City of Jacksonville December 10, 2020 Downtown Development Review Board **Uncertified Condensed Copy** 

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CITY OF JACKSONVILLE

DOWNTOWN DEVELOPMENT REVIEW BOARD

MEETING

Proceedings held on Thursday, December 10, 2020, commencing at 2:00 p.m., Jacksonville Public Library, Multipurpose Room, 303 North Laura Street, Jacksonville, Florida, before Diane M. Tropia, FPR, a Notary Public in and for the State of Florida at Large.

BOARD MEMBERS PRESENT:

TREVOR LEE, Chairman TREVOR LEE, CHAIFMAN.
CHRISTIAN HARDEN, Board Member.
MATT BROCKELMAN, Board Member.
FREDERICK JONES, Board Member.
CRAIG DAVISSON, Board Member.
WILLIAM J. SCHILLING, JR., Board Member.
BRENNA DURDEN, Board Member.
JOSEPH LORETTA, Board Member.

ALSO PRESENT:

GUY PAROLA, DIA, Operations Manager.
INA MEZINI, DIA, Marketing and Communications.
LORI RADCLIFFE-MEYERS, Redevelopment Coordinator.
SUSAN GRANDIN, Office of General Counsel.

Diang M. Tropia, Inc., Post Office Box 2575, Jacksonville, FL 32203 (904) 521-0500

1 minutes. Is there any discussion on the 2 meeting minutes from the previous meeting? 3 BOARD MEMBER SCHILLING: Move to approve. 4 THE CHAIRMAN: We have a motion to approve 5 by Mr. Schilling.

6 BOARD MEMBER BROCKELMAN: I'll second. THE CHAIRMAN: A second by Mr. Brockelman.

Thank you.

All those in favor? BOARD MEMBERS: Aye.

THE CHAIRMAN: Any opposed? 12 BOARD MEMBERS: (No response.)

> THE CHAIRMAN: Great. We have an approval by Mr. Brockelman, Mr. Loretta, Mr. Harden. We have an abstention [sic] by Ms. Durden; Mr. Schilling approved; Mr. Davisson approved; and Mr. Jones -- welcome -- approved.

We'll move right into DDRB 2020-022, the Central Fire Station, conceptual approval. The applicant is Brooke Robbins.

Before we hear from the applicant, could we have a staff report from Ms. Radcliffe-Meyers?

MS. RADCLIFFE-MEYERS: Thank you, Chairman Lee.

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PROCEEDINGS

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2:00 p.m.

THE CHAIRMAN: Everybody, welcome to the DDRB meeting for December 10th, 2020.

I'm going to call to order our meeting.

The first action item on the list today is the approval of the November 12, 2020, DDRB regular meeting minutes. We'll go ahead and do

And I'm going to be repeating motions for approval and seconds and also the votes by board members for those online and also for the minutes.

And if we're not speaking into the microphone, if you can't hear us recording, wave your hand.

THE REPORTER: Thank you.

THE CHAIRMAN: So, board members, when you're speaking, please remove your mask, speak into the microphone. I think that will help everybody involved.

For those who will be speaking, give your name and address before you begin addressing the board. That will help us along as well.

So back to the approval of the meeting Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

My name is Lori Radcliffe-Meyers with the Downtown Investment Authority, and I will be presenting the staff report for the Central Fire Station.

DDRB application 2020-022 seeks conceptual approval for an adaptive reuse of the Central Fire Station located at the corner of Adams Street and Ocean Street. The site is 0.12 acres in the Cathedral Core Overlay District. The site is bounded to the north by the Grand Lodge of Free & Accepted Masons of Florida, to the east by Ocean Street, to the south by Adams Street, and to the west by 29 East Adams.

(Board Member Durden enters the proceedings.)

MS. RADCLIFFE-MEYERS: The proposal is to historically renovate the Central Fire Station at 33 East Adams Street into an office/restaurant space. The applicant worked with the City of Jacksonville Historic Preservation office and staff regarding the Certificate of Appropriateness to ensure that the renovations meet the historic requirements.

24 The application for the Certificate of

> Appropriateness was heard and approved with Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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conditions on October 28, 2020.

2 Based on the foregoing, the Downtown 3 Development Review Board staff supports conceptual approval of DDRB application

2020-022 with the following recommendations: 5

6 Prior to submittal for final review, the

7 developer shall meet with staff to identify any

8 deviations sought. At final review, the

developer shall provide enough detail so as to 9

10 illustrate that the Pedestrian Zone meets the

definition of such in the ordinance code. 11

Streetlights, benches, and street furnishings 12

shall be placed in the amenity area, and 13

14 redesign of the streetscape along Adams Street

to include retaining the Quercus virginiana and 15

the addition of a second shade tree which meets 16 17

the definition of such.

This concludes the staff report. Staff is 18 available for questions. 19

20 Thank you.

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THE CHAIRMAN: Thank you,

Ms. Radcliffe-Meyers. Appreciate that. 22

Now maybe we can hear from the applicant? (Audience member approaches the podium.)

AUDIENCE MEMBER: So I'm Brooke Robbins,

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architect with Robbins Design Studio, 40 Adams

Street, Suite 4, Jacksonville, 32202. THE CHAIRMAN: Thank you.

MS. ROBBINS: I brought my own copy in 4 case the clicking gets off. 5

So, again, we're here to talk about the Central Fire Station, which was constructed in 1902. It is a certified historic landmark

building. And -- make sure we're on timing 9

10 together here.

> Okay. So, again, the building was built in 1902. It is two stories, plus an attic

space, comprised of approximately 9,600 square 13

feet. The scope of work is predominantly 14

exterior repairs in code compliance within the 15 building, so new ADA elevator lift, a new 16

17 secondary egress stair, exterior facade

repairs, new roofing, and then core HVAC and

plumbing systems for the building. 19

Again, as Ms. Radcliffe-Meyers said, we're at the corner of Ocean and Adams Street, the northwest corner of that intersection. So just

23 the adjacent properties -- to the southwest is

the Jessie Ball DuPont Center. To the

25 northwest, adjacent, you have 29 East Adams

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Street, also a two-story building, and then

Burrito Gallery is on the other side of that.

To the northeast you have Bedell law firm. To

the southeast is the old Burro Bar, and then,

northeast, kind of standing adjacent to the

property is a local church. Facing west is the 6 7 Masons' Lodge.

So, again, the existing elevations; the building is two stories, as you can see, with the attic space over approximately 45 feet to the peak of the building. And as you can see, there's the large oak tree in front.

So exterior repairs; the second-story windows were replaced in the late '90s, so we are, again, proposing to replace those as part of this renovation as they have some need of -are in need of repair and that sort of thing.

The first floor, we're going to replace the roll-up doors, which we'll show you when we get to the new elevations as well. The east facade going down Ocean Street, again, it's stucco. New windows on the second floor. The first-floor windows, the small -- the three small windows you see behind the tree, those are the ones that were part of the COA

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application to repair instead of replace, so we will do that as part of this renovation as

3 well.

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The north facade is really -- there's a 4 small, 5-foot-wide, kind of back-of-house alleyway, so there are existing glass block 6 windows on the first floor that will be

maintained and repaired and new windows on the second floor. The west facade, you really only 9

10 see the back sliver there where the brick is

11 hatched. The rest of it is the adjacent to the

12 29 East Adams Street building.

So moving to the new elevations, the 13 south -- the front entry to the building, 14

essentially. So what we're doing is repairing 15

the building for future tenants to come in. 16

17 We're looking at potentially two tenants on first floor and then -- of restaurant, kind of 18

retail component on the level one, and then an 19

office component for the second floor. 20

21 So we are taking the existing roll-up 22 doors and the two on the right-hand side will remain full roll-up doors. The one on the

23 left-hand side will be split, so you'll have a 24

personnel door for egress and entry into that 25

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suite where the right-hand side of that will be
a roll-up door. The small door there on the
left that is shaded red is an existing

location. That was the old firehose shoot that

went into the building, so we're actuallytaking that shoot and converting it to the

secondary egress stair shaft for the second

8 floor, so that would then become an emergency9 exit for the second floor of the building.

So stucco repair, repainting the building, that sort of thing as far as exterior goes -- and we are showing -- we'll talk about this when we get into the site plan, but we're showing two new smaller trees in proportion to

the building since it is only two stories, andthat way we can identify the Central Fire

17 Station signage that is existing.

The east facade that faces Ocean Street, again, similar component, so you have two existing personnel doors that will be replaced. As I mentioned, the windows on the first floor will be restored, second-story windows replaced, and then the same situation with the two roll-up doors. So the far right door will

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will be the combo personnel door and roll-up door.

be a full roll-up door; the door on the left

So you actually have a 2-foot height differential within the building from the back half of the suite on the first floor and front half as you move down Ocean Street. So you actually enter on grade at that -- the back side there, and then off of Adams Street you also enter on grade. So the interior of the building, we have a 2-foot height difference.

The north facade just gets exterior repairs, so touch-up of the stucco and repainting. And then, the same with the west facade, the existing brick gets repainted.

So streetscape, this is the existing streetscape. So the photo on your left is Adams Street where you have the large tree -- existing tree and the front facade of the building. On Ocean Street you have existing crape myrtles that are -- we're proposing to maintain.

So as we move into the site plan -- do you guys see this on your screen? Is it clear?

Because I know it's a little blurry up there to

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So moving -- so we'll start with Ocean
Street. So Ocean Street, we're proposing the
two trees remain. We'll put the Flexi-Pave
around that as required by the streetscape
standards and incorporate the brick pavers and
the concrete stamping to comply with the
standards. In addition, providing a new City
of Jacksonville standard streetlight and the
benches and trash receptacles along that
facade.

Adams Street, we are proposing to remove 11 12 that existing oak tree. It is within 5 feet of the water main. It's buckling the sidewalk. 13 14 There's an ADA parking space just next to that tree. So what we have proposed are two 15 trees -- crape myrtles is what we have on the 16 drawings, but we've done a little research on 17 that. The frontage of the building is only 18 19 49 feet wide, so separation of a live oak to 20 another live oak, we don't have the width there 21 between the existing location of the tree and the corner of Adams and Ocean, which -- trying 22

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to keep a tree away from that corner with, you

know, the growth pattern of a live oak and the

space that it needs. So what we're proposing

12

are shifting the trees -- providing two new
trees in lieu of the existing tree and shifting
them down so they are more in line and
proportioned with the building.

(Library announcement over the publicaddress system.)

MS. ROBBINS: Okay. So we're in code green.

So with that, as I mentioned, our proposal 9 is to get -- we had suggested crape myrtles as 10 they match the existing trees along Ocean 11 12 Street. Twenty-nine East Adams, the existing building to the west of the property, also has 13 a crape myrtle. The Bedell law firm, across 14 15 Ocean Street, has crape myrtles. So I understand, you know, there's concern over the 16 shade from a crape myrtle and that sort of 17 18 thing as far as creating, you know, the 19 streetscape.

So we did go through the proposed trees for the Downtown district and evaluated with all of our constraints of the 10-foot setback from the water main, 15-foot setback from the corner, growth patterns of trees, how far they should be spaced apart, and the other

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options -- the palm trees within the suggested

2 trees, obviously, that doesn't provide shade.

3 The elm tree and the laurel oak, the other

options, also require a greater separation 4

distance and kind of growth distance from the 5 6

building than what we have.

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So there was -- within the intra-district options, there was a Drake elm, which is a smaller-height tree, and they can be placed a little bit closer together. And then we also have a suggestion for maybe a holly tree because that could be pruned and shaped to provide shade, but also keep it down within proportion to our two-story building.

A lot of these trees, the oaks and those such, in relation to a high-rise building, they make sense, you know, an 18-story building. We have a small, two-story building that you don't see the, you know -- currently, you can't read the "Central Fire Station," which is a predominant feature of the building. It was

one of the first buildings built after the 22

23 fire, so it would be nice to maintain that. 24 So we've thrown out a few other options

for trees that we'd like, you know, to be up

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for discussion as far as that goes. We are,

you know -- the thoughts of the first floor are

3 also for it to become a restaurant, so that

there would be outdoor patio seating, shade 4

umbrellas and that sort of thing once a 5

restaurant comes on board for that space. 6

7 And that is the end of our presentation.

THE CHAIRMAN: Thank you, Ms. Robbins.

9 I appreciate that.

10 Do we have any public comments on this item?

11 Ms. Mezini, any hands raised?

12 MS. MEZINI: No.

THE CHAIRMAN: Okay. Hearing none, I'll 13 14

move to board comments.

We'll start with Mr. Brockelman.

16 BOARD MEMBER BROCKELMAN: Thank you,

17 Mr. Chairman.

> Thank you for the presentation. I think, overall, this is a really exciting project to

see move forward. As I was reading through the 20

21 staff report, I was really glad to hear you

talk about the oak tree, and really kind of 22

23 want to hear, maybe from the staff's

perspective if that's appropriate, what their

25 reaction is to the three issues you mentioned

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related to that oak, being the 5 feet from the water main, the sidewalk around it buckling,

and the ADA parking spot being right adjacent

4 to it.

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Can staff talk about that? And if that was something that was brought up during your discussion with the applicant, what was your reaction to that?

9 MS. RADCLIFFE-MEYERS: Board Member 10 Brockelman, through the Chair, so originally, we didn't talk about those being the issues 11 12 that they were looking at, wanting to remove the live oak. I did have an email in to one of 13

14 our landscape architects for the City of

Jacksonville. Unfortunately, I've not heard 15 back from him as of yet regarding the removal 16

of that tree. 17

19 that staff and the applicant with the LA for 20 the City of Jacksonville -- that we could work

So I believe that that would be something

21 through and see if that's appropriate because,

I mean, at this point, I do understand, but yet 22

23 that is a healthy live oak and there are live 24 oaks along Adams Street. So we want to make

sure we're not removing a healthy tree just,

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you know, for signage, per se, so -- but I think -- I think we can follow up with the LA

3 for the City of Jacksonville, so --

BOARD MEMBER BROCKELMAN: I appreciate

that, and that would certainly be helpful.

Assuming this moves forward today toward 6 7 final approval, I think, before I personally

would be comfortable with the removal of the

healthy tree, kind of getting a better context 9

of, in similar situations, what's happened in 10

11 the past. And perhaps, if these issues that

12 they have listed are legitimate issues but are

issues that might be best addressed by the 13

City, to help with some sidewalk consideration 14

15 or perhaps moving an ADA spot if the access is

the issue, maybe we can approach it from that 16

17 regard.

18 But definitely, I would not support 19 removing the oak without more context and discussion, but curious what everyone else thinks. 20

THE CHAIRMAN: Thank you, Mr. Brockelman.

22 Mr. Loretta.

BOARD MEMBER LORETTA: I appreciate the

presentation. It's a great project. I look 24

forward to it being redeveloped. I've not 25

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physically walked out there to see the root

2 growth that was discussed. I understand that

3 element, which is an area of concern I have

throughout all of downtown. A Drake elm would 4

5 be a fine alternative if staff deems that you

6 can remove the live oak.

7 THE CHAIRMAN: Thank you, Mr. Loretta.

8 Mr. Harden.

BOARD MEMBER HARDEN: I have no comments.

10 Looks like a great project.

Thanks. 11

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12 THE CHAIRMAN: Thank you.

13 Ms. Durden.

14 BOARD MEMBER DURDEN: Do we take this off?

15 THE CHAIRMAN: While you're speaking, yes.

16 BOARD MEMBER DURDEN: Thank you,

17 Mr. Chairman.

18 I would agree with the earlier comments in

regards to the oak tree. It's so hard to get 19

20 the shade trees, and we're really working hard

21 to have more shade trees, so the idea about

22 taking out a healthy one is -- kind of rubs --

23 is just the opposite of what I know the board

and staff and our guidelines are seeking. So I 24

would -- I would -- I would agree also with

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Ms. Radcliffe-Mevers' comment about working with the landscape architect, the City's LA, to

3 come up with a solution.

You know, I would even consider -- and, 4

5 Mr. Chairman, one of the recommendations in D

6 is -- in regards to this tree, and it says,

7 "the addition after the second shade tree."

8 You know, I could even see keeping this tree,

9 relocating the handicapped space, and maybe not

10 mandating a second shade tree as a solution

11 because of the location where this one is

12 currently.

17

13 So I would agree with moving forward with the recommendations that are set forth in the 14 15 staff report.

16

THE CHAIRMAN: Thank you, Ms. Durden.

Mr. Schilling.

BOARD MEMBER SCHILLING: Thank you, 18

19 Mr. Chairman.

And I'll echo a couple of my former board 20

21 members here, Ms. Durden and Mr. Brockelman. I

agree on the tree, and I'll quote one the 22

23 landscape architects in our office, and that

is, You can't buy time with trees. And

25 anything -- any new tree that we put in would

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pale in comparison to this existing tree.

2 I'm a little interested to know about the

water main because -- I guess my question there

is -- typically, they run in parallel with the

road, so I guess my question is, would we have

the same issue even if we're just moving or

putting in a new tree, you know, 10, 20 feet

further down the road? I'm assuming there's 9

still a water main conflict.

10 MS. ROBBINS: Well, that's where it ties

in -- out to the street to the building is 11

12 right there within 5 feet of the tree, so it

13 runs, you know, perpendicular across the

14 sidewalk. So we're trying -- what our proposal

15 was, was to remove that tree, place two trees

16 back in lieu of the existing one, and move them

17 further down so that they are, you know, within

18

that -- over 10 ten feet away from that

existing connection, because that -- that's one 19

20 of the reasons across the street at the DuPont

21 Center that we have palm trees, is all of the

22 tree roots from the oak trees had gotten into

23 the water lines and was causing a bigger

24 maintenance issue than the buckling of the

25 sidewalk.

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So that was -- you know, it's multiple

reasons. We agree that shade should be there. It's just the location of this particular tree

is causing multiple issues, so we were trying

to resolve that with putting trees back but

just in a shifted-down location for that. 6

7 BOARD MEMBER SCHILLING: Okay. So it's

the service coming into the building?

MS. ROBBINS: Correct. 9

BOARD MEMBER SCHILLING: All right. That

11 helps me understand. Thank you.

12 And not to be overly witty, but not to

lose sight of the forest from the tree, I mean, 13

14 the important thing here is -- I think this is

15 a great project and certainly support it. I

think what I've heard so far is there is 16

support, and I would just recommend -- I 17

recognize today's conceptual and not final, but 18

19 would love if there is a way for the applicant

20 to work with staff and find a way to do

21 something with that existing tree would be 22 great.

23 Thank you.

24 MS. ROBBINS: Okay.

25 BOARD MEMBER DAVISSON: Thanks for the

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presentation. I object to the tree removal as well. Other than that, I have no other comment. 2

THE CHAIRMAN: Thank you, Mr. Davisson.

4 Mr. Jones.

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5 BOARD MEMBER JONES: Thank you.

Again, I appreciate the level of detail

7 that you consistently put into your

8 applications as well. Looking forward to this,

you know, reactivating this building. It's a 9

10 gem, so very excited about that.

And, again, I would just defer to the 11 staff recommendation, that we continue to work 12 with the City and come up with an appropriate 13

solution with respect to the tree. I would 14

naturally defer to keeping the tree as is 15

unless there's some extenuating circumstances 16

17 that we could at least mitigate, somehow, the

shade. 18

19 That's all.

20 THE CHAIRMAN: Thank you, Mr. Jones.

21 Thank you for the presentation. I

appreciate it. I think, too, it's a wonderful 22

23 project, and happy to be seeing it move

forward. 24

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I did have a couple of questions. On

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future signage, are you planning on putting

signage on the building? And, if so, do you

3 have an idea where?

MS. ROBBINS: We have a few thoughts in 4 5

mind, but, again, it comes into tenant mix.

The first floor could possibly be 6

one tenant/two tenants; second floor, same

8 situation. So waiting till we get further down

the road for conclusion on the quantity of 9

10 tenants within the building because that would

11 help us identify exactly where appropriate

12 signage would be placed. You know, if it's one

tenant, one sign; if it's four tenants, then 13

it's four, so looking at that for a further 14

15 coming-back-for-signage approval as far as that

16 goes.

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THE CHAIRMAN: During final, it would be great to see recommended locations --

18 19 MS. ROBBINS: Okay.

THE CHAIRMAN: -- and where they might be,

21

so maybe some options. 22 And the other question I had was about the

23 balconies. I noticed in the original historic

photos there were no balconies. 24

MS. ROBBINS: Correct.

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THE CHAIRMAN: Now we have balconies. Are 1 you planning on keeping those or --

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MS. ROBBINS: We are keeping those and 3 4 we'll restore them. There are currently French

doors behind that as well, so those doors will 5

6 be replaced as part of the window replacement, 7 so those will be maintained.

8 THE CHAIRMAN: Okay. Thank you.

And I'd also add to everyone else's

10 comments about the oak, doing everything we can

to try to keep it. I understand there are 11

issues with it and some may not be able to be 12

overcome, but we should save that one as first 13 14 position.

15 MS. ROBBINS: Mr. Grainger, did you want to say something? 16

17 Mr. Grainger is one of the owners. I just want to have him speak. 18

(Audience member approaches the podium.)

20 THE CHAIRMAN: Name and address, please. 21 AUDIENCE MEMBER: Farley Grainger, 1238

Windsor Harbor Drive, Jacksonville, 32225. 22

23 Thank you, guys, for your service for

downtown. We appreciate it and certainly 24

couldn't do things downtown without y'all.

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The one thing I would say about the tree, 1 because we talked for months about it, is that

it has kind of taken over the world right

there. Nobody has maintained it. Nobody has

looked after it. It's actually -- the top of

it you can see is growing into the building, in 6

addition to tearing up the sidewalk. So the 7

roots are probably a good 6 inches above the

sidewalk and growing into the curb as well. If 9

10 there's a way around that, certainly happy to

11 hear it and consider it. We just haven't found

12 one.

13 Secondly, it just has not been trimmed very well over the years either, so it's 14 starting to grow into the top of our building, 15 and kind of has lost scale there as well. I 16 17 certainly don't want to put, you know, over a

couple million dollars in a project and that be 18 part of sidewalk improvements, too, that just 19

in a couple of years gets rooted up because a 20

21 tree continues to grow through it.

22 So if we can find a way, happy to work with staff to do that, but I can tell you we 23 have thought about it. It wasn't just a 24

25 passing, let's tear it down.

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THE CHAIRMAN: Thank you, Mr. Grainger. 1

- 2 MR. GRAINGER: Thank you.
- 3 THE CHAIRMAN: Appreciate those comments.

4 BOARD MEMBER LORETTA: May I ask one 5 question?

6 THE CHAIRMAN: Please, Mr. Loretta.

7 BOARD MEMBER LORETTA: Are you going to

8 need to increase or change the water size line

9 coming in?

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10 MS. ROBBINS: Yes.

BOARD MEMBER LORETTA: And then, where is 11 12 the main at? Is it in the roadway?

MS. ROBBINS: It's in the middle of Adams 13 14 Street.

BOARD MEMBER LORETTA: Okay. So you're going to have to do a cut all the way into the middle of Adams Street, right?

MS. ROBBINS: Correct. 18

19 BOARD MEMBER LORETTA: So then there's nothing that's prohibiting you from, let's say, 21 moving the new connection to be 15 feet to the riaht? 22

23 MS. ROBBINS: Except we have historic terrazzo floors inside the building that was 24

part of the COA. We're restoring those, so

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that would be cutting a trench through historic

flooring; concrete, you know, through historic

terrazzo, because the first floor of the 3

building has not been renovated. 4

5 So the building was converted to an apartment in the late '90s, so the second floor 6 is a 4,500-square-foot, single-family home at 7

8 the moment, and the first floor are old fire

truck bays for the firehouse. So where it 9

10 comes in currently is right through that

11 double -- that door that you saw, the left-hand

12 side, where the old firehose shoot is, so that

is not historic flooring. It's bare. You 13

know, it's coming in through there. So we're 14

really trying to minimize damage to the 15

remaining historic character of the building by 16

17 cutting up those terrazzo floors as little as

18 possible.

19

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BOARD MEMBER LORETTA: I mean, I think there's maybe some other ways possibly. It probably just would require additional money

21 22 and cost because -- but at the same time, if

you're going to be redoing the entire sidewalk,

you know, maybe you make the landscape pit

larger and put some -- Civicell underneath the

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sidewalk and allow more room for the roots to

grow into the future. You know, the success of

that is a whole other thing, though, too, so --

I think there is at least some you can explore,

but I understand what you just stated, and I

just ask that if that's the stance you take,

7 document that for the final.

8 MS. ROBBINS: Okay.

THE CHAIRMAN: Yes, Mr. Davisson.

10 BOARD MEMBER DAVISSON: Not to belabor

this tree, but, you know, although it hasn't 11

12 been maintained, you know, I wish most of our

trees in Jacksonville had this problem. 13

14 Typically, it's rare to see a tree in a

downtown sidewalk that's gone this full. And, 15

you know, typically, in these -- well, when we 16

17 had a previous DDRB board member, landscape

architect, that called them death pits that 18

19 nothing can grow in, and this one is growing.

20 So I think --

21 MS. ROBBINS: It is growing?

BOARD MEMBER DAVISSON: -- I think

23 sidewalk remediation is minimal, even if we

24 have to do that again in five years. That's my

25 final comment on that.

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1 THE CHAIRMAN: Thank you, Mr. Davisson.

Any more board comments?

3 BOARD MEMBERS: (No response.)

THE CHAIRMAN: If not, I'll be looking for 4 a motion for approval.

6 BOARD MEMBER BROCKELMAN: I'll move the 7 item.

BOARD MEMBER HARDEN: Second.

THE CHAIRMAN: Mr. Brockelman, thank you 9 for the motion. Mr. Harden, thank you for the 10

11 second. All those in favor -- go ahead,

12 Mr. Schilling.

13 BOARD MEMBER SCHILLING: Mr. Chairman, I

was going to ask if the board members felt the 14 staff recommendation about the tree was 15

adequate to address the concerns of the board 16

17 members. And I'm flipping to the -- I see

18 Item D is included as a staff recommendation,

so I think that covers that. Sorry for the 19

interruption. 20

THE CHAIRMAN: Which is what?

22 BOARD MEMBER SCHILLING: Which is -- one

23 of the conditions is that D, which is redesign

of the streetscape along Adams Street, to 24

25 include retaining -- I'm going to pronounce Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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that wrong -- basically, the tree and the addition of a second shade tree which meets the 2

3 definition of such.

THE CHAIRMAN: Okay. All right. So let's 4 5 move forward with a vote.

6 So all those in favor for approving DDRB 7 2020-022 conceptual say aye.

BOARD MEMBERS: Aye.

THE CHAIRMAN: Any opposed?

10 BOARD MEMBERS: (No response.)

THE CHAIRMAN: Thank you. 11

We have an aye from Mr. Brockelman, aye 12 from Mr. Loretta, aye from Mr. Harden, aye from 13 14 Mr. Lee, ave from Ms. Durden, ave from

Mr. Schilling, aye from Mr. Davisson, and aye 15

from Mr. Jones. 16

8

9

17 Thank you.

MS. ROBBINS: Thank you. 18

THE CHAIRMAN: Okay. We'll move on to 19 20 DDRB 2020-018, 600 Park Street, conceptual 21 approval.

Ms. Lori Radcliffe-Meyers, could we hear a 22 23 staff report, please?

MS. RADCLIFFE-MEYERS: Thank you, again, 24 25 Mr. Lee.

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THE CHAIRMAN: Thank you. 1

MS. RADCLIFFE-MEYERS: My name is Lori 2 3

Radcliffe-Meyers with the Downtown Investment

Authority, and I'll be providing the staff 4

5 report for 600 Park Street, Home2 Suites hotel.

6 DDRB application 2020-018 seeks conceptual approval for a new six-story hotel with 7

8 associated surface parking lot located at 600

Park Street. The site is 1.2 acres in the 9

10 Brooklyn Overlay District. The site is bounded

to the north by Rosselle Street, to the east by 11

12 Park Street, to the south by Jimmy John's, and

to the west by Chelsea Street. The proposal is 13

to construct a new six-story, 14

10,720-square-foot hotel with 100 rooms and 15

associated service parking. The project 16

17 proposes to incorporate a restaurant space with

outdoor seating, along with a 20-foot-wide 18

linear park along Chelsea Street. 19

As currently presented, the proposal does 20 21 not meet the ordinance code regulation for off-street parking. Per the ordinance, new 22 surface or expansion of existing surface parking is prohibited in the Central Core, and

25 in districts other than the Central Core, new Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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or expansion surface parking of more than six

spaces for nonresidential uses, whether

accessory or on-site, is prohibited unless

4 interior to the parcel and wrapped by a

building on the street frontage. 5 6

The applicant will need to redesign the proposed hotel to wrap the surface parking lot along the street frontage. The code does allow

for a deviation from the restrictions on new 9

10 on-site surface parking; however, the deviation

request must demonstrate that construction of a 11

parking garage on-site or wrapping the surface 12 parking with a building is not feasible on the 13

site due to site-specific conditions not 14

generally found within downtown. And, two, 15

there is a demonstrated shortage of available 16

17 parking within a one-quarter-mile radius of the site. 18

19 So based on the foregoing, the Downtown 20 Development Review Board staff denies

21 conceptual approval of DDRB application

2020-018 due to the following: As presented, 22

23 staff cannot support the proposal because it

does not conform to the Downtown Overlay Zone 24 25

and Downtown District Use and Form Regulations,

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30 Subsection K, Off-Street Parking. 1

2 The applicant will need to redesign the

project to conform to the regulation or request

a deviation.

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5 This concludes the staff report. Staff is available for questions. 6

Thank you.

THE CHAIRMAN: Thank you,

Ms. Radcliffe-Meyers. 9

10 Could we hear from the applicant?

11 (Ms. Trimmer approaches the podium.)

12 MS. TRIMMER: Thank you so much.

Cyndy Trimmer, 1 Independent Drive, Suite 13 1200, on behalf of the applicant. 14

So we spent the time since we were last 15 here at the workshop working on incorporating 16

17 the feedback that we got from everybody. We've looked at things in terms of the space 18

planning, site planning, building massing, 19

materials, things along those lines. 20

21 The ground floor has been reconfigured so 22 that we made sure that we had the active uses 23 visible from the streetfront, took the rooms 24

off, moved everything up so that that part will 25 be transparent.

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property line.

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We were able to wrap the corner -- I'll let Erik get more into that and walk you through the details -- but we were successful in getting through all of those.

Site-planning-wise, we were able to incorporate feedback we got for Rosselle in terms of making sure there was more hardscape, the more urban feel connecting out to that pedestrian parking.

At this point, I'm going to let Doug walk through the changes in the site plan and the feedback that we got on Chelsea and what we've done to incorporate it. We'll turn it over to Erik to kind of walk you through the elevations. I know staff has concerns in terms of whether we'll meet deviation criteria and the wrapping and that part, but I'll address that after we get through the slides.

THE CHAIRMAN: Thank you, Ms. Trimmer. (Mr. Skiles approaches the podium.)

MR. SKILES: Doug Skiles, 4446-1A

Hendricks Avenue, Jacksonville, Florida 32207.

And I guess I've got to go to the site plan. When we met last, we had a -- we received several comments, probably -- to me,

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space is, we didn't have any landscaping there.

We were asked to soften this up because you

will be able to see into the parking lot when

you drive by, so we widened that to fit some landscaping in there. And then we've got a

sidewalk for the handicapped parking spaces to

make it easier for them to get in. 8

And then we started looking at Chelsea, 9 and we did talk a little bit about Chelsea because we had several meetings with not only the traffic engineer but the City engineer about what type of parking we could use on 12 Chelsea. We originally proposed perpendicular 13 parking on Rosselle, but they felt like that 14 was too much of a thoroughfare, wouldn't be 15 safe, so we went with parallel parking on 16 17 Rosselle. They did feel that Chelsea was more of a -- it's almost like a parking lot that 18 19 everybody else is using. Most of the people park perpendicular on Chelsea. All of the

20 21 other businesses, a lot of them are parking on

the grass and crossing the sidewalk, so they 22

23 gave us the approval to put in perpendicular parking on Chelsea. 24

25

We did put a sidewalk up against the Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

the most predominant were, let's see a more urban streetscape along Rosselle and Park.

What we had before was, I would say, more of 3

a -- just a concept of just, hey, we're going 4

to redo this. Now we've put some more thought

into it, and what you'll see is the same

pattern that exists throughout downtown. We're

following the downtown standards. We're not

asking for any deviations there. 9

One of the comments that was brought up was, try to provide some hard access -sidewalk, hard access to parking spaces. It makes it a lot nicer when you get out of your car if you've got something other than landscaping to walk into, and it's obviously better for the landscaping as well. So we are proposing trees at the recommended spacing along Rosselle and then again along Park Street. This drawing doesn't show it, but we are going to extend the pattern across our driveway on Park Street, basically to our

Then there was a comment about the interior. Now, we had -- where the drop-off is and that row where you see the handicapped

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parking because what we feel will happen is,

the majority of people will be guests of the

hotel. They will get out of the car and

they'll have a nice, wide sidewalk to get on.

And then, if you notice, there's a gray

rectangle there -- gray square, where -- that

will be an urban space with some benches, and 7

it will lead into the sidewalk and a crosswalk

through the site that takes you to the hotel, 9

10

right into the hotel lobby.

The space between the sidewalk and the curb, what we are proposing is a bioswale there. And if any of you have driven by the San Marco library -- and this was about ten years ago, there was some big oak trees there, and the City said, We're taking them down because they're not safe; they're falling. The Council member at the time, Lori Boyer, came to San Marco Preservation Society and said, Hey, let's figure out what to do.

We got with the Riverkeeper, they had some 22 grant money from Coca-Cola. We said, let's do 23 a bioswale. We got the guy from the zoo, made it a community project. It is beautiful. Ten 24 25 years -- I know it takes a lot of time, but it

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doesn't take forever, fortunately. And I encourage some of you -- it's right across from 2 3 Hurricane -- take a look at that bioswale

there. What we're proposing is something that would be very similar to there. And we would 5 6 take the stormwater runoff from the parking

7 lot, sheet flow it into this swale, and provide 8 some extra treatment.

I don't think there's anything else -- I think that really covers it. I mean, obviously, I'll answer questions, but I think Erik is going to do his part of the proposal next.

THE CHAIRMAN: Thank you, Mr. Skiles. (Mr. Kasper approaches the podium.) MR. KASPER: Hey, good afternoon. Erik Kasper, 10175 Fortune Parkway, Suite 701, Jacksonville, Florida 32256.

As in our last workshop, we did talk about adding glazing to the entire street frontage, so we were able to relocate the exit stair to the inboard on the parking side and then also inboard, so we were able to achieve that -those requests.

And we also worked on the color scheme and Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

the massing. So we have shifted that main tower, which was on this corner to the opposite

corner, added glass to the tower, which you'll 3

see, and then we're able to divide the building 4

massing into multiple volumes by accentuating 5

the center entrance element all the way up 6

through, dividing the main building into two, 7

and then dividing those massings further with

color schemes and other bandings. 9

Also, the outdoor engaging the pedestrian on the street level with the outdoor dining at this restaurant, and then the covered trellis along that restaurant area for shading. And then, as you see, the additional glazing along both street frontages.

Here's the relocated tower with the glass element on top (indicating), a variety of materials and finishes, and then that's the small linear park on Chelsea.

And I believe that's it. So I'll land on -- leave that image, and I'm available for any questions.

23 THE CHAIRMAN: Thank you, Mr. Kasper. 24 Appreciate that.

Are there any public comments?

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Anything further from the applicant, 1

first, before we have public comment? 3

(Ms. Trimmer approaches the podium.)

MS. TRIMMER: Thank you. I appreciate it. So we have been working with staff, and

6 part of the reason we came in for the workshop 7 originally was to look at the site plan and

talk through the challenges of the programming

specifically inherent to -- to a hotel and the 9

10 limitations of the development of a hotel

versus something like multifamily where you 11

could wrap a structured parking, and it's not a 12

big deal, and a square lot, obviously, would be 13

ideal for it. And we worked through all of 14

that and we came up with wrapping the building, 15

to the extent we can, around the corner of 16

17 Rosselle and then activating the outdoor space with the semiprivate dining and outdoor living 18

19 amenity.

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And then the challenge really became Chelsea, and we all understand in a perfect world it would be amazing to have a building that wraps the entire way around all three corners. It's just not feasible with this type

of project. And I do have Kelley Slay with me,

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who is an established hotel operator with a

background in appraisal work and all of these

types of things. He knows the industry. He

knows the product. He knows, basically, the 4

margins that are available and what they can do 6

and the price-point challenges of our market

versus other markets, and some of the images 7

8 that were brought to you in the staff report

and things along those lines. 9

Looking at our specific area of Brooklyn, 10 11 we are starting to get structured parking in Brooklyn, and that's fantastic. We've reached 12

out to different operators for different 13 projects to see if it's possible to partner 14

with them and get access to those spaces, so if 15

there was excess capacity -- and there is not. 16

17 And they are not interested in having

discussions of anything along any of those 18

lines. When you have a hotel, you really need 19

to be as close to that one-to-one ratio as you 20 21 can on parking.

22 I do want to give Kelley an opportunity to 23 come up and let you know in terms of what he's done in talking to different operators and what 24 25 our options are for that, but I do want to

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remind you, this is conceptual. We do have the

- opportunity to come back at final and request 2
- 3 that deviation and go through the criteria and
- we'll do our narrative and address those
- issues, but this site really wants to be a 5
- 6 hotel, and it's just not going to be possible
- 7 to have a hotel that fronts all three frontages
- 8 on here, so we will be asking for that
- deviation. 9
- 10 Kellev.
- (Audience member approaches the podium.) 11
- AUDIENCE MEMBER: Good afternoon. 12
- I'm Kelley Slay, 1984 River Road, 13
- Jacksonville, 32207. 14
- As Cyndy said, I'm a hotel 15
- developer/owner/operator. We have properties 16
- in Miami, Atlanta, Tallahassee. Sadly, nothing 17
- here in Jacksonville yet, and I'm trying to 18
- 19 change that.
- 20 The -- we've worked with Erik and with
- 21 Doug trying to come up with a way to wrap the
- parking. We understand the intent of the 22
- 23 guidelines, and we're trying to reach that as
- best we can. Unlike multifamily or office 24
- where you could basically build a parking

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- structure in the center and then build leasable
- space on the outside edges, hotels just don't
- work that way with a design. We have to have a 3
- core go down the middle. We have to have rooms 4
- on both sides with windows on both sides, so if 5
- we tried to build a parking structure in the 6
- center and then wrap our hotels around it, we 7
- 8 would only have hotels on the outside because
- we wouldn't have any windows to the inside. So 9
- 10 it's just, unfortunately, not feasible to build
- a property like this. If we were building 4-11
- 12 or 500 rooms, that would be a different story,
- but we're not. We're trying to make -- this is 13
- an extended-stay brand, mid-price point, and we 14
- just could never achieve the average daily 15
- rates we would need to overcome the obstacle of 16
- 17 structured parking in the middle of the lot.
- And I'm available for any questions if 18
- 19 anybody has any.
- THE CHAIRMAN: Thank you, Mr. Slay. 20
- 21 Appreciate that.
- 22 MR. SLAY: Thank you.
- 23 THE CHAIRMAN: If there are no further
- comments from the applicants, we'll take public 24
- 25 comments.

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Ms. Mezini, any hands raised? 1

MS. MEZINI: Yes. The first is Steve 2

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3 Congro.

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And you may speak, Mr. Congro.

5 AUDIENCE MEMBER: Thank you.

Good afternoon.

Steve Congro, 2339 Miller Oaks Drive, 7

8 South Jacksonville, Florida 32217.

9 You know, I saw the agenda. This project

10 sort of confused me that it was denied by

staff. I understood why and the reasons, but 11

12 when I think about the recent projects in the

vicinity of Park and Forest, you have the Gate 13

14 gas station; you have the Florida Blue parking

garage; you have the dialysis clinic, and you 15

have the Residence Inn that's under 16

17 construction. This, to me, is the best one of

all of them. 18

19 You know, the Gate gas station, frankly,

20 is a typical suburban gas station which was 21 approved by this board. The Florida Blue

parking garage, I realize on paper the ground 22

23 level could be converted to retail.

24 Admittedly, I don't see that happening anytime

soon, and the design and the layout doesn't

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seem like they are going to do that tomorrow

either. The dialysis clinic has surface

parking on Park Street, if I remember right,

and the Residence Inn has surface parking on 4 5

three sides of the building.

6 You know, this one, on the other hand, keeps the primary two corridors, Rosselle and 7

Park, and addresses them well. It has a

restaurant at the corner. And as the Downtown 9

10 Overlay says, we need to keep -- you know, make

11 sure corners stay well preserved with a

12 restaurant use.

And the other thing is, the land on 13 Chelsea Street and that land behind Park there

14 isn't really going to be vested to be a large 15

surface area when it's surrounded on three 16

17 sides by I-95, I-10, and its related ramps.

18 You know, if this project was on Forest Street,

I think it would be a different issue because, 19

obviously, there would be a defined core, a 20

21 little different than we have in Brooklyn.

22 And related to that, I think we need to be 23 realistic about the streets and understand that

Chelsea Street is never going to be Park 24

Street; it's never going to be Laura Street. 25 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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You know, certain streets in a modern, urban

core are always going to end up being more 2

3 service-type streets. And I think that the

goal should be to keep streets like Park and 4

Rosselle and Forest and Riverside -- you know, 5

6 really hold them on high regard and get that

absolutely right and don't have deviations on 7

8 those. But on streets like Chelsea Street, I

just don't understand the need there. 9

Thank you for your time.

THE CHAIRMAN: Thank you, Mr. Congro.

Ms. Mezini, any further comments?

MS. MEZINI: Yes. We have one from Manish 13

14 Kothari.

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AUDIENCE MEMBER: Hi. This is Manish 15

Kothari from Jax Federal Credit Union, 562 Park 16

Street, Jacksonville, Florida 32204.

Although we like the concept and idea of 18 the (inaudible) in Brooklyn, the -- since we

19 20

are right next to that Rosselle intersection

21 and all of our signage will be blocked by the property, six stories high, we would like to 22

23

have, you know, from 95 or exiting the ramp -we need to make sure that our building is not

completely hidden, so don't -- don't know

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architecturally what you can do or if you can push it back. I'm not saying don't do the

development, but please don't block us. 3

Thank you. 4

THE CHAIRMAN: Thank you.

6 Ms. Mezini, any more comments?

MS. MEZINI: No additional public

8 comments.

THE CHAIRMAN: We'll close the public 9

10 comment section and move to board comments.

Mr. Jones, how about you first?

12 BOARD MEMBER JONES: Again, this has

always been an ongoing challenge in this 13

particular district. And, you know, we've had 14

this sort of discussion of the Jacksonville 15

market as, you know, not mature enough or, you 16

know, there's still that suburban typology that 17

is going to work best; it's tried and true. I 18

do think, at some point, we've got to move away 19

from some of that. 20

21 Recognizing that, I do understand sort of

22 the challenges in this space, but I do -- you know, I think I probably would like to just

have a greater exploration of just this

25 parking-particular issue because I, you know,

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have a tendency to agree a little bit with

2 staff here on this.

3 But, you know, can we show a demonstrated 4 shortage? I've never heard of a shortage of

parking in Jacksonville, personally, so I think

that's -- other than that, I mean, the building

is great. I don't have an issue. I love the

fact we're seeing this kind of momentum, but --

I don't know, at some point, where we are going 9

10 with the amount of surface parking that's

driving most of the decision-making in this 11

market is an issue. 12

That's all I have. 13

THE CHAIRMAN: Thank you, Mr. Jones.

Mr. Davisson. 15

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BOARD MEMBER DAVISSON: You know, in a 16 17 perfect world, you know, there would be -- in a

hotel, you know, you would have a porte cochere 18

19 drop-off and a valet taking cars off-site

20 somewhere that are never seen, but this is not

21 that project. And it's a hundred-room hotel,

and you just don't take a hundred-room hotel 22

23 and wrap four sides of a block and put parking

in the middle. It just doesn't work. So 24

considering the task and the design challenge,

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I think they have done a pretty good job as far

as buffering, you know, three sides of the site, and they have also made a pretty good

move of putting glass -- making some 4

rearrangements on grade. 5

My comment would be -- putting the site

aside, because I think the task at hand, they 7

8 have done a good job on the site. My comment

would be, I've looked at some of the Home2 9

hotels that are on the boards and, you know, 10

11 that are proposed and some of their other

12 marketing materials, and this looks like --

my -- when I look at what's being done by 13

Home2, this looks like the Home2 budget motel. 14

And I'd like to hear a comment with regard to 15

articulation and materials on the building. It 16

17 looks like it's not up to the standard of what

I've seen on other Home2 hotels. 18

That's all.

20 THE CHAIRMAN: Thank you, Mr. Davisson.

I'll give the applicant a chance to

22 respond once they have heard all the board 23 comments.

24 Mr. Schilling.

BOARD MEMBER SCHILLING: Thank you, 25

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Mr. Chairman.

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2 Just wanted to share, so I see that the applicant is Kelco Management and Development, 3 Inc., but I do see the Corner Lot Development Group is also listed on all the documents we've 5 6 been provided. And I know that my firm, while 7 not related to this project, is providing 8 professional services to Corner Lot Development Group. I am going to abstain from voting on 9 10 this item just to ensure that there's no conflict. 11

The only thing that I would add, and I know it's a comment I made in the workshop -and I'll agree with Mr. Davisson, and I'll definitely defer to the architect on the board, but I would say I agree entirely that, to me, the finish on the hotel does not look -- it looks like it could come a lot further and look a lot better. And so I just ask, if there's anything that could be done there before getting to final, I think that would go a long way.

23 Thank you, Mr. Chairman.

THE CHAIRMAN: Thank you, Mr. Schilling.

25 Ms. Durden.

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BOARD MEMBER DURDEN: Admittedly, this is a difficult circumstance and, yes, in the past

we have -- in responding to one of the 3

speakers, we have made decisions that were very 4

troubling and difficult to make. You know, I 5

think that -- I think that the group did listen 6

7 to some of the things that we said last time,

8 in particular in regards to the transparency in

that particular corner of Rosselle and Park 9

10 Street. And I was very concerned about the

11 transparency there and openness. I think, if I

12

remember correctly, it had its -- concrete slab

came all the way down to the street level. So 13

they made some changes there. 14

You know, I'm pretty familiar with that San Marco swale. And Mr. Skiles is correct, it is a nice improvement there; it seems to work. You know, what I actually was wondering is --

19 you know, is that the best use of that Chelsea

Road frontage? Is it too far away from the 20

21 main building for there to be more activity in

22 there? That was one thing that I thought that

23 might be able to soften -- and when I say

"activity," I mean pedestrian amenities -- to

25 soften that and to kind of do what the intent

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is, which is to not see from the street the surface parking lots.

3 And, you know, we have so many, and it's -- it's kind of like the tree beforehand, 4 on the prior project. You know, at some point, 5 we have to decide, this is, no, we're not going 6 to allow these any more and -- because it will stay here for a long, long time. Especially a 8 brand-new project, we get to do -- you know, 9

10 basically, you all get to design it from scratch. 11

12 So, you know, I was looking at the recommendation to deny this decision. It's 13 14 always hard as a board member to actually deny 15 somebody. That's always a hard decision, I believe. I wonder -- and at some point perhaps 16 17 this is a question for staff, but is there -is there an opportunity rather than actually 18 19 voting to deny, just asking them to go back to 20 the drawing board and come back -- or maybe even, you know, have another discussion about 21 that Chelsea Road frontage? 22 23 I will say that I do really like the

Rosselle. You know, in a way, I wish that we could do some of that Rosselle, maybe along Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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Chelsea. Maybe that's an option. 1

I would also echo that I'm not impressed

by the architectural style. You know, we have

a lot of rectangular-shaped buildings that are going to -- in 20 years or even in 10 years,

going to be, Oh, yeah, that was the style back 6

in, you know, the -- late 2015, 2020, and it's 7

going to look -- in my mind, it's going to look

very dated. I think there are ways to -- and 9

10 materials to use that can have a more universal

11 time frame and not be kind of this particular style.

12 What I would encourage is the board to consider, rather than voting on it, asking the 13 applicant to go back, take our comments again 14 15 and go back and reconsider it, bring it back 16 for another conceptual.

Thank you, Mr. Chairman.

THE CHAIRMAN: Thank you, Ms. Durden.

19 Mr. Harden.

BOARD MEMBER HARDEN: So I would agree 20 21 with a few of my colleagues about the parking

22 treatment of Chelsea Street. No disrespect to

23 staff, because I know they're doing their jobs

with the guidelines that are set forth, but I 24

25 don't have an issue with the way that it's

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structured and with the parking.

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And I think that the number of parking spaces are up to the developer. And they've got to sell rooms, and if they don't have enough parking for their customers, then that's their issue. And we've made a real push to reduce that. The treatment of it, I don't have an issue given what's -- the industrial-type

buildings on the other side of Chelsea Street.

I do also agree with what other board members have said about the architecture. And I noticed in the packet, in the application, there was a couple of examples of some of the Home 2 Suites that are clearly of a higher -- it was sort of confusing when I went back to see -- they're of a higher caliber, I think, designwise and finishwise and the differentiation of materials and the way the building is designed.

So I think that's probably worth going back and looking at again because this is at a critical juncture, and this is at a location that -- you know, this board didn't have a chance to opine on, you know, the Self Storage

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the interstate, but this is where anybody

that's right off the intersection, right off

coming from I-10 or I-95 South would enter 2

3 Brooklyn or Riverside, so we want to get this 4 right.

THE CHAIRMAN: Thank you, Mr. Harden.

6 Mr. Loretta.

7 BOARD MEMBER LORETTA: Thank you.

8 What's interesting is, when I was working

with staff, looking at both projects for today, 9

10 I was a bit perplexed, similar to the first

public speaker today, I think it's Mr. Cogno 11

12 [sic]. It's -- quite frankly, I would look at

potentially a recommendation for -- opposition 13

14 for a different project, not this one.

One of the elements I think we really need to understand is Chelsea Street appears to be a dead end, you know, a half a block, another couple hundred feet past this property, and so it's really the back side of everything there.

So if you go back to, like, (inaudible) A and 20

21 B Streets, or something like that, they're

really following the model of making 22

23 Park Street the street of, you know, intensity

24 and Rosselle the second.

I also look at, like, the Lofts of Monroe Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

that was done by Vestcor, although maybe it is

2 different because it's residential, based on

what staff's comment was, but, you know,

they -- they basically wrapped two corners of a

5 four-corner lot, and -- and then what they

basically did to attempt to appease a little 6

7 bit was put a -- the southwest corner, kind of

bike storage, slash, dumpster. I mean, it's --8

it's possible -- that is something, if you guys 9

10 could remove a few more spaces, maybe you move

the dumpster around and add a little bit more 11

12 storage or create a bicycle rental program

there or something of that nature and, you 13

14 know, maybe you can create another little wing

15 wall, wrap it around, something of that nature.

But, you know, I think from a site planning perspective, if -- if this was in the

18 Urban Core or even, you know, closer into

19 Brooklyn, there would be a significant

20 difference of opinion on my end, but, you know,

21 we really need to look at site-specific

elements here. And so from my opinion, the 22

23 location of this, you know, does allow me to

24 recognize that we should provide a little bit

25 of deviation from the standard.

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54 I think, again, probably in this next 1

> case, it's -- it's -- something that's not a 2

3 deviation right now really should be.

So thank you. 4

THE CHAIRMAN: Thank you, Mr. Loretta.

6 Mr. Brockelman.

7 BOARD MEMBER BROCKELMAN: I think my

8 colleagues have summed up the feelings of the

board pretty well, so I -- I kind of just have 9

10 a couple of questions, and perhaps this is for

11 Ms. Grandin because this kind of deals with the

12 letter of the law a little bit.

If I understand it correctly, this parking 13 issue is really based on new parking or 14

expanded parking versus what's currently on 15

site; is that correct, Ms. Grandin? 16

17 MS. GRANDIN: I might actually defer to Lori Radcliffe-Meyers on this because I don't 18

19 have it right here in my head, but the

20 parking --

21 BOARD MEMBER BROCKELMAN: Or Mr. Parola,

22 if you want to --

MS. GRANDIN: Or Mr. Parola, yes.

24 MR. PAROLA: Thank you.

25 Through the Chair, I'm going to make it

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easy on you, Mr. Brockelman. The only permit

- 2 on that property, if you were going to the
- parking aspect, is for a site clearing permit 3
- 4 and an electrical permit. So as far as the
- 5 City is concerned, paperworkwise, that's not a
- 6 parking lot. So if you were going to the
- 7 existing parking lot, and does the -- does, you
- 8 know, the code apply to that? I'd say in this
- 9 instance it's sort of moot because the City
- 10 doesn't recognize it as a parking lot.

BOARD MEMBER BROCKELMAN: So I -- maybe to 11

12 follow up -- and I don't know if this is the

13 right venue, but I don't understand really what

14 that means if currently there's a fenced-in,

15 very clear parking lot that has signage that

16 says GuideWell, Lot 5.

17 MR. PAROLA: So --

BOARD MEMBER BROCKELMAN: And if that's an 18

19 operating parking lot, but they're not

20 permitted for that use, are we just saying that

21 the City has no interest in enforcing code?

22 MR. PAROLA: Through the Chair, we could

23 go out there and enforce it if -- if we so

desired, like -- so the chain-link fences are 24

permitted nowhere. My understanding is it's

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wrapped with a chain-link fence. It's got a

gravel parking lot because when they tore down

- 3 the previous buildings on there -- it might
- 4 have been a McDonald's at one time. And then
- 5 they laid gravel down and I think half of it
- may have pavement. That existed to serve the 6
- 7 use prior to that, but we never enforced it. I
- 8 could not tell you why. We're not Code
- 9 Enforcement. I can just tell you the permits
- 10 don't substantiate that it's a parking lot.

11 BOARD MEMBER BROCKELMAN: Okay. So that

12 answers one thing.

13

And then, you know, the second thing with

14 respect to -- hypothetically in the future, if

15 this board were to consider a deviation, how

16 strict are the deviation guidelines? Because

- 17 when I read sort of our ability to grant a
- 18 deviation potentially in the future, it seems
- 19 like it's pretty well limited to two conditions
- 20 with -- which have to simultaneously exist.
- 21 And that is, you know, what we mentioned
- earlier, about the site-specific conditions 22
- 23 being something that's not generally found
- within downtown and a demonstrated shortage of
- 25 available parking within the one-quarter-mile

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radius. Is that pretty prescriptive? So, in

other words, do we not have much discretion as

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- far as determining what that means? Is that
- 4 kind of one plus one equals two? And if it
- doesn't, then we can't grant a deviation, even 5
- if perhaps we might see -- because of the 6
- 7 project and the -- where it is, we might want a
- 8 little bit more discretion? Do we even have
- 9 that discretion to consider?

10 MR. PAROLA: Through the Chair, you

said -- and Ms. Grandin's the attorney here, so 11

12 I'll try not to trip over my feet here a little

13 bit, but, you know, you'll get the findings and

14 make a decision accordingly. Staff will

15 provide you with a staff report and our

16 findings and then you get it from the

17 applicant.

18 As to the discretion, I mean, you have to 19 make the findings, and hopefully they stand up

20 on competent substantial evidence. I don't

21 know -- and I think I'd -- if the Chair would

22 let me ask Ms. Grandin, when -- when this body

23 hears deviations, are they in a quasi-judicial

24 fashion?

25

MS. GRANDIN: Yes.

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MR. PAROLA: So you're sort of judge and 1

2 jury there, sir.

3 BOARD MEMBER BROCKELMAN: Got it. Thank

4 you.

5 And I'll just kind of quickly sum up. I

think if some of the concerns that the other 6

board members raised around materials and

8 things of that nature could be refined a little

9 more, I would certainly hope that we would be

able to work with you on the project because I 10

11 do think that, on balance, it would be a

12 worthwhile project. And I appreciate the work

13 you've done to try to stay true to the spirit

14 and the intent of the regulation. And I don't

15 think that Chelsea Street, not having a fully

16 wrapped building around it, necessarily should 17 prevent this from moving forward, but that's it

18 for now.

19 Thanks, Mr. Chairman.

THE CHAIRMAN: Thank you, Mr. Brockelman.

I appreciate the board's comments. I'll

22 make a comment before I give the applicant a

23 chance to respond as well.

24 I think, too, that the site plan is really 25

in pretty good shape. I know that this is a

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difficult project. I think it's a project that this area needs. I think it is important, and 2 I think we should try to find a way to move 3 forward with it without too much obstruction. 4

I would also agree with Mr. Davisson that the area of this project, in my opinion, that needs the most work is the kind of budget -architectural we're getting, and as much as possible should be elevated to some of the examples that I've also seen and that staff has provided in their report. So I would encourage the applicant to, again, reconsider the

In terms of the site plan, I think that the bioswale on Chelsea is an excellent option for that area and for that side of the project. I think it could become almost like an urban park, not only for visitors but for individuals that are parking there for other uses.

architecture and elevate it.

So I think the site plan, in my opinion, is okay and I would be comfortable moving forward with it.

Does the applicant wish to respond to any of the comments?

(Ms. Trimmer approaches the podium.) Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

MS. TRIMMER: I'm going to let Kelley address the architecture more.

3 I can say from the rumblings I'm hearing amongst the crew, we hear you and we will do 4 5 better. I just wanted to take a minute to say, we had worked with staff. We heard the 6 7 concerns, and that's why we workshopped last 8 time, to see if we were in the right direction, if there was an appetite to look at this site 9 10 for the uniqueness of it and where we are in 11 Brooklyn and what's around us and the 12 particular use and the challenges we were facing. So that's why we workshopped before, 13 and we did take that feedback and -- not quite 14 15 on the mark yet, but we've got time between now and final. 16

17 So if there are still concerns and they rise to the level of needing to be a condition, 18 I would ask that we receive conceptual approval 19 with conditions that you absolutely have to 20 21 deal with these things before you come back. 22 And if we're feeling like we're having challenges, we can always schedule another workshop, but I don't want to get held up today and told just to come back for conceptual again

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when I feel like we really have made a lot of 2 progress and we've dealt with a lot of the issues, and I do believe that we would qualify

for a deviation at final, to come back and deal 5 with that.

6 So I will let Kelley come up and address the rest of the comments that came on that 8 front.

9 (Mr. Kasper approaches the podium.) 10 MR. KASPER: Do I have to say my name again? 11

Erik Kasper.

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13 Appreciate the comments. And so I just 14 want to say that I think we -- we did focus on the massing and the volume of the building and 15 how it held the corner and how it created kind 16 17 of an urban environment. We did, unfortunately, it appears, purposely, go with a 18 19 more simplistic articulation of the elevation. 20 We did want to break up the building and the 21 different volumes, which we think we did by moving them in and out with the color. 22

The guidelines do talk about facade articulations not being too busy or too dull, so we felt that we were in the middle, but --

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so -- but I've heard you loud and clear, and I do believe that we can definitely add a more richer diversity of materials to the framework that I think we already have. 4

So I think we've been successful on the volumes and now we just need to add another -or a layer or two of materials. So maybe some wood-like materials, maybe some additional metal materials, maybe even an additional color -- I think we have, you know, another color besides white, gray or black.

12 So I definitely think it's doable, and I'll, I guess, ask Cyndy for guidance or maybe 13 you guys for guidance of how we can get through 14 15 today with a conditional approval and -understanding that we can add the diversity of 16 17 materials that you're asking for to get to the 18 architecture level that you want.

THE CHAIRMAN: Thank you, Mr. Kasper.

20 Mr. Jones, a comment?

21 BOARD MEMBER JONES: I just had one other 22 comment. And, again, I mean, this is probably 23 just one of these issues that we're going to

24 continue to face as projects happen here because we have a set of standards. And, you 25

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know, it's like if it's close to I-95 and

2 Brooklyn, it just seems like, well, it

doesn't -- you know, it's not going to meet 3

- 4 that litmus test there because, you know, the
- 5 street is a dead end or -- you know, for
- 6 whatever reason, or it's too close to the
- 7 highway. It's like -- it's almost like
- 8 probably a broader discussion about the
- 9 standards moving forward in some of these
- 10 areas, if it's too, you know, blanket, and do
- we start saying, Hey, we need to be a little 11
- 12 bit more diverse in our approach here with what
- 13 we -- how we deal with standards in these
- 14 various districts, especially here.

15 But I like Board Member Loretta's point

about, you know, maybe some more programming on

Chelsea Street. And I believe you mentioned 17

18 that too, Ms. Durden.

16

19

Potentially, I -- you know, I don't know.

20 I'm just kind of thinking out loud here, but is

- 21 there a way to lose those parking spaces? I
- 22 mean, what if you said, Look, let's get rid of
- 23 the 12 parking spaces and truly make it a park
- so you have this sort of bioswale that's there, 24

but you say, Hey, let's make it a little bit --

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can't build that here, right? So what we can

do is try to make it -- we can get as close in

that direction as we can. We know this is a --

I still would like to keep the bioswale.

skinny it up and, you know, we can -- we can

The one that I used as an example in San Marco

So we -- we can do things on a program

development and the benefits that it offers to

side with that area. My hope is that we could

show you all of those wonderful things at the

still receiving feedback. So we'll go back and

(Mr. Slay approaches the podium.)

MR. SLAY: Hi. Kelley Slay again.

see the renderings that were in the staff's

THE CHAIRMAN: Thank you, Mr. Skiles.

I just wanted to point out that I -- I did

packet, and I'm sure that those came from very

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dense urban locations. I think one of those is

New York, I think one is Chicago, I think one

is Boston perhaps. I've seen those. So we

final because we are still -- still conceptual,

we'll dress this up and make it look nicer.

I don't need quite that much room. I can

put some things in there that would draw

interest to it. We could explain what it is.

has a sign that talks about low-impact

an urban environment.

Thank you.

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this is a very highly visible corner. We want 4

- it to be as eye-catching as possible from I-95,
- but I wanted to temper your expectations about 6
- 7 what we can afford to build based on what was
- 8 in your packet.

9 THE CHAIRMAN: Thank you, Mr. Slay.

10 BOARD MEMBER LORETTA: Can I ask one more 11 question?

12 THE CHAIRMAN: Yes, Mr. Loretta.

13 BOARD MEMBER LORETTA: Mr. Slay, I'm going

14 to ask you a quick question, especially as we

have Manish Kothari on the call who owns Jax 15

16 Federal Credit Union just to the north and has

17 surface parking full wrapping around.

Have you talked to him in regards to, you

19 know, the potential of utilizing some of his

20 surface parking? Obviously, he's not using

- 21 that in the peak times that you need to use
- 22 that and it could become a little bit of an
- 23 opportunity to accomplish maybe a little bit
- 24 what Fred just mentioned, reducing some parking
- 25 on site but still truly having, within a

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let's program the space with -- you know, I 1

- know you mentioned some bicycle storage or
- 3 something like that. Maybe some more trees and
- 4 maybe a passive park or something. Is there a
- 5 way to look at programming the space if we
- 6 absolutely cannot look at getting a building
- 7 there? You know, just really activate Chelsea
- 8 even more.

9

(Mr. Skiles approaches the podium.)

10 MR. SKILES: I'd like to answer that, if I

11 could.

12 Doug Skiles.

13 And I was going to respond to Board Member

14 Durden's comment as well.

15 Right now on our drawing we show a plain 16 concrete sidewalk. That was probably a mistake

on my part. I mean, I -- as we were going to 17 continue to go through this, we're likely going 18

19 to bring the brick banding around, make it more

20 cohesive, look like it's part of the entire

21 project. So we can certainly do that. 22 And that sidewalk in itself, I mean, we

23 can provide the standard 4-foot amenity. I

think it's 5 to 8 feet of a pedestrian space.

25 I mean, we can -- we can dress that up. Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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200-foot walk to your building, ample parking.

2 MR. SLAY: We have not spoken to him. We

3 certainly would. If we were to entertain an

- arrangement like that, we'd probably have to 4
- 5 put in valet parking per Hilton brand
- 6 requirements. We can't have guests parking
- 7 that far away from the building without
- 8 providing valet, which is something that we
- would consider. 9

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- 10 BOARD MEMBER LORETTA: Thank you.
  - THE CHAIRMAN: Thank you, Mr. Loretta.
- 12 Are there any further board comments
- before we start board discussion? 13
  - BOARD MEMBERS: (No response.)
- THE CHAIRMAN: There are a couple of 15
- things that came up that we probably ought to 16
- consider. One of them was Ms. Durden's request 17
- for a potential deferment. I heard a lot of 18
- 19 board members suggest that going ahead with
- 20 conceptual approval with conditions might be
- 21 okay rather than make them defer -- or defer
- them to another conceptual round. I'd like to 22
- 23 get some -- a little bit of discussion on where
- we think we're going to land with that. 24

BOARD MEMBER DAVISSON: I would suggest

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- the conditions, moving forward with conditions. 1
  - THE CHAIRMAN: Okay.
- 3 BOARD MEMBER DURDEN: Mr. Chairman.
- THE CHAIRMAN: Ms. Durden. 4
- 5 BOARD MEMBER DURDEN: Thank you.
- 6 The only concern I have about that is that
- 7 we would be asking the applicant to expend a
- 8
- great deal of time and energy and money to come
- back to a final, with a final application. If 9
- 10 we were to do the conceptual with a lot of
- conditions, that I'm not sure will -- I'm not 11
- 12 sure will be -- reach the degree, especially in
- the -- and in the realm of the architecture, 13
- 14 will reach the degree that the board has been
- referencing. You know, I'm -- I could go with 15
- 16 that, but I just would have some concerns about
- 17 approving conceptual with conditions and then
- the applicant coming back and still finding 18
- 19 that the board is not happy.
- I would wonder, if they came back in kind 20 21 of a workshop mode next month and proposed some
- arch- -- in particular the architectural 22
- 23 issues, and then move forward from there or the
- 24 conceptual again.

25

- I just am really concerned about whether
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- or not they're just going to come back and
- we're still going to be unhappy, and I'd hate
- to do that to the applicant. So, you know,
- maybe the devil is in the details, if the 4
- 5 conditions are clear enough, but I think that I
- would certainly prefer to see, in a conceptual, 6
- what their proposal is for the architecture in 7
- 8 particular, as well as for the changes that are
  - being discussed in regards to Chelsea.
- 10 In that -- by the way, in regards to the Chelsea side, I don't know what it would look 11
- 12 like. I heard somebody say get rid of all the
- parking spaces there. Maybe that's another 13
- 14 option for going to parallel and it becomes not
- 15 as dense with that number of parking spaces.
- 16 The other thing that I want to add in
- response to the comments from Mr. Slay, in 17
- regards to the sharing of the parking, which --18
- 19 I'm a big fan of that. You know, rather than
- 20 maybe consider it being for valet parking,
- 21 maybe it's for staff, you know, and that -- so
- that it would not be for guest parking, just if 22
- 23 you do end up talking to the Jacksonville
- 24 Federal Credit Union.
  - So, you know, I'm -- I think I could go

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either way, but I'm really concerned that I

- don't know what we're going to see back as far
- 3 as an architectural, and I wouldn't want to end
- up having a denial of a final because we 4
- 5 weren't happy with the architecture, so --
- 6 THE CHAIRMAN: Thank you, Ms. Durden.
- 7 Appreciate those comments.
  - Mr. Harden.
- 9 BOARD MEMBER HARDEN: So I think that, for
- 10 me, the only -- the only item that we would
- 11 leave as a requirement for final would be to
- 12 address the architecture, is to address -- and
- I think that we could talk about how we define 13
- 14 that, that we want it to be improved, that it's
- a -- of a higher caliber, you know, with the 15
- use of materials. And I think that it's 16
- 17 subjective, and so we want to leave it to the
- architect to make those decisions, but we see 18
- 19 good examples, and so we'd like to elevate it
- 20 towards those examples, not at -- at that 21 level.
- 22 But other than that, I don't have any 23 other requirements that I would leave, so I
- would -- I would just ask the board if there 24
- 25 are those, we should state them to try to move

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on.

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2 THE CHAIRMAN: Mr. Brockelman.

BOARD MEMBER BROCKELMAN: Thank you,

Mr. Chair. 4

I agree with Mr. Harden simply because I 5 6 think the Chelsea Street resolution, whatever 7 that looks likes, it sounds like, based on

8 Mr. Parola's comments, it's going to have to be

a deviation either way. And, to me, whether we 9

10 approve conditionally -- or, I'm sorry, approve

conceptual with conditions or defer, the types 11

of things we will expect to see next time they

13 come around are the same, so, to me, they're

14 going to have to spend the same amount of time

15 and energy either way trying to make us a

little happier about this, and so the question 16

17 really is -- you know, if you don't support

conceptual today, then I think that probably 18

19 means you just -- you may not support the

20 project itself being at this location. And if

21 that's your position, that's -- that's fine,

but I think we need to be clear what the 22

23 developer -- whether or not we believe that

they can resolve our concerns going forward,

and assuming that we think they can, I support

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1 Mr. Harden's comments.

THE CHAIRMAN: Mr. Davisson.

3 BOARD MEMBER DAVISSON: When I made the comment, it had nothing to do with the style of

4

5 the architecture, per se. You know, I don't --

you know, and I probably want some more 6

7 definition of what -- at least what I'm trying

8 to say is that it's -- it's a level of

9 development.

condition.

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10 If you come back, I'm not expecting -- I 11 wouldn't expect you to come back with Spanish 12 Mission or Klutho. That's irrelevant. It's your building, it's your site, do it well. And 13 14 it's developing what you have to a higher 15 level. That was -- would be my definition of

17 Again, the site, I've -- I made my comment. I think it's -- it's done. If I were 18 19 doing this task and this were put in front of me, I don't think I would have done much better 20 21 as far as what the program is and how they're 22 responding to each street.

23 That's all.

24 THE CHAIRMAN: Thank you, Mr. Davisson.

25 I think the --

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MS. GRANDIN: Mr. Chair. 1

THE CHAIRMAN: Yes, Ms. Grandin. 2

3 MS. GRANDIN: Thank you, Mr. Chair.

Have you finished with all the committee

5 members' comments?

6 THE CHAIRMAN: Yeah, I'd like to just make

7 one more comment real quickly in response to

8 Ms. Durden. And that's, you know, some of the

protections we have in place, in my opinion, 9

10 are -- we have staff. I think that's a very

valuable resource. They've heard our comments. 11

12 The applicant has heard our comments. And my

hope is that staff will look critically at the 13

14 final application before it gets to us, if we

15 were to approve conceptual today.

16 And the second part is that final approval 17 is at the risk of the applicant. If they can't get there, then it's in our privy to deny it, 18 19 and that's going to be something that they'll 20 have to take into consideration. If they don't 21 feel like they're there, they have the chance, as Ms. Trimmer said, to come back and workshop 22 23 with us before final.

Ms. Grandin.

MS. GRANDIN: Thank you, Mr. Chair.

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1 Whether or not you guys decide to approve

the conceptual and move it on with conditions,

I just want to make sure that everybody

understood -- and Mr. Brockelman's question

actually got me thinking about this. It not 5

only has to meet the two -- I'm talking about 6

the parking, about the building not wrapping

the parking. That was a big deal in the

development of the overlay and the redesign of 9

10 it.

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11 So the deviation has to not only meet the 12 two criteria that Ms. Radcliffe-Meyers pointed

out, but it also has to meet the general 13 deviation criteria, which includes a 14

15 non-self-imposed hardship, which is a pretty

16 tough thing to meet.

> So I just wanted to kind of put that out on the record, that when they come back for final, if that's the deviation you're going to grant, it has to go through all the general criteria as well as these two specific ones.

22 THE CHAIRMAN: Thank you for that 23 information.

24 MS. GRANDIN: And they're in -- just in 25 case you want to see, it's in Section

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1 656.361.8(B).

2 THE CHAIRMAN: Thank you.

3 Mr. Jones.

BOARD MEMBER JONES: Just to, you know --4

5 I don't want to belabor that issue, but, again,

6 when we're talking about Chelsea Street, is

7 there a way that you can -- I mean, that would

8 be one of the conditions I would be comfortable

with, is even beyond architectural or raising 9

10 the level there, but just exploring the

discussion with the adjacent owner about shared 11

12 parking, and if there's something we can do

to -- and I'm fine with the perpendicular 13

14 spaces on Chelsea. I'm talking about the

15 interior spaces that are there, the 12 -- or

the 15 that are there, can that -- you know, we 16

can eliminate those and create an active park 17

18 or something like that that might get us, you

19 know, closer to that sort of desire to have

20 program space throughout the parcel. And I

21 don't know how we might want to impose that as

a condition or an exploration because --22

23 And, again, if you're going to meet the

definition, you've got to demonstrate that 24

there's a shortage. If you can get rid of

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that, you may be okay, but that's just a

guestion that I have, could that be a

3 condition, or part of the conditions in the

final if that's where we go. 4

5 THE CHAIRMAN: Okay. I've heard two

conditions start to bubble to the top. One is 6

7 about further developing the Chelsea Street

8 line.

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9 BOARD MEMBER JONES: Yes. So, again, just

10 sort of activating the interior space there,

11 the existing 12 to actually 15 spaces on the

12 site to enhance the bioswale.

THE CHAIRMAN: Right. And there have been

14 options provided, but the applicant -- it's at

their discretion to come up with further 15

16 options that would reinforce that boundary to

17 meet the guidelines as best they can.

And then we have a condition to elevate

19 the design. I think that's probably about as

20 best as we can say it.

21 So with those two conditions as a part of

22 a motion to approve, do we have any support?

BOARD MEMBER DAVISSON: Motion.

THE CHAIRMAN: Okay. I have a motion from 24

25 Mr. Davisson to approve with the two

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1 conditions.

2 BOARD MEMBER HARDEN: Second.

3 THE CHAIRMAN: A second from Mr. Harden.

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4 All those in favor say aye.

5 BOARD MEMBERS: Ave.

(Board Member Schilling abstains from

7 voting.)

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8 THE CHAIRMAN: Any opposed?

BOARD MEMBERS: (No response.)

10 THE CHAIRMAN: We have one abstention,

Mr. Schilling. We have approval from 11

12 Mr. Brockelman, approval from Mr. Loretta,

13 approval from Mr. Harden, approval from

14 Mr. Lee, approval from Ms. Durden, approval

15 from Mr. Davisson, an approval from Mr. Jones

with the two conditions. 16

Thank you very much.

18 MS. TRIMMER: Thank you.

19 THE CHAIRMAN: We'll move on to DDRB

20 2019-016, Independent Life, final approval.

21 Ms. Radcliffe-Meyers, could we have a

22 staff report?

23 MS. RADCLIFFE-MEYERS: Thank you, Chairman

24 Lee.

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I will be presenting the staff report for

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the Independent Life adaptive reuse project.

DDRB application 2019 [sic] seeks final

3 approval for the adaptive reuse of the

Independent Life building. The site is 4

0.78 acres in the Central Core Overlay

District. The site is bounded to the north by 6

7 Church Street, to the east by the Baptist

8 building and Sweet Pete's, to the south by

Duval Street, and to the west by Julia Street. 9

At the meeting on November 14th, 2019, the 11 Downtown Development Review Board voted for

conceptual approval of application 2019-16

12 subject to the following recommendations: 13

14 Prior to submittal for final review, the

15 developer shall meet with staff to identify any

16 deviations sought; at final review the

17 developer shall provide enough detail so as to

18 illustrate the Pedestrian Zone meets the

19 definition of such in the Ordinance Code and

20 meets the various requirements and design

21 amenity features; at final review the developer

22 shall provide enough detail so as to illustrate 23 that screening and landscaping of surface

parking meets the definition of such in the 24

25 Ordinance Code and meets the square footage and Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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depth required; street lights, benches, and

street furnishings shall be placed in the 2

3 amenity area; street furnishings shall be in

accordance with the Downtown Streetscape Design 4

5 Guidelines.

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The applicant met with staff to discuss deviations sought. The applicant is requesting the following deviation: Deviation to Section 656.361.6.2(I), screening and landscaping of surface parking, trash, storage, and loading areas, to allow for a reduction in the landscape area linear footage required.

Staff reviewed the applicant responses to the required deviation criteria and found the deviation request is consistent with the objectives, policies, design and intentions of the BID plan and meets the criteria for the deviation laid out under Section 656.361.6.2(I) of the Ordinance Code.

The project proposal is to historically renovate the Independent Life building built in 1955 to accommodate 140 apartments on Floors 2 through 16, to add a commercial/retail space on the ground floor, and a sky lounge, bar and pool amenity space on the 19th floor.

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The project received conditional approval from the National Park Service and currently

holds a conditional Certificate of 3

Appropriateness from the City of Jacksonville 4

5 Historic Preservation office.

The applicant is working with the National Park Service and the City of Jacksonville Historic Preservation office to complete the required conditions prior to permitting the scope of work covered.

10 11 Based on the foregoing, the Downtown 12 Development Review Board staff supports final approval of DDRB Application 2019-16 with the 13

following condition and deviation: 14 15 The condition, if any further changes to the exterior of the building are required by 16

the National Park Service, Historic 17

Preservation Commission or Historic 18

Preservation staff, the requirements will not 19

be considered administrative and the project 20

21 will be brought back to DDRB for approval.

A deviation to Section 656.361.6.2(I), screening and landscaping of surface parking, trash, storage, and loading areas, to allow for

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a reduction in the required square footage of Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

landscape provided from 10 feet of landscape

for every linear foot of street frontage to

3.45 feet of landscape provided along Duval

Street and 2.6 [sic] of landscape provided along Church Street. 5

6 This concludes the staff report and staff 7 is available for questions.

Thank you.

THE CHAIRMAN: Thank you,

10 Ms. Radcliffe-Meyers.

Could we hear from the applicant?

(Audience member approaches the podium.) 12

AUDIENCE MEMBER: Thank you, everybody. 13

14 My name is Tom Hurst. I'm an architect

with Dasher Hurst Architects at 1022 Park 15

Street, Suite 208, Jacksonville, 32204. 16

17 We're really excited to be part of this project, the restoration and the adaptive reuse 18

19 of the old Independent Life building. We

20 really do feel like this is one of the hidden

21 architectural gems in Jacksonville, or most

unappreciated architectural gems in 22

23 Jacksonville. It sat dormant now for about

24 25 years and we're excited to help bring it

25 back to life.

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1 As Lori mentioned, the project is

primarily an interior renovation project. The

exterior skin will be restored and renovated

according to the National Park Service and the

Secretary of the Interior standards. As she

mentioned, we've been back and forth working 6

7 with them to get the necessary approvals, and

we have received conditional approval from the

National Park Service at this point. 9

10 The project includes ground level retail 11 in the -- the retail space facing Duval Street 12 and Julia Street, and then apartments on

Levels 2 through 16. 13

> As she mentioned, the project was built in 1955 and does include a dramatic sky lounge on

the 19th floor of the building. Our plans 16

17 include adapting that space to become a new

18 restaurant and amenity space as well as the

17th floor, converting it to be a public 19

amenity. I should say a resident amenity, 20

21 including a pool deck.

22 I think most of you are familiar with the 23 site bounded by Duval, Julia, and Church

Streets, with several different architectural 24

25 landmarks in the area, including the Federal

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Reserve building, the Sweet Pete's building, the federal courthouse, and the new county 2 3 courthouse as well.

Doug, could you say a few words on the 4 5 site plan?

MR. SKILES: Yes.

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deeper into the site.

(Mr. Skiles approaches the podium.)

MR. SKILES: Doug Skiles, 4446-1A

Hendricks Avenue, Jacksonville, Florida 32207.

Happy to talk about the site plan. We are going to redo the streetscape on the three sides that we have. I'm starting to have dreams of downtown sidewalks, streetscape (inaudible) on that. I can -- I think I've got it all in my head.

We do have some existing oak trees on this 16 property that we are going to save. They're 17 primarily located over on the east side. 18 The -- near the existing parking lot, so the --19 where we show our current parking lot is a 20 21 parking lot now. Now, we are going to resurface it. It's broken up quite a bit. It 22 23 hasn't been maintained very well. There's no landscaping on that existing parking lot and we are going to provide landscaping on the -- at

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the north and south side, and then, where we can, against our neighbor.

The primary issue that we have with the -in requesting the deviation is the -- the fact that our handicapped parking and our accessibility, our spaces, are going to be on each of those ends. The only way to provide access to the building -- most of that access is from the street, so we have to provide a path through that area, which really restricts it down. When you start to talk about averages, every time you cut through something, you're -- the only way you can get your average is you just keep going deeper and deeper and

The downtown code is also a little bit unique from the rest of the City's code. The rest of the city has -- has the average requirement, but you do not include the width of your driveways, so you really just look at what you're screening when you're talking about providing an average buffer.

23 Downtown, the driveway width is included. And I'm not arguing against that, but it just makes it very difficult in what you end up

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with. Sometimes it would be a 30-foot deep

section when I think all that was really

intended was to be between 5 and 10 feet

because you do want to have that -- that 4 parking there. 5

We will be screening the -- we will provide the landscaping to screen it. We will have the fence to screen it. We will be providing the amenities around the perimeter, on the streetscape side.

Happy to answer any questions.

THE CHAIRMAN: Thank you, Mr. Skiles.

MR. HURST: I can continue to walk you 13 14 through the rest of the presentation maybe --THE CHAIRMAN: Sure. 15

MR. HURST: -- before we get to the 16 17 questions, if that's okay.

We did include the site electrical plan. I know there were questions about illumination and where and what type of lighting. We are providing the City's standard double-acorn lights along the street, and then internal parking on the -- lighting along the parking lot is a combination of -- of a pole light

and -- of some wall-mounted light fixtures. 25

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As we mentioned, the ground floor is not residential space. It's primarily shell retail space. It's not part of our scope. We will build this out to a -- an empty light shell for 4 future tenants. We do have the main building 5 lobby and the leasing space, as well as a 6 loading dock on the northeast side of the 7 8 building, on the ground floor.

Level 2 through -- 2 and 3, as shown on this plan, is an L-shaped building. It's what we call the "podium" of the building. It's residential in nature with a few amenity lounges and things of that nature in the center of the building.

Level 4 is one of the most interesting levels of the building because it does have the perimeter balconies facing both Duval and Julia Street, which offers a great resident amenity on that -- on that level. For those who might have been in the building before, that was once the corporate cafeteria and board room for JEA.

22 Level 5 through 16, that is what we call 23 the "tower." Those are typical -- it's a much smaller footprint, and that rises, like I said, 24 25 from Level 5 up to Level 16.

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And the top of the building, Level 17, 18, 1 2 and 19, is the resident amenity levels.

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windows.

As I mentioned earlier, the skin, the -the scope of work on the exterior and the skin of the building is pretty limited. The building is in remarkably great condition for a

building built in 1955. It's a real testament 7 8 to the quality of construction. 9

We are selectively replacing broken pieces of glass. We're repairing the window sashes and making them operable again. The windows had a bi-folding action on the tower portion of the building.

The ground floor storefronts are a combination of aluminum storefront and stainless steel storefronts and doors. We will be restoring those features that are significant there. We are replacing some of the storefronts along Julia Street that are historically insignificant and kind of dilapidated aluminum storefronts.

Actually, let me go back. The one -- the one feature that was mentioned -- we received our conditional approval from the National Park Service, which is the historic reviewer on the

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job. They gave us 13 conditions, the vast

majority of which were related to interior historic features that they wanted to confirm 3

we were preserving, which we were. 4

5 The only really significant exterior feature is the windows on the east side of the 6 7 building, which you can see on the left side of 8 the current image on the screen. When we first presented to them, we were showing new windows 9 10 in that location because we're -- we're 11 creating a studio apartment in what was 12 formerly a blank facade where it's all limestone and brick. So we're inserting new 13

In the preliminary conceptual approval, our presentation we made to you, we showed a vertical curtain wall rising from Level 5 to Level 16 in that area, mimicking some of the -the glass curtain wall systems elsewhere in the building. Their comment to us was they would prefer us to do something that was more neutral, that would blend in. So we're --

22

we're specifying a custom-painted aluminum

frame and glazing that is intended to blend in as much as possible with the buff-colored brick

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that's in that area and try to make it kind of disappear into the existing architecture as 3 much as possible.

4 We've received positive feedback from 5 them. At this point, we're waiting on the formal approval of that approach. 6

7 And I think that -- well, one final thing.

We are restoring the missing Independent 8 signage on the south side of the tower, as well 9

10 as re-illuminating the spire at the top of the

building that exists. It's a stainless -- for 11

12 those of you that don't know, it's a stainless

steel, L-shaped spire that had neon lighting on 13

14 it initially. We're going to replicate that

with new LED lighting and clean it up and 15

reactivate it as part of the new design, 16

17 including the new -- replacing the Independent

signage that's been missing now for 30 years or 18

19 so, and that becomes part of the branding of 20 the project.

21 And I think that concludes the

presentation and I welcome your questions. 22

23 THE CHAIRMAN: Thank you, Mr. Hurst.

24 Ms. Mezini, do we have any public

25 comments?

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90 1 MS. MEZINI: No.

> THE CHAIRMAN: Okay. No public comments, 2

3 so I'll look for board comments.

4 Mr. Brockelman.

BOARD MEMBER BROCKELMAN: Thank you,

6 Mr. Chairman.

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7 I don't have any comments.

Thanks, Mr. Hurst.

THE CHAIRMAN: Mr. Loretta. 9

10 BOARD MEMBER LORETTA: Thank you.

11 I just want to say, I fully support the

12 project; however, this is an example of where

maybe Fred talked about code. And, to me, 13

somehow we're meeting code here, but this is 14

15 significantly more egregious of an issue on

this site plan versus the last parcel where --16

17 I don't believe we have anywhere in downtown,

18 especially what -- what we've approved, where

we have two driveways simultaneously side by 19

side accessing a main street here in town. 20

21 This is kind of in the Urban Core. It just

22 doesn't seem like this at all is anything that

23 should be within a -- I mean, this is something

that really needs to be removed -- or added --24

25 added to our code to not be allowed.

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1 I don't think that we should approve this 2

based on that reason alone. So, at this point,

3 I'm going to recommend denial because, quite frankly, you can try to use that for your 4

5

loading, but you're not utilizing it for 6

loading because you have handicapped parking

7 there.

8 And so, you know, maybe you could try to 9 create a gate, all sorts of stuff, but based on 10

the fact that you're trying to get the extra

parking spaces, it's -- it's still not going to 11

12 work with a gate there or a really unique type

13 situation, and so I'm going to recommend

14 denial -- or, you know, deny the project and

15 ask that staff pay close attention to this

16 while you're working on your redo and no longer

allow this sort of situation in the future. If 17

18 this was a DOT roadway, this would not be

19 approved.

20 Thank you.

21 MS. RADCLIFFE-MEYERS: Chairman Lee?

22 THE CHAIRMAN: Yes.

23 MS. RADCLIFFE-MEYERS: May I respond?

24 THE CHAIRMAN: Please.

25 MS. RADCLIFFE-MEYERS: Through the Chair

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to Mr. Loretta --1

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BOARD MEMBER BROCKELMAN: And while you're

3 doing that, could you pull that slide up? So

we could look at that site plan again for 4

5 reference. I don't quite understand the issue,

6 so I want to understand it better as well.

BOARD MEMBER LORETTA: So if I may, before

8 Ms. Radcliffe-Meyers -- and I understand she's

9 likely to say that Kelsey Cox, senior engineer

10 downtown, stated that this is fine. And that

may be the case, but what you see is -- the 11

12 building that's the L-shaped building on the

left, they have a concrete driveway that's 13

14 going to be their loading zone, has a couple of

15 parking spaces off that, and then they have

16 their other driveway to the right.

17 Again, in no instance on any project that

we've ever approved is there two driveways side 18

19 by side going into it. In any sort of the

20 commercial development anywhere in suburbia,

21 you wouldn't have that approved either, and

22 so -- even if you look at large surface parking

23 lots in downtown Jacksonville, this does not

occur. So why we're contemplating approving it

25 based on that here, it is very confusing to me.

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1 Sorry, Ms. Radcliffe-Meyers.

2 MS. RADCLIFFE-MEYERS: Not a problem. 95

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3 Board Member Loretta, through the Chair,

4 so I did actually send the site plan to

5 John Kolczynski. He's our traffic technician,

senior, for the Planning and Development 6

Department, to have him review the driveways. 7

8 And he stated that the required Class 1 urban

9 driveway spacing is 17 feet. These are 36 feet

10 apart. Given that the speed limit on Church

Street is 30 miles per hour and there will be 11

12 no left turns from the one-way street, he

13 doesn't have any objections to the spacing. So

14 I had him take a look at it just for -- yeah.

15 THE CHAIRMAN: Thank you,

16 Ms. Radcliffe-Meyers. Appreciate it.

Mr. Harden.

18 BOARD MEMBER HARDEN: Thank you for that

19 explanation.

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20 And thank you for the presentation. I

21 think this is one of the more exciting projects

22 that we've seen in a while and I think this is

23 great to see this building activated. It has

sat vacant. It is a beautiful building. 24

I think it is cool what you guys are doing

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to the sky deck and trying to bring that back.

I think it will be, really, an attractive

option. It's also terrific to get that kind of

4 density because I think a lot of the projects

5 that we've seen in the Urban Core, you know,

particularly around City Hall, around these 6

7 buildings, have been smaller projects.

How many units was it that you had total?

MR. HURST: It's 135 units. 9

BOARD MEMBER HARDEN: That's terrific.

11 MR. HURST: Yeah.

12 BOARD MEMBER HARDEN: What's the average

13 square footage?

MR. HURST: Around 7-, 750. You know,

15 there's a mix of studio, one- and two-bedrooms,

16 a little -- maybe heavier emphasis on the

17 studio and one-.

BOARD MEMBER HARDEN: Very good. Yeah, I

19 think this is terrific, so good luck.

MR. HURST: Thank you.

21 THE CHAIRMAN: Ms. Durden.

22 BOARD MEMBER DURDEN: Thank you,

Mr. Chairman.

24 I was -- I also -- when I talked to Lori

25 about this, I was surprised to see the two

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1 driveways. 2 And through the Chair to staff, what -are there any driveway accesses in either of 3 the projects to the east? The 424 and the -- I 4

think that was the Baptist building that's in 5 6

between? 7

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MR. HURST: No, ma'am. There are no other driveways between this and the intersection of Hogan Street. If --

10 BOARD MEMBER DURDEN: From here over? Excuse me --11

12 MR. HURST: That's correct.

BOARD MEMBER DURDEN: From your project 13 14 east towards Hogan, there's not going to be --I thought there was going to be --15

MR. HURST: There is at the back of the --16 BOARD MEMBER DURDEN: -- on the Baptist --17 MR. HURST: -- Federal Reserve building. 18 BOARD MEMBER DURDEN: Is there going to be 19

20 one on Baptist?

21 MR. HURST: Doug, you tell me.

MR. SKILES: Well, I have to confess, I 22 23

don't really know what the future plans are for those parcels, but if you look closely at our 24

survey, there is a driveway just to the east of

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our easternmost driveway. 1

BOARD MEMBER DURDEN: Right. And --

3 MR. SKILES: It's a small driveway and I

think they're -- I don't know if there's one 4

that -- at the hard corner of Hogan and Church 5

or not, but it wouldn't be hard to look it up 6

7 on my phone, so I'll do that while everybody's 8 talking.

BOARD MEMBER DURDEN: Well, both of those 9 projects have come in, Mr. Skiles, for 10

development review, so really I would be 11

12 interested in knowing what the -- what those

proposals included along that road frontage. 13

14 That's one question I've got. 15

The second question, which is actually more for the applicant, why is it that you have to have two? They're right next to each other, the two parking areas. Why are you distinguishing between the two? Help us understand why you think it's necessary to have

20 21 two driveways.

22 MR. SKILES: I didn't know if you wanted 23 me to address these now or wait till the end.

BOARD MEMBER DURDEN: Well, I think --24

MR. SKILES: I'm happy to do it, but --25

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THE CHAIRMAN: Could we wait until we have 1 all the board comments?

3 BOARD MEMBER DURDEN: Yes. Sorry.

4 MR. SKILES: I'm making notes. I will 5 address that.

Thank you. 6

7 BOARD MEMBER DURDEN: Okay.

8 THE CHAIRMAN: Thank you, Ms. Durden.

9 BOARD MEMBER DURDEN: The other -- I am concerned about that. Overall, I love the idea

10 of the redevelopment of this building. I think 11

12 that your -- the concept for the redevelopment

and the reuse of it is excellent. I love the 13

14 downstairs on the first floor. I love the

apartments in between. I love the rooftop 15

amenity. All of that is wonderful. I 16

definitely appreciate the historic preservation 17 permitting process that you're going through 18

19 and very impressed by that.

So, you know, other than this issue -which I think is a really valid issue about the

two driveways. You know, we're trying to not 22

23 have very many driveways. I mean, we're --

we're trying to -- especially Church Street, 24

quite frankly, is, you know, becoming a more

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popular street, it's the direction that our

downtown development is going to go in. And so

Church is going to be important from -- for

pedestrian purposes, and to have two driveways

right next to each other -- that's why I'm -- I

will be interested to hear what your issues

7 were in designing that.

8 The other question that I had was on the landscaping, along the southern half, if you 9 10 will, of the parking lot. It doesn't look like

11 you're proposing any along that eastern

12 property boundary. I believe that's what it

says what from I can see here, and I was just 13 wondering why.

14 15

MR. HURST: There is landscaping buffering the view of the (off microphone) --

17 (Simultaneous speaking.) 18

MR. SKILES: (Off microphone.)

BOARD MEMBER DURDEN: Then another 19

question that I'll have in regards to that is, 20

21 what is the distinction between the northern 22 half and the southern half along that eastern

23 boundary? Because it does look different.

Thank you very much. Those are my 24 25 comments at this point.

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THE CHAIRMAN: Thank you, Ms. Durden. 1

2 Mr. Schilling.

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BOARD MEMBER SCHILLING: Thank you, 3 Mr. Chairman. 4

Just a couple of thoughts. And, I guess, in my mind -- looking at the site plan, I mean, I really see one of the driveways, in my mind, being -- while there are a couple of parking spaces, they are really dedicated to service and service to -- you've got your dumpsters there. And, honestly, I don't have an issue with the two driveways, and I -- I think it's a great looking project and I support it, so thank you very much and thank you for the

presentation. It was excellent. Thank you, Mr. Chairman.

THE CHAIRMAN: Thank you, Mr. Schilling. 17 Mr. Davisson. 18

BOARD MEMBER DAVISSON: Yeah. I think 19 20 this is probably one of the best buildings in 21 Jacksonville in its era and I think you guys have done a good job. 22

And I understand the curb-cuts, and -it's what Mr. Schilling said. It's either you have loading on street or you have loading off

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street. And what you can do is -- if you wanted just one curb-cut on the north, all they're going to do is lose the parking spaces in between the two. You'd probably lose six spaces if you just wanted one curb-cut. That's the decision. I don't know how else you can do

It's housing, moving vans, things like that, you're going to need to back in, or, again, it's -- it's done on street, which big cities do. So that's the decision that we, as a board, need to make.

That's all.

THE CHAIRMAN: Thank you, Mr. Davisson. 14 Mr. Jones. 15

BOARD MEMBER JONES: Yeah. I think this project is -- is really awesome and I'm excited about this. The apartments, the way you're programming it, I couldn't imagine a better use.

I do echo the concerns of the two driveways, but I also -- you know, there's a new paradigm shift in this term called "curbside management," and so as on-street spaces become more valuable for deliveries and

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the like -- and who knows what we end up

planning here for mobility purposes, whether,

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you know, more protected cycle tracks and the

like, you know, they start competing with

those -- with those spaces and those conflicts. So, you know, trying to mitigate that by

getting it off is actually a good thing.

8 We're probably seeing more of that, where feasible, but, again, I think it's just a matter of, if -- if it's been checked by staff and it seems feasible, then I don't really have an issue with it. And I'd rather see more, you 12 know -- less of the curbside being taken up. 13

THE CHAIRMAN: Thank you, Mr. Jones.

I think it's a wonderful project. I'm 15 very excited to see this building come back to 16 17 life.

I don't have such an issue with the two curb-cuts, and I think I don't because, to me, it's more important to get loading and unloading, especially if it's going to be apartments and you've got moving trucks and you've got the dumpsters there, and getting those things off the street -- which is the

only other alternative, as Mr. Davisson said --Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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to me, is really important, not only for the quality of our streets but for safety too and

the quality of the residents that are going to be staving there. 4

5 It's unfortunate that you've got such a constrained lot and you only have these two 6 options; otherwise, you're creating some kind 7 of dead-end parking or you're cross-circulating a lot of your sort of service traffic with your 9 pedestrian traffic or your visitor traffic, and 10

11 I think that's potentially dangerous. So I

think that the risk of setting a precedent of 12 two driveways this close is worth it in this 13

case for this project only, would be my 14 comments. 15

And I'll let you and Mr. Skiles respond to all the board's comments at this point.

Thank you.

MR. HURST: Okay. I'll let Doug speak in 19 a minute, but I -- just broadly, regarding the 20 21 two driveways, it -- it was definitely

something we had a lot of internal discussion 22 about. We shared a lot of the same concerns 23

you do. I know it's a little bit unusual to 24 25

have two entrances to a parking lot so close to Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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each other. It is an existing condition. This 2 is the loading dock that has always been there

for this building, and we're trying to capture 3

it and get -- like you say, get the trucks off 4 5 the street.

It's not only apartment uses, but we do have potential restaurant users and other retail users, so there -- there's a potential for a reasonable volume of truck use of that dock, and we were trying, for safety purposes, to keep them separated from the residents' parking and the parking lot.

As Mr. Davisson mentioned, if we were to reduce down to one driveway and one curb-cut, it would mean the loss of about six parking spaces to connect the two together. We have 37 currently. Obviously, parking spaces are a premium on this project, so to lose six would be a reasonably significant loss to the -- to the parking count here.

21 Doug, did you want to add anything else? MR. SKILES: Well, I think most of it has 22 23 been covered now, but I did want to point out that we did talk -- or I did talk to John K. I 24

don't try to pronounce his last name, but most

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engineers just call him John K. Bill is

shaking his head.

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3 It's exactly the case with the trucks. I mean, when you -- when you bring in a full-size 4 truck and it backs in and it sits there, it 5 blocks the potential for a driveway to cut 6

7 through. Nobody really wanted to do that, to

8 put -- to put us in a situation of having a long, dead-end parking lot. 9

10 Also, we have the dumpster back there, so 11 we would really just be bringing people through a service area to get in and out, and we all

felt like that would just be more of a 13 detriment in that case.

14

I did want to also address the question about the landscape on the east side. So the northern portion of that property line jogs.

There's a -- if -- where you see -- on the 18

landscape plan, where it's a little darker and 19

we're proposing the bamboo there, it's about 20

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3 foot, jog there. South of that, we're

6 inches off the property line with the curb. 22

And so that's why we don't have any landscaping

proposed there, because we really couldn't get

anything there anyway.

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I would be curious to see what -- since a 1 neighbor has come in with something, I think it

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would be helpful for us to see that and then

4 perhaps we could work with them and

integrate -- I mean, if they -- they've got 5

some land there for landscaping, we could work

together, or maybe if they have a building

going in there, we could look at that and just

try to address that concern in our final 9

10 design. I think that was it.

Any other questions? THE CHAIRMAN: I don't think so. 12

MR. SKILES: Okav. 13

THE CHAIRMAN: Thank you, Mr. Skiles.

15 Thank you, Mr. Hurst.

Any further board comments or 16

17 conversations?

BOARD MEMBER DURDEN: I have --18

THE CHAIRMAN: Ms. Durden.

20 BOARD MEMBER DURDEN: Thank you,

21 Mr. Chairman.

I don't think Sweet Pete's has come in on 22

23 the south side. I was looking at Baptist on

24 the north side, along Church Street. So to my

knowledge, Sweet Pete's hasn't come in for

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anything, so -- is that correct, then, there is

no landscaping along that south edge of the

3 parking lot?

MR. SKILES: I'm sorry. I didn't hear 4

5 your question.

BOARD MEMBER DURDEN: (Inaudible.)

THE CHAIRMAN: We can. The south edge

8 along Duval Street?

BOARD MEMBER DURDEN: I didn't mean the 9

10 south edge. I meant the east edge of the

11 southern half --

12 MR. SKILES: Yes, and that's what I was

talking about. We're 6 inches off the property 13

line there, so there's no room to put any 14

15 landscaping in, on that part of it.

BOARD MEMBER DURDEN: What do you mean 16

17 you're 6 inches off? You mean --

18 MR. SKILES: The curb is. The existing

curb there, where the parking spaces are, is 19

6 inches off the property line, so there's no 20

21 room to put anything in that would grow.

22 BOARD MEMBER DURDEN: Okay. Is that a 23 required deviation, if there's no landscaping

there, or --24

MS. RADCLIFFE-MEYERS: Board Member

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Durden, through the Chair, no, because it's not

2 facing the frontage.

BOARD MEMBER DURDEN: Okay.

MS. RADCLIFFE-MEYERS: And on that side, I

5 believe there is a wall there. I believe that

6 Sweet Pete's has a wall, so their parking is

7 separated by a wall from -- in this parking

8 lot --

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BOARD MEMBER DURDEN: Okay. Thank you.

MS. RADCLIFFE-MEYERS: -- along the edge.

BOARD MEMBER DURDEN: The wall belongs to

12 Sweet Pete's property?

MS. RADCLIFFE-MEYERS: I believe so.

BOARD MEMBER DURDEN: Okay. So I would

15 like to explore a little bit more about the

16 parking. So it -- right now we've got three

access points for the project. And you've got 17

quite a bit of land that is available for 18

parking, whether it's a part of this -- you 19

20 know, the back-of-house kind of parking or the

21 resident parking.

> You know, the idea here is not about necessarily -- the concept to reduce the number

of driveway cuts is to provide for a better 24

pedestrian -- and so I'm -- I am very concerned

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about having those two, and I still didn't -- I

don't believe we got an answer on the guestion

3 whether or not Baptist has an access point -- a

4 driveway in their new proposal.

5 MS. RADCLIFFE-MEYERS: Board Member

6 Durden, through the Chair, I don't recall. I'm

7 pretty sure that both of those were more

8 considered smaller alleys, like, for trash and

9 such. I don't believe they had -- they were

10 proposing any parking, so -- but, again, I

11 mean, I would have to go back and double-check

12 because that was in October that I believe we

saw those, so I don't quite remember. So I 13

14 would have to check, but I'm -- I'm pretty sure

that they're not proposing access points and 15

16 parking within either of those developments.

17 BOARD MEMBER DURDEN: It just seems to me,

with the amount of space that's available for 18

19 the parking -- or, you know, this kind of use,

20 that there is a way that you would not have to

21 use -- excuse me -- lose six park spaces.

22 I understand the idea and the concept

23 about trying to keep them separate, the

residential parking from the nonresidential

25 parking, if you will, but it still seems to me

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that there is a way to do that with one access

point along Church and then have them, as soon

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as they come in, separate, you know, the -- you

know, your nonresidential parking, if you will,

would divert over into this area closer, where

you basically have it. 6

7 I don't see that that would necessitate -you know, you would end up maybe with some more 8

space in other areas, if you did that, to still

10 have the number of spaces that you currently

have for residential. You know, I think it 11

12 just requires a new look instead of just going

13 with what you currently have. Just taking the

14 space and redesigning it.

15 You know, I have to decide, is it enough

16 to make me convinced that we shouldn't approve

the project. Quite frankly, it's probably not, 17

18 but I -- I will tell you that it seems to me,

that if you put your heads to it, you could 19

20 probably still preserve your number of spaces

21 and not -- and not have to have two access

22 points.

23 THE CHAIRMAN: Thank you, Ms. Durden.

24 BOARD MEMBER HARDEN: I'd like to make a

25 motion to approve.

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THE CHAIRMAN: Okay. We have a motion on

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2 the table to approve.

3 Sorry, Mr. Davisson, you had your hand

4 raised.

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5 BOARD MEMBER DAVISSON: Yeah. I can tell

you that, if you reduce -- if you eliminate one 6

7 of the curb-cuts, you will lose six spaces,

8 period. There's no other way that you could

put more parking or equal the parking without 9

cutting one of the spaces. They don't have to 10

11 come back to prove that to us. I can tell you

12 by looking at this.

THE CHAIRMAN: Thank you.

14 We have a motion on the table.

And, Ms. Grandin, we have a deviation. Do 15

we need to vote on the deviation first before 16

17 we vote on the --

MS. GRANDIN: Yes.

19 THE CHAIRMAN: Okay. So I'll take your

20 motion, Mr. Harden, as a motion to approve the

21 deviation.

22 BOARD MEMBER BROCKELMAN: I'll second

23 that.

24 THE CHAIRMAN: And I have a second from

25 Mr. Brockelman to approve the deviation to

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Section 656.361.6.2(I). 1

2 All those in favor of approving the

deviation? 3

4 Aye.

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5 BOARD MEMBER DURDEN: Aye.

BOARD MEMBER HARDEN: Aye.

7 BOARD MEMBER JONES: Aye.

8 BOARD MEMBER BROCKELMAN: Aye.

9 BOARD MEMBER DAVISSON: Aye.

10 BOARD MEMBER SCHILLING: Aye.

THE CHAIRMAN: Any opposed? 11

12 BOARD MEMBER LORETTA: Yes. No. Whatever

13 vou want.

THE CHAIRMAN: Thank you, Mr. Loretta.

Mr. Brockelman is an approve; Mr. Loretta 15

16 is a nay, Mr. Harden is an approve, Mr. Lee,

approve; Ms. Durden, approve; Mr. Schilling, 17

approve; Mr. Davisson, approve; Mr. Jones, 18

19 approve.

20 The deviation is approved, so I'll take a

21 motion for approval of the project.

BOARD MEMBER HARDEN: So moved.

23 BOARD MEMBER BROCKELMAN: Second.

24 THE CHAIRMAN: I have a motion from

25 Mr. Harden and a second from Mr. Brockelman.

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Susan Grandin will be providing that report.

2 THE CHAIRMAN: Thank you, Ms. Grandin.

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MS. GRANDIN: Thank you, Mr. Chairman.

4 I'm standing in for John Crescimbeni to do

5 this. So, as you know, as a part of COVID-19,

we had an executive order from the governor 6

that allowed us to have virtual meetings and 7

virtual quorums. Well, that expired, and so 8

the resolution that you have before us is very 9

10 similar to what the DIA passed recently to 11

change their bylaws.

12 And just some of the things that -- our office provided a legal opinion regarding the 13 14 case law. Well, there wasn't any case law

15 really. It was an Attorney General's opinion,

a series of Attorney Generals' opinions, and 16

came down with the conclusion that the Attorney 17

General had said that, if we had a physical 18

quorum, then we could conduct business, and 19

20 people who could not physically attend the

21 meetings -- whatever, board, commission,

whatever. If they had an extraordinary 22

23 circumstance, then they could attend virtually

and participate and vote. 24

> So what this resolution does is it changes Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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All those in favor of approving, for 1

final, DDRB 2019-016, please say aye. 2

3 Aye.

4 BOARD MEMBER DURDEN: Aye.

5 BOARD MEMBER HARDEN: Aye.

6 BOARD MEMBER JONES: Aye.

7 BOARD MEMBER BROCKELMAN: Aye.

8 BOARD MEMBER DAVISSON: Aye.

BOARD MEMBER SCHILLING: Aye. 9

10 THE CHAIRMAN: Any opposed?

11 BOARD MEMBER LORETTA: Nay.

THE CHAIRMAN: The ayes have it.

Mr. Brockelman, vote to approve; 13

14 Mr. Loretta, nay; Mr. Harden, approve; Mr. Lee,

approve; Ms. Durden, approve; Mr. Schilling, 15

approve; Mr. Davisson, approve; and Mr. Jones, 16

17 approve.

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18 Thank you, Mr. Hurst. You have your

19 approval.

20 MR. HURST: Thank you.

21 THE CHAIRMAN: We'll move on to Resolution

2020-12-01, which is a DDRB bylaw amendment. 22

And I'll take a staff report,

Ms. Radcliffe-Meyers. 24

> MS. RADCLIFFE-MEYERS: Board Member Lee, Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

> > (904) 821-0300

your bylaws and allows that. So the feeling is

that we should still have physical meetings,

like we're doing here today. And the DIA, I

have to say, has done a great job in setting 4

this all up. You're definitely to be 5

commended. 6

7 But if you have a member that has an

8 extraordinary circumstance, they can 9

participate virtually and vote. So what this does is it actually lays out in the -- what's 10

going to be put in your bylaws -- your quorum 11

12 is five, so nothing about the number of people

that make up a quorum changes, it's just this 13

14 virtual participation with communication media

technology, is what it's called. 15

16 So it goes into what is an approved extraordinary circumstance. And so you'll see 17

on the last page of this -- it's a couple of 18

19 things. So an approved extraordinary

20 circumstance would be illness, injury or other

21 health matters, or out-of-town business-related

22 trips. 23

And a board member who --

24 (Cell phone interruption.)

25 MS. GRANDIN: Okay. The board member who Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

attends virtually needs to notify the staff and

- 2 the chair that they're going to do that. So as
- 3 long as the board member notifies the staff and
- the chair -- because, of course, if you're not 4
- 5 going to have a physical quorum and there's not
- 6 a reason, then you may not want to have a 7 meeting, or reconvene at another time.
- 8 But if it's anything other than these two
- things that I read out, the illness, injury or 9
- 10 other health matters, or the out-of-town
- business-related trip, then the board may 11
- 12 approve additional extraordinary circumstances
- on a case-by-case matter. So if somebody's 13
- 14 attending virtually, the board could take a
- 15 vote, if it's not one of these two things --
- 16 and, you know, say it's a death of a relative
- or something and you're out of town, or 17
- whatever -- it could be all kinds of things. I 18
- 19 had a flat tire or something.
- 20 So if it's an extraordinary circumstance,
- 21 then the board -- it's up to the board to
- determine if it is an extraordinary 22
- 23 circumstance and then that person could
- participate and vote. 24

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- THE CHAIRMAN: Thank you, Ms. Grandin.
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- MS. GRANDIN: I'll answer any questions. 1 There seems to be a lot of confusion in other
- 2 parts of the City about this. So if anybody 3
- has any questions, don't be shy about asking 4 5 it.
- 6 THE CHAIRMAN: Thank you.
- 7 I'll open it up to the board for questions
- 8 on the amendment.
- 9 Ms. Durden.
- 10 BOARD MEMBER DURDEN: First, I just want
- to say thank you to the OGC for promulgating 11
- 12 the change. I think it's a good change.
- I did have one question. In 6.4, in the 13
- 14 first paragraph, it talks about the tie votes.
- That kind of surprised me because -- it says 15
- 16 tie votes shall result in the subject agenda
- 17 item being continued to the next meeting of the
- board. Typically, a tie vote will result in --18
- 19 that the motion fails. And many times boards
- will -- if there's a failure of the first 20
- 21 motion, they might take up a second motion
- 22 and -- to try to make a decision that day.
- 23 So can you give us any background on why
- this sentence was added? Because it seems to
- 25 me, it takes away the option -- and I mentioned
  - Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

to this Lori yesterday. It takes away the

2 option of the board to make a follow-up motion.

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- So I'm just wondering if you could tell us the
- background on that.
- 5 MS. GRANDIN: Through the Chair to
- 6 Commissioner [sic] Durden, I did not draft
- 7 this, but I can tell you what I think is --
- 8 what was behind it, is the City Council rules
- are similar to this. So if there's a tie vote, 9
- 10 in the City Council committees, when they're
- trying to just move something along to get it 11
- 12 at least before full council, they try not to
- have a tie vote, so they try to do something 13
- 14 just to move it along. So they'll do like you
- say, they'll change the motion to be -- well, I 15
- move to, you know, whatever. If you moved to 16
- 17 X the first time, then you're going to move Y
- 18 the second time.
- 19 That's the only thing I can think of, but
- 20 this -- at least it -- I think what they want
- 21 to do is not have a tie vote be a denial. They
- want to just move -- have it deferred to next 22
- 23 time, and maybe in between time they can figure
- out what to do with the issue, come up with 24
- another solution. That's the only thing I can

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118 1 think of.

- 2 BOARD MEMBER DURDEN: Okay. And you said
- 3 that this is the same at the council?
- MS. GRANDIN: That was the background that 4
- was -- they tried to emulate the -- in the DIA 5
- one, they tried to emulate what -- the rules of 6
- 7 the council, so that's probably where this came
- 8 from.

10

- BOARD MEMBER DURDEN: Okay. Thank you. 9
  - THE CHAIRMAN: All right. Any further
- 11 comments?
- 12 BOARD MEMBERS: (No response.)
- 13 THE CHAIRMAN: If none, we'll need a
- 14 motion to approve and vote.
- 15 BOARD MEMBER BROCKELMAN: I'll move
- 16 approval.
- 17 THE CHAIRMAN: We have a move to approve
- from Mr. Brockelman. 18
- BOARD MEMBER JONES: Second. 19
- THE CHAIRMAN: We have a second from 20
- 21 Mr. Jones.
- 22 All those in favor say aye.
  - BOARD MEMBERS: Aye.
- 24 THE CHAIRMAN: We have one abstention by
- 25 Mr. Harden.

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1 Any nays?

2

BOARD MEMBERS: (No response.)

3 THE CHAIRMAN: The ayes have it.

4 Mr. Brockelman, aye; Mr. Loretta, aye;

5 Mr. Harden, abstain [sic]; Mr. Lee, aye;

6 Ms. Durden, aye; Mr. Schilling, aye;

7 Mr. Davisson, aye; and Mr. Jones, aye.

BOARD MEMBER DURDEN: Excuse me,

9 Mr. Chairman, did he abstain or he's just not

10 here to vote?

8

11

14

MS. GRANDIN: He's just absent.

12 THE CHAIRMAN: Excuse me. Absent.

13 Thank you.

BOARD MEMBER DURDEN: Just because we

15 don't want to make him have to fill out a form.

THE CHAIRMAN: All right. That's the end 16 of our regular action items. There doesn't 17 appear to be any old business. There's none 18 19 listed.

20 And then new business, we do have a staff 21 report on signage.

22 Ms. Radcliffe-Meyers, would you like to go 23 over that?

24 MS. RADCLIFFE-MEYERS: Thank you, Chairman

25 Lee.

1

7

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So I'm not sure how you guys want me to go

through this. So what I did is -- based off of 2

3 conversations that we've had in the past

regarding signage and the board wanting to have 4

an idea of where we actually stand, so getting 5

a clear picture on -- you know, when we look at 6

signs and the actual ordinance that we're

8 using.

So what I did is I went through our 9 10 ordinance and pulled out the main features within the ordinance regarding what we

11

12 typically see coming, you know, to our board

and what's allowed by code, such as the types 13

of signs that are allowed, whether they're wall 14

signs, projecting signs, and how many of those 15

each project is allowed to have. So I did 16

17 that.

18

Same with ground floor signs, the types

that are allowed and the number that are 19

allowed. Again, exterior directory signs, same 20

21 types; wall, window, or projecting sign,

22 identifying the occupants of the building, the

23 number that we actually allow by code.

I don't know if you want me to read 24

25 through every single one. I mean, I made

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sure -- I printed it out for you guys, so I

2 wanted to -- and then same with surface parking

3 sians.

4 So I'll just kind of run through this.

5 Pole, roof, monument sign, special sign

exception. So the special sign exceptions, the 6

Downtown Development Review Board may approve 7

special sign exceptions provided the proposed 8

sign plan shows, in addition to -- in addition 9

10 to the criteria set forth in Section 656.1335

and Section 656.1303, that there's a special 11

12 effort toward visual harmony between the sign

structures and other features of the property 13

14 through the use of a consistent design theme,

15 preserves a desirable existing design or

seating pattern for designs in the area, and 16

17 minimizes view obstruction or preserves views

18 of historically or architecturally significant

features. 19

20 So any other sign that's not listed in

21 here is prohibited. So any sign not

specifically allowed in this section or 22

23 exempted under Section 656.1334 shall be

24 prohibited.

25

14

15

So then it lists -- within our ordinance, Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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it lists the design review of the application.

And so, typically, when an applicant applies

for a sign, if it doesn't -- if they're not 3

requesting something that's beyond your 4

purview, you know, in -- beyond what the code

allows -- I review the sign based off of the 6

actual code that we have right now. If it's a

monument sign or a pole, pylon, anything like 8

9 that, or it goes above requesting what we

actually allow -- so multiple signage, 10

11 additional square footage -- that's when they

12 need to come to you, the board, to receive a

special sign exception. 13

> So what I did is from 2015 till now, I pulled -- I went through all the applications

that the board has reviewed, and you have seen 16

and approved 31 special sign exceptions from 17 2015 till now. So how the -- the breakdown of

18

19 that was, there were 13 requests that were for

pole, pylon, roof or monument signs, and the 20

21 other 18 special sign exceptions were for

22 either additional signage, so multiple signs --

23 which they're only allowed one sign per

frontage -- they were asking for multiple signs 24

25 per frontage. They were also asking for

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additional square footage also were -- were the main reasons why we saw special sign 2 3 exceptions.

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I also went through the code in regards to illumination because I know that that's been a subject that we've all been really interested in. So sign illumination is only mentioned within the sign ordinance regarding the compatibility to type of illumination to other signs in the area, such a LED, or if it's internal lighting or external lighting.

So Section 326.014, Unlawful Sign Structures of the Building Code, has the only provision regarding illumination output, and it states, "It shall be unlawful and a violation of this Building Code to erect, alter or maintain a sign which contains lighting which includes illuminations that produce glare to vehicular traffic or electrical incandescent bulbs with a rating exceeding 40 percent of the lumen output of a 100-watt clear bulb with the lighting located less than 20 feet above ground surface."

So what that equates to is that a 100-watt light bulb has a lumen output of 1,600 lumens.

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has been brought up to the consultants, that we really need to have some sort of regulation

guidelines, and that has been a subject that

that will take care of this because, also, any

illumination even on buildings is not

mentioned. There's not a maximum output for

working with consultants on, and I believe they

will be contacting our board to start 9

10 11

I'll take this as an opportunity just to digest it for a while. We won't necessarily open comments, to give feedback now, but for -for us to spend some time with.

I appreciate you putting this together. It's extremely helpful.

MS. RADCLIFFE-MEYERS: That would be 18 19 great. Thank you. I appreciate it.

THE CHAIRMAN: Thank you very much. MS. RADCLIFFE-MEYERS: Thank you.

22 THE CHAIRMAN: Is there any other new business that we wanted to discuss before 23 24 adjourning?

(No response.)

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And so 40 percent of that would be 640 lumens.

That is the only place within our ordinance

that it talks about illumination in regards to 3

output. So, again, illumination under our code 4

currently is only looking at is it similar to 5

the type of illumination. So "type," like I 6

said, being either external, internal or LED. 7

And so currently -- and then what I did is I went through the previous year's staff reports to look at illumination and how we addressed it in the past. And, again, it was only based off, yes, it is similar to signage within the area; it is LED lighting, which is now a standard.

There was no comparison in regards to the -- that this sign has a 1,600-lumen output per square foot and this sign has 1,800. And so it's -- our code needs to address that. Currently, it does not.

So that's what I -- that's what I found with doing the research, looking at signage and going from there.

And, again, as I stated in the previous meeting, we are working on this. We are updating the BID guide- -- you know, the design

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THE CHAIRMAN: Hearing none, I'd like to give a special thanks to whoever provided the

hot chocolate today. Thank you. It was

wonderful. And to the staff for doing an

excellent job. Everything has been flawless

being here, so I really appreciate the hard 6

work that goes into it. And knowing how many 7

technology problems we had, this has been so

great. I know it's hard to do, so thank you 9 10 and we'll adjourn.

(The foregoing proceedings were adjourned at 4:21 p.m.)

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that. So that is something that we -- we are

discussing that with you all as well, so ...

THE CHAIRMAN: Thank you.

129 1 CERTIFICATE OF REPORTER 2 STATE OF FLORIDA) COUNTY OF DUVAL ) 5 6 7 I, Diane M. Tropia, Florida Professional Reporter, certify that I was authorized to and did 8 stenographically report the foregoing proceedings and 9 that the transcript is a true and complete record of my 10 stenographic notes. 11 12 13 14 DATED this 20th day of December 2020. 15 16 17 Diane M. Tropia 18 Florida Professional Reporter 19 20 21 22 23 24 25 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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