was not

clear to me that, absent going to City Council, 20 21

we had the authority to unilaterally do that.

22 We could perhaps do it on the rate schedule, 23 where you said -- where we added language on

the rate schedule that -- that we were phasing 24

it in over the remainder of this year in terms 25

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of the -- because you're talking about having a 2 different rate applied to a specific user or group of users as opposed to the universal 3 rate. 4

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So it seems to me that at -- at least you would have to incorporate it in the rate schedule that you provided to council, but I'm not even sure if we can make it effective absent a separate ordinance.

BOARD MEMBER GILLAM: So I think we're talking about it as a resolution to -- to the new rate schedule, which is -- does not go to City Council?

MS. BOYER: So this resolution had nothing directly to do with the Public Defender's Office, but you're right, there would be, like, a third resolution -- or a second -- a resolution of the board suggesting that council adopt an ordinance, et cetera. And we could, obviously, work on that and prepare that.

BOARD MEMBER GILLAM: So I did a bad job.

22 So with -- without respect to the Public 23 Defender's Office, is -- today we're looking at a resolution to approve the off-street parking 24 rate schedule as presented by Mr. Crescimbeni

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that would then go to City Council for 1 2 approval?

3 MS. BOYER: You are looking at approving a

rate schedule revision. So this is a revision 4

5 of the rate schedule that you adopted in

September, which only changes the Ed Ball 6

7 nighttime rate and those -- okay. But it goes

8 to City Council and lays on the table. They

don't act on it. They only choose to act if 9

10 they wish to file an ordinance doing something

else. But it goes and it sits there for 11

12 30 days; and if they don't take any action in

30 days, it becomes effective. 13

14 BOARD MEMBER GILLAM: Okay. So they don't

have to actually, affirmatively, approve it; 15

they can disagree with it and change what we 16

proposed if they want to? 17

MS. BOYER: That's correct.

19 BOARD MEMBER GILLAM: So we've been here a

long time and I -- I will make this quicker 20

21 than I intended to initially. You know, I

would submit to this body that the Public 22

23 Defender's Office is not a local not-for-profit

or even the basic, you know, City employee

group of individuals. They're providing

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services to the lowest of these in this

community and they're professionals who are

doing it at a lower rate than what the --

market rate for their services, and they are

5 faced this year, from a budgeting standpoint,

and -- well, they will be the least of these

7 when it comes to the budget they'll submit in

8 Tallahassee.

And so, I mean, I think imposing what may 9 10 seem like a small amount but would be a significant amount of increase in charges this 11 12 year, particularly when it sounds like we're 13 not going to have a need for that parking at 14 least until late fall, you know, when people

15 start returning to work, I think, is -- it's a

16 bit much to ask.

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And, so, you know -- so I'm not opposed to -- in fact, I like this off-street parking rate schedule and the revision to it. It makes perfect sense to me. I'm going to -- you know, a make-it-easy kind of a person. I mean, it's

straightforward, but I would, you know, 22

23 encourage, request that we make accommodation

or -- or suggest an accommodation at least 24

through 2021 for the Public Defender's Office

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to figure out what they're going to do going 1

2 forward.

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3 THE CHAIRMAN: Okay. Thank you, Braxton.

4 Carol Worsham.

5 BOARD MEMBER WORSHAM: I don't have any 6 additional comments.

THE CHAIRMAN: All right. Bill Adams.

8 BOARD MEMBER ADAMS: I don't really have a 9 whole lot of comments other than, you know,

I've always said that we hired a consultant to 10

11 tell us what to do. And having bought that

12 dog, I don't think we ought to do the parking

ourselves, so I'm in favor of it as currently 13

14 presented.

15 It's not that I'm not sympathetic to the Public Defender's Office. It's just sometimes 16 it is what it is and there's always going to be 17 18 a group or another that doesn't like it.

> THE CHAIRMAN: Okay. Thank you, Bill. Jim Citrano.

20 21 BOARD MEMBER CITRANO: I think I'm

22 generally in agreement with Mr. Adams comments.

23 I just worry about making accommodation to a particular group and then -- I heard somebody 24

25 say Pandora's box earlier. You know, so I

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think consistency here is important in that 2 regard.

3 Thank you.

4 THE CHAIRMAN: Thank you, Jim.

5 Todd Froats.

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6 BOARD MEMBER FROATS: I'm in favor with 7 the proposed rates. I agree, we hired a 8 consultant to do this.

Mr. Crescimbeni, the information you gave us with some of the parking there, indefinitely almost, I think it's just time to -- I'm glad that you guys did this. I'm glad that you went out and hired the consultant to look at this. 13 14 It's probably long overdue because a lot of these grandfathered rules are in there from --15 from the past, and it's probably a good idea 16 that we do this.

These rates are still lower than the private market. I park in the VyStar garage, and these rates are all lower than the rates there. So I think it's time to do this.

THE CHAIRMAN: All right. Thank you, 22 23 Mr. Froats.

24 Craig Gibbs.

> BOARD MEMBER GIBBS: Did I hear you say Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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that the legislation allows City employees a phase-in through October of this year?

MS. BOYER: There was a separate --3

through the Chair to Mr. Gibbs, I'm sorry. 4

There was a separate piece of legislation filed 5

that the mayor's office introduced to allow 6

7 City employees a 50 percent discount off these

8 increased rates for a year, and it expires at

the end of the fiscal year, which is 9

10 September -- end of September of '21.

BOARD MEMBER GIBBS: I'm kind of leaning to the same feeling that Mr. Gillam has in terms of giving Public Defenders the same kind of discount. So while we did hire Haahs to set rates, they're providing a tremendous service for people who have tremendous needs. So if the motion is to approve it as written, I will vote against it.

THE CHAIRMAN: Mr. Crescimbeni, you look 19 20 like you want to make a comment.

MR. CRESCIMBENI: Thank you, Mr. Chairman.

22 I would just like to add to Ms. Boyer's 23 comments. The legislation that the council 24

took up last year on the 50 percent discount

25 was an extension of legislation that originated

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probably back in 2012, I believe. And in 2012,

the City Council made a decision, when

employees were taking 2 percent pay cuts, that

perhaps one thing we could do as a municipality

would be to reduce their parking costs by

50 percent in municipal garages. So that's 6

7 when the legislation originated.

So last year, when you adopted your -- the previous rate schedule that we submitted to you in September that went on the street -- went live on November 1st, the City employees are now getting 50 percent off the new rate, but that rate was applicable to them and it does expire at the end of September.

As the contract and regulatory compliance manager, I was very concerned when we adopted these rates and started seeing people paying below them because my job is to make sure that everybody's doing what they're supposed to be doing as established by this board. So anything to the contrary I think we're going to have to address one way or the other because, in my role, I've got to adhere to this sheet or some kind of list of rates to make it fair.

MS. BOYER: Mr. Chairman, if I may? Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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1 THE CHAIRMAN: Ms. Bover.

2 MS. BOYER: If I may address Mr. Gibbs' 3 comments very quickly.

I would ask you to separate the two 4 issues. You already adopted a rate change that 5

is in effect for the library garage. What 6

7 Mr. Crescimbeni is saying is that we have an 8 obligation to enforce that as to the Public

Defender now. Whether you adopt this change or 9

10 not, which helps us out with Ed Ball and the --

11 you know, the other things, that other rate

12 table is already in effect.

> So separate the two issues. Let's address whether you agree with the rate changes that are in this table, and then what I would suggest is that, once that decision is made one way or the other, we have a separate discussion and a separate vote on whether you want us to pursue a discount for the Public Defender for the remainder of the year because the two things are really not commingled.

21 22

THE CHAIRMAN: Thank you, Ms. Boyer. 23 David Ward, comments, questions?

24 BOARD MEMBER WARD: Nothing from me.

THE CHAIRMAN: Okay. I'm, likewise, in 25

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City of Jacksonville January 20, 2021 Downtown Investment Authority 25 27 favor of this. I'm big for simplification, we do it either administratively or standardization, let's run it like a business. 2 legislatively, however Ms. Boyer and If we want to do something else for certain Mr. Crescimbeni think we need to proceed. We 3 reasons, fine, we can make those changes. need to do it right. And to provide the same 4 opportunity for the Public Defender's Office 5 Okay. I need a -- any other questions or 6 comments before I call for a motion? that we provide to the City Council, provided 7 BOARD MEMBERS: (No response.) 7 to City employees through this year -- this 8 THE CHAIRMAN: All right. I need a 8 fiscal year end. 9 9 BOARD MEMBER GIBBS: I'd second that. motion. 10 BOARD MEMBER WORSHAM: I'll move to 10 THE CHAIRMAN: All right. Motion made by Braxton Gillam and seconded by Mr. Gibbs. 11 approve. 11 BOARD MEMBER BARAKAT: Clarification 12 THE CHAIRMAN: Okay. Carol Worsham has 12 made the motion to approve Resolution question, Mr. Chairman. 13 13 14 14 2021-01-01 as presented. THE CHAIRMAN: Mr. Barakat. Is there a second? 15 15 BOARD MEMBER BARAKAT: To Mr. Gillam, your BOARD MEMBER BARAKAT: Second. resolution is to be consistent with -- is to be 16 16 THE CHAIRMAN: Oliver Barakat has consistent with the City's discount provided to 17 17 City employees, which was 50 percent of the 18 seconded. 18 19 All right. Let's vote. 19 increase? Is that -- was that the rate that 20 David Ward. 20 was provided to City employees? MS. BOYER: Through the Chair to 21 BOARD MEMBER WARD: Approve. 21 THE CHAIRMAN: Craig Gibbs. Mr. Barakat, City employees, pursuant to that 22 22 23 BOARD MEMBER GIBBS: Approve. 23 ordinance, pay 50 percent of the published 24 THE CHAIRMAN: Todd Froats. 24 rate. 25 BOARD MEMBER FROATS: In favor. 25 BOARD MEMBER GILLAM: So this means Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 (904) 821-0300 26 28 they'll actually -- they'll actually be paying 1 THE CHAIRMAN: Jim Citrano. BOARD MEMBER CITRANO: In favor. less for the next seven months or eight months 2 3 of whatever they've been paying, but then at THE CHAIRMAN: Oliver Barakat. 4 BOARD MEMBER BARAKAT: Approve. the end of that term they'd go to the published 5 THE CHAIRMAN: Bill Adams. rates with this proposal. 5 6 BOARD MEMBER ADAMS: Approve. MS. BOYER: That may or may not be correct 6 7 THE CHAIRMAN: Carol Worsham. 7 because some of the rates they have been paying 8 BOARD MEMBER WORSHAM: In favor. are significantly below the currently published THE CHAIRMAN: Braxton Gillam. rate. So I would have to do the math to tell 9 9 10 BOARD MEMBER GILLAM: In favor. 10 you whether, on an individual basis, paying 11 THE CHAIRMAN: And Ron Moody is in favor. 11 50 percent of this rate is actually less than 12 So let the record reflect that Resolution 12 what they have been paying now because some of 2021-01-01 has been approved nine to zero. the individual rates that -- we said there were 13 13 Okay. Folks, we -- let's go to the next a lot of different rates that people were 14 14 resolution. It's going to be very similar to 15 15 paving. the last one. This is Resolution 2021-01-02. 16 16 THE CHAIRMAN: Case in point, we need to 17 17 simplify it. Ms. Boyer. MS. BOYER: Mr. Chairman, before -- it's 18 Todd Froats. 18 BOARD MEMBER FROATS: Mr. Crescimbeni 19 19

up to you, but before you do that, do you want to entertain if there is a motion from any of stated something earlier. I don't think 20 20 21 the board members who would like us to pursue 21 everybody understood it, so I would like him to 22 either an administrative or legislative 22 repeat that. 23 discount for the Public Defender? 23 MR. CRESCIMBENI: You'll have to remind me 24 THE CHAIRMAN: I'm all ears. 24 of what it was that I said. BOARD MEMBER GILLAM: So I would move that 25 25 BOARD MEMBER FROATS: You talked about the Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 (904) 821-0300

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fact that they were already not paying the

2 rates they were supposed to be paying and you

found that through your discovery, and that --3

to Ms. Boyer's points, some of the rates that 4

they are paying are lower -- could be lower 5

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6 than -- less than 50 percent of the new rates.

MR. CRESCIMBENI: What I think I said was that, when we went to roll out the new rates, we discovered that we had some anomalies in different places. We were able to correct most of those, but this one in the Duval Street

The Duval Street garage rates are at present -- the rooftop rate is now \$50. The monthly parking rate is now \$80. And we're proposing a reserved rate of \$120.

garage was somewhat challenging, so --

You could see on your sheet that I prepared for the Public Defender there were a variety of prices; rooftop rates, there was -some vehicles were paying \$68, some paying 42.80, reserved rates were all below the \$120 level, so --

The legislation only applies to the monthly parking rate. It would not apply to the rooftop rate and it would not apply to the

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reserved rate. So their parking rate, assuming 1 we pursued legislation with the City Council to

offer a 50 percent discount to Public Defender 3

employees, it would apply to the prevailing 4

5

monthly rate of \$80. So they would be paying

\$40 until the end of the year, if it was 6

7 approved by council, plus sales tax.

BOARD MEMBER GILLAM: Yeah, I'm just doing quick math. There may be a couple of those in there that in my opinion increase the rates, but most of them are going to be about the same or a little bit less than what they're currently paying.

So I think my earlier comment was -- may not have been completely accurate because of the diversity of programming that the current Public Defender's Office has. I mean, I think it was generally correct.

And I think that the proposal would make your job a lot easier, Mr. Crescimbeni, if -if you had that type of rate structure to apply at least through -- in the fiscal year with regard to Mr. Cofer's employees.

THE CHAIRMAN: All right. We've got a 24 25 motion. We've got a second.

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Does anyone need the motion reread? 1

2 BOARD MEMBERS: (No response.)

3 THE CHAIRMAN: Let's go ahead and vote.

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4 BOARD MEMBER ADAMS: I did have a 5 question.

THE CHAIRMAN: Bill Adams.

7 BOARD MEMBER ADAMS: Sure. It just

relates to the question of the chart that 8

Mr. Crescimbeni put up relating to, I guess, 9

10 the vehicles used by the Public Defender's 11

12 To me, there's a significant difference between the rate charged to employees of the 13

14 Public Defender's Office in their individual

capacity and the vehicles that are owned by the 15

Public Defender's Office. Are we treating 16

17 these things differently or are we treating

them the same way? 18

19 BOARD MEMBER GILLAM: If I could clarify 20 my proposal, it was -- they will all now be 21 charged at the new rates but with the discount,

at least applicable to City employees for the 22

23 next -- well, until September 30th.

24 BOARD MEMBER ADAMS: I quess, I -- you

25 know, then this raises -- I don't want to make

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this more complicated than it is. We're

talking about cars and parking, but, you know,

if we're talking about efficiency and these --

we're just looking for places to store the cars

that is -- are better used by the Public

Defender's Office in the course and scope of

7 their (inaudible) strikes me that there's

probably lower cost options outside of the

core. They may be slightly less convenient, 9

10 but cheaper where those vehicles could be 11

stored.

12 I'm not really -- I don't really have an opinion too much either way relative to the 13

rates charged to employees at the Public 14

Defender's Office for parking their own cars 15 when they're coming to work, but it's -- it

16

17 seems to be for these two particular -- two 18

different creatures.

THE CHAIRMAN: All right.

Mr. Crescimbeni. 20

21 MR. CRESCIMBENI: Just for informational 22 purposes, we have City vehicles that park in

23 City garages. Those are pool cars that just

may or may not get used any given day, and we 24

25 collect -- the Office of Public Parking

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collects the prevailing rate, a nondiscounted rate, from that particular agency that that 2 3 car -- that City vehicle belongs to. 4

THE CHAIRMAN: All right. Thank you, sir.

All right. We've got a motion and a 5 6 second. Let's vote.

7 BOARD MEMBER ADAMS: Well, I have a 8 question to clarify this. So is our motion to treat all vehicles, you know, including the 9 10 vehicles owned by the Office and vehicles owned by the employees the same way? Because that, 11 then, seems inconsistent with the way that 12 we're treating City vehicles. So if our 13 objective is to align these two things, at 14 15

least in the fiscal year, I guess we have to split those two pieces out. 16 17 BOARD MEMBER GILLAM: So that's not my

worth of the fiscal year remaining. I'm trying to simplify for Mr. Crescimbeni's sake and give consideration to Mr. Cofer and his organization to change -- and they, for sometime, have been paying nothing for these 13 vehicles. This would change -- they're going to have to be --

if we approve this, would be paying half rate

motion. My motion -- we've got eight months'

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for those 13 vehicles. And then maybe during that time frame they make the decision to move

them off site because they don't want to keep 3

paying at full rate in October, but -- but I'm 4

just trying to make this simpler for everyone, 5

6 in particular our administrative staff.

7 Thank you.

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8 THE CHAIRMAN: Mr. Ward, you good?

BOARD MEMBER WARD: Yes. 9

THE CHAIRMAN: All right. Let's vote.

11 David Ward.

12 BOARD MEMBER WARD: Approve.

THE CHAIRMAN: Craig Gibbs. 13

BOARD MEMBER GIBBS: Approve. 14

THE CHAIRMAN: Todd Froats. 15

BOARD MEMBER FROATS: Opposed. 16

17 THE CHAIRMAN: Jim Citrano.

BOARD MEMBER CITRANO: I'm in favor. 18

THE CHAIRMAN: Oliver Barakat. 19

BOARD MEMBER BARAKAT: Approve. 20

21 THE CHAIRMAN: Bill Adams.

22 BOARD MEMBER ADAMS: I'm opposed.

THE CHAIRMAN: Carol Worsham.

24 BOARD MEMBER WORSHAM: In favor.

25 THE CHAIRMAN: Braxton Gillam.

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BOARD MEMBER GILLAM: In favor. 1

2 THE CHAIRMAN: Ron Moody is in favor.

3 Craig Gibbs, you were in favor. And

David Ward was in favor, correct? 4

5 BOARD MEMBER GIBBS: Yes.

BOARD MEMBER WARD: Yes.

7 THE CHAIRMAN: Okay. So let the record

8 reflect that we have seven yeas and two nos.

The motion carries.

10 Okay. Let's go to our last resolution.

11 It's going to be very similar to the previous

one. Resolution 2021-01-02. This is related 12

to on-street parking rates. 13

Ms. Boyer.

MS. BOYER: Mr. Crescimbeni, go ahead. 15

MR. CRESCIMBENI: Thank you, Mr. Chairman. 16

17 So this matter came before this board and

passed. We did not take -- the board did not 18

19 take any action. And, again, this is a rate

chart that was suggested by the consultant 20

21 through their plan that they issued back in

2019. Their recommendation was to eliminate 22

23 all credit card transactions of a dollar or

24 less and to also increase the on-street parking

25 rates to at least \$2 per hour.

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When this came before the board before,

there was a lot of discussion about the first

hour; should the first 30 minutes be 75 cents,

should it be 50 cents. There was a -- and

we -- I think Ms. Boyer asked that it be tabled

and we'd go back and revisit this. So we've 6

had some conversations with the consultant and 7

they gave the blessing on a dollar for the

first 30 minutes of the first hour and a dollar 9

10 for the second 30 minutes of the first hour

11 inasmuch as that achieves their recommended

goal of \$2 per hour and it facilitates turnover 12

of the space. 13

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So the rate table attached to this resolution on Exhibit A, you will see that --

in the top table that would be the 16

17 recommendation, to adopt the rate of a dollar

18 for the first 30 minutes, a dollar for the

second 30 minutes, and then \$2 for each hour, a 19

portion thereof, beyond the first hour. 20

21 Now, you notice on this Exhibit A we have 22

three tables. And we also distributed a map to

23 you of our parking meter locations. So if you take a look at this map, you'll see streets in 24

25 two different colors. You'll see some streets

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in blue and you'll see some streets in green.

2 This resolution also allows the Downtown

3 Investment Authority to periodically change to not only create high- and low-demand parking 4

5 areas, but to periodically change those

6 boundaries. And those boundaries for those

7 areas can be anywhere within the two CRAs,

8 Northbank and Southside.

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So on this chart that's before you, at present, this is -- the green would be the low-demand areas and the blue streets would be 12 the high-demand areas. So low-demand areas, the second table on the page, would be to 13

And then another recommendation of the Haahs study was that we give consideration to event parking rates, and you'll see the third table at the bottom of the page. For meters in the vicinity of the stadium or the Performing

continue using the 50 cent per hour rate.

20 Arts Center or the arena or any other

21 entertainment venue or any other area that

might have a function with strong attendance, 22

23 this would give the downtown -- the DIA and the

parking office the ability to establish an 24

event rate on those meters for a duration of

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38 40

six hours when those particular events were going on.

And as a footnote to this conversation, as I mentioned at the SIC meeting, there's a long list of recommendations that came out of the

Haahs study and we will be slowly but surely

coming back to the SIC committee and the full 7

8 board with additional recommendations to roll

out those recommendations from the Haahs study. 9

10 And a lot of those include other things like

11 technology improvements, mobile phone payment

12 apps, payment kiosks. We're currently working

with the sheriff's office on revising our meter 13

14 bagging policies. And this is all going to be

15 designed to facilitate turnover on parking

16 spaces so that we can get customers to

17 restaurants, retailers, businesses in downtown,

18 push the long-term parkers off the meters and

19 into the garages. And this is going to be

something that's coming back before this board 20

21 on a very regular basis.

22 But if there's any questions about this resolution and this rate table, I'd be happy to 23 try to address those. 24

> MS. MEZINI: Mr. Moody, John Sawyer of OGC Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

has asked if he could speak. 1

2 THE CHAIRMAN: Please.

3 MR. SAWYER: Thanks, Ina.

4 John Sawyer, Office of General Counsel. 39

5 It was on the prior parking meter debate,

6 but the way Council Member [sic] Gillam

7 expressed his motion I think everything's fine.

8 So thank you. I'm good.

THE CHAIRMAN: Okay. Thank you.

10 All right. Let's have questions and

discussions. 11

12 David Ward.

BOARD MEMBER WARD: Nothing from me. 13

14 Thank you.

15 THE CHAIRMAN: Craig Gibbs.

BOARD MEMBER GIBBS: I'm wondering why 16

17 low-demand areas are 50 cents and not a dollar.

MR. CRESCIMBENI: I'm sorry, can you 18

19 repeat that question, please, Mr. Gibbs?

20 BOARD MEMBER GIBBS: Yes. The low-demand

21 areas are -- the adopted rate will be 50 cents,

and why not a dollar? 22

23 MR. CRESCIMBENI: That's a good question.

24 You may not like the answer, but at present

25 those green areas are serviced by mechanical

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meters as opposed to more technologically advanced meters in the blue areas. And the

mechanical meters are so old that they -- that

the pricing is established by cams inside and 4

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we have no ability to change those.

So we have two options: Maintain the 50 cent per hour rate until we can upgrade the

meter or remove the meter. So we're kind of

constrained, but we do have some other digital 9

10 meters that we may be able to deploy from

11 backup inventory. And we're examining these

12 streets and some of those blue -- some of the

greens may change to blue soon based on what 13

14 inventory we do have of additional digital

15 meters.

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BOARD MEMBER GIBBS: Thank you.

17 THE CHAIRMAN: Todd Froats, questions or

comments?

BOARD MEMBER FROATS: So I would be in 19 favor of the consultant's recommendation. But 20

21 given what you just stated there, we have to

22 change out a lot of these -- a lot of the

23 equipment, so I would -- I would be in favor of

24 adopting the new adopted rate as proposed with

the idea that it would be changed once we get 25

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City of Jacksonville January 20, 2021 Downtown Investment Authority 43 upgraded equipment. 1 1 nine to zero. 2 2 THE CHAIRMAN: Thank you, Todd. Folks, a lot of good work there. We're 3 approaching three hours -- two-and-a-half Jim Citrano. BOARD MEMBER CITRANO: No questions or hours, so let's go ahead and push through. 4 We'll go to new business. 5 5 comments. 6 THE CHAIRMAN: Oliver Barakat. 6 Ms. Boyer. 7 BOARD MEMBER BARAKAT: Long overdue. No 7 MS. BOYER: I don't have anything for new 8 comments. 8 business, but I do when you get to the CEO 9 THE CHAIRMAN: Bill Adams. 9 report. 10 BOARD MEMBER ADAMS: Nothing here. 10 THE CHAIRMAN: All right. Let's go to the THE CHAIRMAN: Okay. Carol, comments or DRI update. 11 11 MS. BOYER: And I don't -- oh, good. 12 questions? 12 Mr. Parola is on Zoom. I can see him. So he 13 BOARD MEMBER WORSHAM: No real questions, 13 14 but a comment to thank staff for the diligence 14 can give you the DRI -- he, by the way, was covering the Rules Committee today, which is of working on this parking study. I know it's 15 15 not exciting or sexy, but it certainly needs to why he could not be here this afternoon 16 16 be done, so thank you for all your hard work in 17 because -- since it's a holiday week, the City 17 getting us to this point and patience. Council committees overlapped with this board 18 18 19 THE CHAIRMAN: Braxton Gillam. 19 meetina. 20 BOARD MEMBER GILLAM: No comments. 20 So, Mr. Parola, will you go ahead and give 21 I just would move to approve Resolution 21 everyone the good news about the DRI? 2021-01-02. MR. PAROLA: Can everyone hear me? I know 22 22 23 THE CHAIRMAN: Okay. I have a motion. 23 there were some technical difficulties earlier. 24 BOARD MEMBER WORSHAM: I'll second. 24 THE CHAIRMAN: We can hear you for now, 25 THE CHAIRMAN: I'm also in favor of it. 25 but speak up. Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 (904) 821-0300 42 44 1 Is there a second? 1 MR. PAROLA: Is that better? BOARD MEMBER WORSHAM: Second. 2 Well, the good news is there's no more 2 3 DRI. So that's pretty much the long and the THE CHAIRMAN: Okay. Carol Worsham has 3 short of it. It went through City Council, 4 seconded. 5 So this is Resolution 2021-01-02 for very well received. We got some good 5 on-site parking. Let's see how we vote. compliments. Actually, there were some council 6 6 people who were (audio malfunction) abandoning 7 David Ward. 7 8 BOARD MEMBER WARD: Approve. 8 legislation and processes that are just not THE CHAIRMAN: Craig Gibbs. required anymore. 9 9 10 BOARD MEMBER GIBBS: Approve. 10 It has been replaced with an allocation 11 THE CHAIRMAN: Todd Froats. 11 procedure that is authorized through the 12 BOARD MEMBER FROATS: In favor. 12 Comp Plan now. So your ability to allocate THE CHAIRMAN: Jim Citrano. development rights is now through the 13 13 BOARD MEMBER CITRANO: I'm in favor. Comprehensive Plan. It's still an allocated 14 14 THE CHAIRMAN: Oliver Barakat. 15 development right where the transportation side 15 BOARD MEMBER BARAKAT: Approve. is mitigated for. That has been, as we 16 16 17 THE CHAIRMAN: Bill Adams. 17 discussed before, incorporated into the 18 BOARD MEMBER ADAMS: Approve. Mobility Plan, arguably where it should be, so 18 THE CHAIRMAN: Carol Worsham. we're in lockstep with the way the rest of the 19 19 BOARD MEMBER WORSHAM: In favor. City behaves in terms of mitigating 20 20 21 THE CHAIRMAN: Braxton Gillam. 21 transportation impacts. 22 BOARD MEMBER GILLAM: In favor. 22 Our next step is to work with our

11 of 24 sheets Page 41 to 44 of 59 02/01/2021 06:11:04 PM

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consultant. We are going to take an existing

scenario in which it has a change of use on it

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building on the Southbank and make up a

THE CHAIRMAN: And Ron Moody is in favor.

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So let the record reflect that this

resolution passes. That's 2021-01-02 passes

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and internally process that change of use and

- 2 see how it goes and -- making sure that all the
- 3 application glitches are handled internally
- before we bring a process in front of this 4
- board and discover those glitches in a public 5

6 meeting.

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So that's kind of the long and short of

8 it. Happy to answer any questions.

9 THE CHAIRMAN: Okay. Any questions for 10 Mr. Parola?

BOARD MEMBER WORSHAM: I would just say 11 12 congratulations on getting that done. It's, again, nothing that is exciting or sexy but 13 14 needed to be done and it was a long process, so 15 thank you.

THE CHAIRMAN: Thank you, Guy. Thank you for checking in.

Okay. Let's go to the CEO informational 18 19 briefing.

20 MS. BOYER: Thank you. And I will try to 21 be brief since it's getting late.

Ina, you should have received an email 22 23 from Guy with district parks. If you want to try to find that slide. 24

> In the meantime, let me tell you that we Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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are making progress on the CRA and BID update professional services contract that we have

- out. So we have four tasks in that, as you're 3
- familiar with. You probably will be hearing 4
- 5 from the consultant team later this month and
- into February. They're starting their 6
- stakeholder meetings. So some of the groups 7
- 8 are looking for input on parks. They might be
- looking for branding input. They might be 9
- 10 looking for design standard input or
- 11 incentives. So be thinking about where you
- 12 think there are holes in our programs and where
- we have opportunities to improve so you can 13
- 14 provide that.

The second thing I wanted to share is -- I

know you've seen it in the press, but we 16

- 17 haven't met since the late December activity at
- 18 the District. So the District closed on their
- 19 bonds prior to Christmas. And between
- Christmas and New Year's we closed on the 20
- 21 conveyance to the City of all of the property
- 22 you see in green, which were considered the
- 23 City parcels. So that is the park property and
- Riverwalk along the riverfront, as well the
- marshfront park, and then the Overland Trail 25

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area. Four-and-a-half acres that were

purchased for real funds by the developer and

were conveyed to the City at no cost as part of

our redevelopment agreement. And so that has 4 5 occurred.

6 We spent a lot of time working on the

details of the construction budgets for the CRA

8 improvements, which are the ones that we are

obligated to pay for. So primarily bulkhead, 9 10 park improvements, Riverwalk, et cetera. We've

come to a mutual agreement on those, and those 11

12 are included in the exhibits to the

disbursement agreement and other documents that 13

14 were executed at the time of closing.

We are anticipating that you will see construction start. It is going to be

17 starting. They already have a contract out to

bid on the parking lot that they're providing 18

19 for Duval County Public Schools as a swap

20 parcel. That will be the first thing that

happens. We have a meeting tomorrow about 21

moving forward on the bulkhead as guickly as 22

23 possible. But you're going to see construction

24 starting on the site certainly in the first

half, if not the first quarter of '21. So

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that's great news. Very exciting. 1

We've got a really extraordinary artist

that we're working with for the key art piece 3

in the park that will be symbolic of the node

and I think you'll all be very pleased as this

starts to move forward. 6

And then the other thing I wanted to 7

update you on -- and, Ina, you can switch to the other slides.

9

10 I gave you all a handout. The Landing 11 RFP -- long awaited. That took us a long time

12 to work through the various procurement issues,

and we are grateful to the Procurement office 13

for their help -- was advertised this week and 14

is now on the street. You all were given a 15

copy of it, so feel free to share it with your 16

17 friends and colleagues and encourage people to

18 participate and encourage people to bid on this. 19

We sent it out to a list of, I believe, 20

21 over 50 firms and companies that we were aware

22 of; national firms, local firms across the

23 board, but we certainly want to have a number

24 of respondents.

> Darryl Joseph and I are the scorers on the Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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PSEC committee. Unlike a property disposition,

- you are not scorers. You are subject matter 2
- 3 experts. So your input can be provided to the
- Procurement Department. You can weigh in on
- what you think of different teams. You can 5
- 6 weigh in on what you think of different designs
- 7 when we get to the design competition phase,
- 8 but -- so you are not in the same cone of
- silence that you are when we are doing a 9
- 10 property disposition. I will be in that cone
- of silence and the staff will be, but just so 11
- you're aware of kind of how this is different 12
- because this is a City procurement process 13 14

we're going through. 15

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And on the site, I just wanted to share with you -- so Streetsense had done this work for us, which is just kind of a real high-level graphic of what the site is, the total 6.8 acres.

Ina, if you can go to the next slide.

21 These are the two corners where we are envisioning that there will be private 22

23 development pads and that we are anticipating

that the design of the park space will 24

accommodate and address. It is possible that

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- the locations of those can slide with street
- reconfigurations, and if one is obviously
- already contemplating the ramp being removed in 3
- order to have the pad on the right, closest to 4 5
  - the Main Street Bridge.

And if you go to the next slide, you'll see -- as we've defined those, these are some

- 8 dimensions -- minimum dimensions that
- Streetsense had come up with. These three 9
- pages are all included in the RFP, so I'm not 10
- 11 showing you anything that is not out there
- 12 publicly available.

So these show you minimum pad dimensions

- that we used to come up with the criteria in 14
- the RFP, that the public space would be a 15
- minimum of 4.5 acres. So we know that we're 16
- 17 working with 4.5. It could be more. And, as I
- said, it's possible that, with a 18
- reconfiguration of Independent Drive or 19
- something, that you could gain even more than 20
- 21 that, depending on the location of the private
- 22 site.
- 23 But it's very exciting that it's out
- there. I wanted to share the timetable a
- 25 little bit. So the responses -- there is a

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prebid -- nonmandatory prebid conference on the

- 29th. All of this information is contained in
- the RFP. Individuals who want more information
- can contact Dustin Freeman who's email is
- dfreeman@COJ.net. So that is going through the
- City Procurement office. That's where you
- should go with any questions, and they will be
- 8 answered in addenda form, or at the prebid 9 meeting.

We expect responses due in March. Those

will be evaluated. The three qualified teams 11

will be selected by the end of March. They 12 will have 90 days to complete their 50 percent 13

14 design and then they'll be -- at the end of

June look forward to the presentation of their 15

proposals, both in written form. And there 16 17 will be a workshop where you will be invited to

attend and get to see what the various teams 18

19 are suggesting, and ultimately one of them will

20 be selected then to move forward with a hundred

21 percent design. It is our hope to have that funded in next 22

23 year's CIP, and that will coincide with the 24 bulkhead work that is projected on this site,

25 as well as the Hogan Street cycle track

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construction, as well as the completion of the

Performing Arts Center garden. So hopefully

this whole area can be completed in '22. That

would be our goal as we're looking forward. 4

So I just wanted to share that. And I will turn it back to the chair.

I'm sorry, Mr. Chairman. I forgot one piece of this I wanted to share.

I know that Nancy Powell spoke earlier, 9 10 and I did want to mention that I have been in

conversation with the Jessie Ball duPont Fund. 11

12 And they are engaging a consultant/designer who would look at the entire riverfront park system 13

in terms of both programatically and 14

aesthetically in terms of how it would 15

integrate and how you would use one park 16

17 related to another park to another. And so I'm

18 very grateful for them for kind of taking that

on and running that parallel and in tandem with 19

this effort, so they will be able to take 20

21 extensive public comments and receive public

22 input on that and also have that professional

23 design expertise look at how these parks, the 24 District, this one and all the others relate to

25 one another.

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City of Jacksonville January 20, 2021
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**1** Thank you.

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THE CHAIRMAN: Okay. Ms. Boyer, greatnews. That sounds exciting.

All right. We are now at the chairman's report, next to the last thing -- the last

thing. And I have a little housekeeping to do.

Ms. Boyer, I know you and your staff, it's a team effort that you present all this

material to get ready for us. I'm going to please request that, as much as humanly possible, could we get those staff reports

seven days before the Strategic ImplementationCommittee? Because there's a lot of stuff to

go through. And I know -- I look around and we're all professionals working by the hour,

and so our time is precious. So whatever you can do, please, it would be helpful.

Everyone pull out the big exhibit. It's entitled Downtown Development and Redevelopment Projects.

Ina, could you put that up on the board?
I asked Guy Parola to update this for me.
He did it in just the last couple of days. I
was really blown away -- and I really think --

and I want all of us to be encouraged that --

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and I'd really like us to get some exposure with this.

We've got a lot of things going on downtown. And, I mean, we just got good news on the District. We've got good news on the Landing. But when you look at this overall exhibit -- and down at the bottom, the legend, notice where it says, in the white text, these are approved, slash, pending approval. The red text is project completed. The yellow text is project permitted, slash, under construction.

Now, I'm not going to go through each of these projects, but what I am going to do is point out and tell you that -- if you look on the Southbank area, there are five projects that we have touched, and most of them are well on their way. I know for a fact there's quite a few others on the Southbank that are going to

be coming before this board.

When you go to the Brooklyn area, there are seven projects that we have been involved in and are -- either they're coming out of the ground now or they're making great progress.

You go to the Core area, there are 14 projects within the Core area. And then you go

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1 to the sports area -- the Sports Center, and

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2 there's two major projects that we have

**3** touched.

Now, we don't even have the CathedralDistrict in there. But all totalled, there's

6 more than 28 projects here that we've been

7 working on, and a lot of us here on this

8 committee have been involved with for three,

9 four, five, six years. I mean, we've been10 involved in each one of these.

involved in each one of these.So don't lose sight -- you know, let's

stay encouraged. On Sunday when the articlecomes out and it says, "With Lot J dead, what's

14 next for downtown?" Well, the answer is a lot

**15** is available -- or happening downtown. And I

16 think we need to look at it as, let's get our

17 base hits, let's get our doubles, let's get our

18 triples every once in a while. Let's keep

**19** grinding at it because there's a lot of good

20 things happening.

21 Any comments?

**22** Todd Froats.

23 BOARD MEMBER FROATS: I just want to

24 comment on the District. It was -- it came

25 before this board before I joined the board,

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1 and I just want to congratulate the members

2 that were on the board at the time; and

3 Mr. Wallace, I guess, at the time. That's a

4 big deal. At the time that was our Lot J, at

5 an earlier time. A lot of people opposed it.

6 It was a big dollar amount. Not the same

7 dollar amount, but a big dollar amount.

8 There were a couple of individuals,

9 Mr. Rummell, Mr. Munz had the vision to create

10 this district. And it took a significant

11 amount of public financing, public incentives

12 to create that. And still, it took this long

13 to get it to where it is.

The point I'm trying to make is that the developers are not lining up to do those

16 large-scale developments downtown. So when we

17 have investors that are here and want to do

18 that, we have to work with them and we have to

**19** keep that in mind and just change the public

20 opinion a little bit to some of the people that

21 were against these things.

The game of baseball has changed a little

23 bit. It's not just singles anymore. If you

look at baseball, they want home runs. And wedefinitely need a home run. I would say that

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City of Jacksonville January 20, 2021

Downtown Investment Authority **Uncertified Condensed Copy** 59 1 CERTIFICATE OF REPORTER 1 the District is a triple, and so 2 congratulations that we got that deal done. 2 3 I'm looking forward to seeing that under 4 construction. STATE OF FLORIDA) 5 Thanks. COUNTY OF DUVAL ) 4 6 THE CHAIRMAN: Anyone else? 5 7 BOARD MEMBERS: (No response.) 6 8 Ina, you look like you want to say 7 I, Diane M. Tropia, Florida Professional 8 Reporter, certify that I was authorized to and did 9 something. 9 stenographically report the foregoing proceedings and 10 MS. MEZINI: Mr. Moody, if it's all right 10 that the transcript is a true and complete record of my with you, I would like to give Nancy Powell a 11 11 stenographic notes. 12 chance for her three minutes to speak since 12 13 earlier it cut out and none of us could hear 13 14 14 her, if she's still on the line and available 15 DATED this 31st day of January 2021. 15 to speak. 16 16 THE CHAIRMAN: Nancy, are you there? 17 MS. POWELL: I am here, but I can't find 17 18 my comments, so -- I don't know where I put Diane M. Tropia 18 19 Florida Professional Reporter 19 them. 20 20 I'm okay. Thank you for asking. 21 THE CHAIRMAN: Nancy, thank you for the 21 22 work you do. It's encouraging to see your 22 23 involvement, and your group, so thank you very 23 24 much. 24 25 MS. POWELL: Thank you. 25 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 (904) 821-0300 1 THE CHAIRMAN: Okay. Folks, if there's no 2 other comments, I'm going to go ahead and call 3 this meeting to a close. 4 Thank you for your work. 5 (The foregoing proceedings were adjourned 6 at 4:54 p.m.) 7 8 9 10

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