RESOLUTION 2023-08-12

A RESOLUTION OF THE DOWNTOWN INVESTMENT AUTHORITY REOUESTING THAT CITY COUNCIL AMEND CHAPTER 55. JACKSONVILLE CODE OF ORDINANCES, IN A MANNER SUBSTANTIALLY SIMILAR TO THE ATTACHED EXHIBIT 'A': AUTHORIZING ITS CHIEF EXECUTIVE OFFICER TO CONTINUE TO WORK WITH THE OFFICE OF GENERAL COUNCIL IN REFINEMENT OF THE ATTACHED EXHIBIT 'A', PROVIDING, HOWEVER, THAT COUNCIL IS **PROVIDED LEGISLATIVE** SUBSTANTIALLY SIMILAR TO THE ATTACHED EXHIBIT 'A'; RECOMMENDING THAT CITY COUNCIL AMEND CHAPTER 55, JACKSONVILLE CODE OF ORDINANCES, TO INCLUDE PROVISION REQUIRING A TWO-THIRDS (2/3) VOTE BY CITY COUNCIL TO APPROVE INCENTIVES OR REDEVELOPMENT AGREEMENTS WHEN SUCH HAVE BEEN RECOMMENDED FOR DENIAL BY THE DOWNTOWN INVESTMENT AUTHORITY OR EXCEED THE INCENTIVES RECOMMENDED BY THE DIA BOARD; AUTHORIZING ITS CHIEF EXECUTIVE OFFICER TO TAKE ALL NECESSARY ACTION TO EFFECTUATE THE PURPOSE OF THIS RESOLUTION, INCLUDING THE FILING OF LEGISLATION: PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, via its adoption of Ordinance 2012-0364, the City Council amended the Ordinance Code and City Charter to create the Downtown Investment Authority ("DIA"); and

WHEREAS, Ordinance 2012-0364 created a new Chapter 55, Part 3, to establish the DIA and, in part, to provide a single, comprehensive organizational structure and comprehensive method for Downtown redevelopment; and

WHEREAS, Chapter 55, establishes the DIA as the sole development and community redevelopment agency for Downtown; and

WHEREAS, via Ordinance 2022-372 City Council adopted an update of the Business Investment and Development Plan ("BID Plan"); and

WHEREAS, an intent of creating the DIA was to authorize the DIA, in its capacities as the Community Redevelopment Agency and the Public Economic Development Agency, the powers to create, implement and otherwise undertake projects and programs within the BID Plan that are consistent with its Redevelopment Goals and Strategic Objectives; and

WHEREAS, in its powers to create, implement and otherwise undertake project and programs, it was anticipated that DIA could fund these projects and programs without further approvals by City Council, provided that funds were previously appropriated to the Downtown Economic Development Fund or the appropriate Community Redevelopment Area for the program in question; and

WHEREAS, on the advice of the Office of General Counsel, DIA seeks to clarify and otherwise definitively memorialize within the Ordinance Code the abovementioned intent of prior legislative actions, and

WHEREAS, it was further the intent of DIA's creation that the adopted plan would guide incentive awards and that DIA staff would serve as professional advisors to City Council on such matters with the capacity to evaluate pro forma projections, financial gaps, market conditions, etc.

NOW THEREFORE, BE IT RESOLVED by the Downtown Investment Authority:

- **Section 1.** The DIA finds that the recitals set forth above are true and correct and are incorporated herein by this reference.
- **Section 2.** The DIA Board hereby requests of City Council to amend Chapter 55, Jacksonville Code of Ordinances, substantially similar to Exhibit 'A'.
- Section 3. The DIA recommends that City Council amend Chapter 55, Jacksonville Code or Ordinances, or other section of the Ordinance Code as may be determined by the Office of General Council, to require a two-thirds vote of approval by the City Council for legislation effectuating an incentive package, Redevelopment Agreement, or functional equivalents when such are brought forward with a recommendation of denial by the DIA or when the incentive request exceeds that recommended for approval by the DIA Board.
- Section 4. The DIA Board authorizes its Chief Executive Officer to continue to work with the Office of General Council to refine, if necessary, those amendments contemplated within Exhibit 'A', providing, however, that any amendments brought forward to or by City Council are substantially similar to Exhibit 'A'.
- Section 5. This Resolution shall become effective on the date it is signed by the Chair of the DIA Board.

im Citrano, Chair

WITNESS:

DOWNTOWN INVESTMENT AUTHORITY

VOTE: In Favor: Opposed: Abstained: ____

Introduced by the Council President at the request of the DIA:

2

1

3

4

5

6

7

8

10

11

12

13

14 15

16

17

18

19

20

22

23

24

25

26

27

28

29

30

31

ORDINANCE 2023-

AN ORDINANCE AMENDING SECTIONS 55.105 (BOUNDARIES OF JACKSONVILLE DOWNTOWN AREA), 55.106 (DEFINITIONS), AND 55.112 (PROJECT AND PROGRAM FUNDING), PART 1 (DOWNTOWN INVESTMENT AUTHORITY), CHAPTER 55 (DOWNTOWN INVESTMENT AUTHORITY), ORDINANCE CODE, TO REVISE AND ADD CERTAIN DEFINITIONS, CLARIFY PROJECT AND PROGRAM FUNDING, ADD LANGUAGE IDENTIFYING THE DOWNTOWN AUTHORITY AS INVESTMENT THE DESIGNATED SUPERVISING AND ADMINISTRATIVE BODY OVER THE DOWNTOWN ECONOMIC DEVELOPMENT FUND, AND AMEND THE SECTION TITLE; PROVIDING FOR CODIFICATION INSTRUCTIONS; PROVIDING AN EFFECTIVE DATE.

WHEREAS, Ordinance 2000-1079-E, established the Downtown Economic Development Fund (the "Fund") to receive funds appropriated from City Council to be utilized for Downtown redevelopment projects; and

WHEREAS, although the Fund was never codified in the Ordinance Code, it has continually been in existence and utilized by the Downtown Investment Authority (the "DIA") and its predecessor agencies for various projects over the years; and

WHEREAS, pursuant to Section 55.104, Ordinance Code, the DIA acts as the sole development and community redevelopment agency for Downtown, as defined by Section 55.105, Ordinance Code, for the City of Jacksonville pursuant to Chapter 163, Part III, Florida Statutes, as amended; and

WHEREAS, pursuant to Section 55.104, Ordinance Code, the DIA acts as the public economic development agency as defined in Section 288.075, Florida Statutes, assigned to promote the general business interests within the boundaries of the Downtown area; now therefore

BE IT ORDAINED by the Council of the City of Jacksonville:

Section 1. Amending Section 55.105 (Boundaries of Jacksonville Downtown Area), Part 1 (Downtown Investment Authority), Chapter 55 (Downtown Investment Authority), Ordinance Code. Section 55.105 (Boundaries of Jacksonville Downtown Area), Part 1 (Downtown Investment Authority), Chapter 55 (Downtown Investment Authority), Ordinance Code, is hereby amended to read as follows:

Chapter 55 - DOWNTOWN INVESTMENT AUTHORITY PART 1. - DOWNTOWN INVESTMENT AUTHORITY

* * *

Sec. 55.105. - Boundaries of Jacksonville Downtown Area.

For purposes of this Chapter, the Jacksonville downtown area, shall consist of the Southside Community Redevelopment Area, approved by Ordinances 80-1346-703, 80 1347-704, and 2000-1078-E, and the Downtown Northbank Community Redevelopment Area approved by Resolution 81-424-194, Ordinance 81-562-240, and 2000-1078-E, as codified in Sections 500.115(b) and (c), Ordinance Code. all of which is described in Chapter 656 (Zoning Code), Part 3 (Schedule of District Regulations), Subpart H (Downtown Overlay Zone and Downtown District Regulations), Section 656.361.2 (Downtown Overlay Zone Map and Boundaries), Ordinance Code.

Sec. 55.106. - Definitions.

The following terms shall have the meaning ascribed to them in this Chapter unless the context shall clearly require otherwise:

(d) Business Investment and Development Plan or BID Plan means

27

28

29

30

31

1

E-2022-372-E, and as updated from time to time, which plan includes: (i) specific and measurable goals, objectives, and performance for the successful development of Downtown; (ii) specific Projects and Programs for revitalization of Downtown and the authority to create new additional Projects and Programs in furtherance of the BID Plan goals; (iii) and which includes long-range plans designed to halt or prevent deterioration of downtown Downtown property values; and (iv) and which includes a community redevelopment plan for the Southside Community Redevelopment Area and the Downtown Northbank Community Redevelopment Area that:

- (1) Meets the requirements of F.S. Ch. 163, Pt. III;
- (2) Conforms to the comprehensive plan for the City;
- (3) Meets the requirements of Chapter 55, Part 1, Ordinance Code; and
- sufficiently complete (4) Is to indicate the land acquisition, demolition, and removal of structures, investment, development, redevelopment, improvements, and re-habilitation proposed to be carried out in the Downtown; zoning and planning changes, if any; land uses; maximum densities; building requirements; and the plan's relationship to definite local objectives respecting appropriate land uses, improved traffic, public transportation, public utilities, recreational community facilities, and and other public improvements.

* * *

- (h) Council means the City Council for the consolidated City of Jacksonville.
- (i) CRA Projects and CRA Programs means those projects and

programs located within the boundaries of the Jacksonville Downtown Area, as described in Section 55.105 (Boundaries of Jacksonville Downtown Area), Ordinance Code, administered by the DIA in their capacity as the sole community redevelopment agency for Downtown, which projects and programs further the approved CRA Plan, utilize funding, if any, approved in the applicable CRA budget, and which shall conform to the requirements of F.S. Ch. 163, Pt III.

- (j) (i) DDRB means the Downtown Development Review Board established pursuant to Chapter 656, Part 3, Subpart H.
- (j) Downtown Design Guidelines means the Design Guidelines as defined in Chapter 656 (Zoning Code), Part 3 (Schedule of District Regulations), Subpart H (Downtown Overlay Zone and Downtown District Regulations), Sections 656.361.1 (Purpose and Intent) and 656.361.6.1.B (Guidelines), Ordinance Code, which may be amended from time to time by the DIA with the guidance of the DDRB, but which are required to be amended to conform to Ordinance 2019-196-E by July 1, 2020.
- (k) Downtown means the lands described in Section 55.105, Ordinance Code. Chapter 656 (Zoning Code), Part 3 (Schedule of District Regulations), Subpart H (Downtown Overlay Zone and Downtown District Regulations), Section 656.361.2 (Downtown Overlay Zone Map and Boundaries), Ordinance Code.
- (1) Downtown Design Guidelines means the Design Guidelines as defined in Chapter 656 (Zoning Code), Part 3 (Schedule of District Regulations), Subpart H (Downtown Overlay Zone and Downtown District Regulations), Sections 656.361.1 (Purpose and Intent) and 656.361.6.1.B (Guidelines), Ordinance Code, which may be amended from time to time by the DIA with the guidance of the DDRB.
- (m) Downtown Projects and Programs means projects and programs

Area, as described in Section 55.105 (Boundaries of Jacksonville Downtown Area), Ordinance Code, administered by the DIA in their capacity as the public economic development agency which projects and programs further the goals identified in the BID Plan and utilize funding, if any, approved in the Downtown Economic Development Fund budget or DIA annual budget.

(1) (n) Obligee shall include any bondholder, agents, or trustees for any bondholders, or lessor demising to the Authority property used in connection with a redevelopment project, or any assignee or assignees of such lessor's interest or any part thereof, and the Federal Government when it is a party to any contract with the City.

(m) Reserved.

- (n) (o) Person means any individual, firm, partnership, corporation, company, association, joint stock association, or body politic, and shall include any trustee, receiver, assignee, or other person acting in a similar representative capacity.
- (o) (p) Program shall mean any loan, grant,—and incentive incentives, activity or initiative established by the DIA in accordance with the BID Plan in their capacity as either the community redevelopment agency or the public economic development agency for Downtown and funded by City Council appropriation.
- (p) (q) Project means any development, improvement, property, utility, development or redevelopment facility, road, sidewalk, enterprise, service, or convenience, including, without limitation, buildings, parking structures, public transportation facilities,—and services, and parks, now

existing or hereafter undertaken or established, that under the provisions of this Act the Authority or any person or public body on behalf of the Authority is authorized to construct, acquire, undertake, or furnish for its own use or for the use of any other person, firm, or corporation owning, leasing, or otherwise using the same, for any profit or nonprofit purpose or activity, and shall include, without limitation, such repairs, replacements, additions, extensions, and betterments of and to any project as may be deemed necessary or desirable by the Board to place or to maintain such project in proper condition for the safe, efficient, and economic operation thereof.

(q) (r) Public body means the federal government, the State of Florida or any county, municipality, board, commission, agency, authority, special district, department, or any other subdivision or public body of the State of Florida or the United States of America or any agency, authority or instrumentality, corporation, or otherwise of the United States of America (collectively, the "Federal Government").

(r) (s) Public facility means any street, park, parking lot, playground, right-of-way, structure, waterway, bridge, lake, pond, canal, utility lines or pipes, and building, including access routes to any of the foregoing, designed and dedicated to use by the public generally, or used by any public agency with or without charge, whether or not the same is revenue producing. Public facilities shall also include publicly owned restaurants, food halls, pedestrian malls, publicly owned historical buildings or monuments, and cultural, educational, and recreational facilities but shall not include City parks or parking facilities.

(s) (t) Real property shall include lands, including improvements

and fixtures thereon, and property of any nature appurtenant thereto, or used in connection therewith, and every estate, interest, right, and use, legal or equitable, therein including terms for years and liens by way of judgment, mortgage, or otherwise.

(t) (u) Trust Fund means the Southside CRA Trust Fund or the Northbank Downtown CRA Trust Fund established in Section 111.640, Ordinance Code.

* * *

Sec. 55.108. - Powers and Duties.

(a) The Board shall have the following powers and duties, subject to appropriated funds, within Downtown:

* * *

(3) Develop a marketing plan for downtown, subject to review by the Recreation and Community Development Committee, pursuant to Council Rule 2.214.

Marketing Activities:

- (i) Develop and implement a marketing plan for Downtown, when acting in their capacity as the public economic development agency for Downtown; and
- (ii) Market redevelopment activities, opportunities and incentives, as well as conduct stakeholder outreach initiatives on CRA Projects and Programs, when acting in their capacity as the community redevelopment agency.
- (4) Interpret the BID Plan and approve development and redevelopment projects within Downtown, with the support of the Downtown Development Review Board in its role as established in Chapter 656 (Zoning Code), Part 3 (Schedule of District Regulations), Subpart H (Downtown Overlay Zone and Downtown District Regulations). When acting in their capacity as either the community redevelopment agency or

31

the public economic development agency for Downtown, interpret the BID Plan and, consistent with the goals, plan umbrellas and identified Projects and Programs as contemplated by the BID Plan, create new Projects and Programs as contemplated by the BID Plan, all subject to City Council appropriation of funds therefor and conforming to the permissible use of tax increment funds as to CRA Projects and Programs.

* * *

- (8) Implement the BID Plan, and negotiate and grant final approval of downtown development and redevelopment agreements, grant agreements, license agreements, and lease agreements, including retail, commercial and ground lease agreements, subject to the Authority's budget without further action of Council, in furtherance of the BID Plan. The Board may approve Recapture Enhanced Value ("REV") Grants of up to 75 percent authorized in accordance with the BID Strategy criteria with the 2045 tax year as the final year of eligibility, payable in 2046, without Council approval, and the Mayor, or his designee, is authorized to enter into the applicable development or redevelopment agreements with the DIA and third party recipients for the purposes of acknowledging the City's payment obligations under a REV Grant when the term of which extends beyond the expiration date of the applicable Trust Fund, as successor in interest to the DIA.
 - a. When acting in their capacity as either the community redevelopment agency or the public economic development agency for Downtown: implement the BID Plan; approve development and redevelopment projects within Downtown; negotiate and grant final approval of Downtown

development and redevelopment agreements; and grant agreements, license agreements, and lease agreements, including retail, commercial and ground lease agreements, subject to the DIA's budget for the applicable CRA or the Downtown Economic Development Fund ("Fund"), as defined in Section 55.112, Ordinance Code, and the restrictions thereof, without further action of Council, in furtherance of the BID Plan.

- b. When acting in their capacity as the community redevelopment agency, the Board may approve Recapture Enhanced Value ("REV") Grants of up to 75 percent authorized in accordance with the BID strategy criteria with the 2045 tax year as the final year of eligibility, payable in 2046, without Council approval. The Mayor or his or her designee, is authorized to enter into the applicable development or redevelopment agreements with the DIA and third party recipients for the purposes of acknowledging the City's payment obligations under a REV Grant when the term of which extends beyond the expiration date of the applicable trust fund, as successor in interest to the DIA.
- (9) a. When acting in their capacity as the public economic development agency for Downtown, negotiate Negotiate economic incentive packages for Downtown, just as OED does for areas outside of Downtown, and monitor compliance of the same pursuant to the City's approved Public Investment Policy, as may be amended from time to time, regarding Programs 1 through 26 contained in the BID Strategy document, with the assistance of the Economic Development Officer, Such packages may be approved by the DIA Board, without further Council

29

30

31

approval, unless otherwise required in the BID Strategy, and provided that sufficient funds exist and are currently appropriated within the Fund appropriate Trust Fund or the DIA's approved budget, or the incentive program is self-funding (i.e., a REV Grant). The updated Public Investment Policy dated October 25, 2022 June 28, 2016 was made operational by Ordinance 2022-726-E, 2016—382-E, and as amended from time to time, is hereby incorporated into the BID Plan by reference.

b. When acting in their capacity as either the community redevelopment agency or the public economic development agency for Downtown, negotiate Negotiate new DIA economic incentive packages as described in the BID Strategy for Projects and Programs contained within the BID Plan without the approval of the City Council, unless otherwise required in the BID Strategy, and only if provided that sufficient funds exist within appropriate CRA Trust Fund, (for CRA Projects and CRA Programs), the Fund (for both Downtown Projects and Programs and CRA Projects and CRA Programs), the DIA's City Council approved budget, or by separate appropriation.

* * *

(14) Approve and execute all contracts and other documents, adopt all proceedings, and perform all acts determined by the Board to be necessary or desirable to carry out the purposes of this Chapter, unless expressly subject to the approval of the City Council. The Board may authorize the CEO to execute contracts and other documents on behalf of the Board. The DIA shall forward executed final copies of all agreements and exhibits electronically to the Office

(17) (18) When acting in their capacity as the community redevelopment agency, lendLend, grant, or contribute funds to the City, and enter into agreements with such City agencies or departments regarding the use of such funds.

- (18) (19) When acting in their capacity as the community redevelopment agency, enterEnter into agreements with a Public Body with respect to action to be taken in the exercise of any of the powers granted to the DIA or in furtherance of the objectives of the DIA.
- (19) (20) When acting in their capacity as the community redevelopment agency, acquireAequire and dispose of City owned Downtown property acquired for or intended to be used for community redevelopment purposes in accordance with Chapter 122 (Public Property), Part 4 (Real Property), Subpart C (Community Redevelopment Real Property Dispositions), Ordinance Code (Community Redevelopment Real Property Dispositions).
- (20) (21) When acting in their capacity as the community redevelopment agency, administer Administer and manage the downtown tax increment finances ("TIF") for the Southside CRA via the Southside CRA Trust Fund, and Northbank Downtown CRA via the Northbank Downtown CRA Trust Fund. Said Trust Funds are established in Section 111.640, Ordinance Code. The Northbank Downtown CRA Trust Fund shall maintain two separate accounting records, one for the Downtown East CRA and one for the Northside West CRA, for the purpose of segregating funds required to satisfy outstanding obligations, if any, that were remaining at the time of the merger of the Downtown East CRA and the

Northside West CRA pursuant to Ordinance 2000-1078-E and Section 500.114, Ordinance Code.

- (21) (22) When acting in their capacity as either the community redevelopment agency or the public economic development agency for Downtown, receiveReceive, dispose of, and bond all authorized revenue. The power to authorize the issuance of bonds shall require Council approval.
- (22) When acting in their capacity as either the community redevelopment agency or the public economic development agency for Downtown, planPlan and propose Projects and Public facilities within Downtown.
- (23) (24) When acting in their capacity as the community redevelopment agency, establish Establish, operate, lease, and license within Downtown such Public facilities which in the Board's opinion would be feasible and desirable in the implementation of any plan conceived and executed by the Board.
- (24) (25) When acting in their capacity as either the community redevelopment agency or the public economic agency for Downtown, incurIneur all or part of the expense of any Project or Public facility made by the city, state, or Federal Government, or any agency thereof, in exercising powers granted to the Authority, subject to the borrowing limitations set forth in Section 55.108(a)(2), Ordinance Code.
- (25) (26) When acting in their capacity as both the community redevelopment agency and the public economic development agency for Downtown, reportReport to the City Council annually on progress regarding benchmarks contained within the BID Plan. Such report shall be provided on or before submission of a budget request.

4 5 6

8

7

11

10

14 15

13

16 17

18 19

20 21

22

2425

26

27

28

30

29

31

Sec. 55.112. - Project and Program Funding; the Downtown Economic Development Fund.

The Authority DIA Board, acting in their capacity as the community redevelopment agency, may fund Downtown Projects, CRA Projects, and CRA Programs, and professional services included in the community redevelopment plan portion of the BID Plan from the applicable CRA Trust Fund. Additionally, Downtown Projects, CRA Projects, and CRA Programs and Downtown Projects and Programs may be funded by the DIA, acting in their capacity as the public economic development agency for Downtown, from the previously approved Downtown Economic Development Fund budgeted activities, the Authority's approved annual budget or by separate City Council appropriation ordinance. With each request for approval of a Project or Program that requires future funding from the City's General Fund/General Services District (GF/GSD), the DIA shall include a summary of those Projects or Programs approved previously that also require funding from the City's GF/GSD. The summary shall provide each project's anticipated funding timeline and the amount by fiscal year, including the subject request presented for approval. This DIA funding summary and timeline shall be included as part of the legislative file along with the proposed development agreement of each such request.

- (a) Downtown Economic Development Fund. The Downtown Economic

 Development Fund ("Fund") shall consist of all donations and
 contributions of money, including gifts and grants received

 by the City, for use in furthering the goals of the DIA, as
 well as funds as may be appropriated from time to time by
 Council.
 - (i) All sums placed into the Fund, which shall include all interest and investment pool earnings earned or accrued thereon, shall be accounted for in a separate account and

13 14

16 17

15

18 19

20 21

22 23

24

25 26

27

28

29 30

shall not lapse at the close of any fiscal year but instead shall carry over to the next fiscal year.

- (ii) The DIA shall supervise and administer the Fund for purposes established in the BID Plan, as amended from time to time, for Projects and Programs located within the DIA The DIA shall review, approve and boundary area. administer the Fund consistent with the Councilappropriated budget and no additional approval shall be required from the Council for expenditure of funds in accordance with the Council appropriated budget.
- (b) Contract Authority. Contracts for development and redevelopment in Downtown shall be executed by the Mayor, unless otherwise approved by this Part.

Codification Instructions. The Codifier and the Section 2. Office of General Counsel are authorized to make all chapter and division "tables of contents" consistent with the changes set forth herein. Such editorial changes and any others necessary to make the Ordinance Code consistent with the intent of this legislation are approved and directed herein, and changes to the Ordinance Code shall be made forthwith and when inconsistencies are discovered.

Section 3. Effective Date. This Ordinance shall become effective upon signature by the Mayor or upon becoming effective without the Mayor's signature.

Form Approved:

Office of General Counsel

Legislation Prepared By: Carla A. Lopera

GC-#1558017-v9B-DIA_-_Amending_Ord_Sec_52_112.docx