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CITY OF JACKSONVILLE DOWNTOWN DEVELOPMENT REVIEW BOARD MEETING

Proceedings held on Thursday, August 11, 2022, commencing at 2:00 p.m., at the Jacksonville Downtown/Main Library, 303 North Laura Street, Multipurpose Room, Jacksonville, Florida, before Diane M. Tropia, FPR, a Notary Public in and for the State of Florida at Large.

BOARD MEMBERS PRESENT:

MATT BROCKELMAN, Chairman. TREVOR LEE, Board Member, via Zoom. LINZEE OTT, Board Member. CRAIG DAVISSON, Board Member.
WILLIAM J. SCHILLING, JR., Board Member.
GARY MONAHAN, Board Member.

ALSO PRESENT:

LORI BOYER, DIA, Chief Executive Officer. GUY PAROLA, DIA, Operations Manager. SUSAN KELLY, Redevelopment Coordinator. SUSAN GRANDIN, Office of General Counsel. CARLA LOPERA, Office of General Counsel. XZAVIER CHISHOLM, Administrative Assistant.

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her time, we're going to go ahead and move her to the front of the agenda before we get into our business for this afternoon.

So, Ms. Boyer, would you please come up and give us a briefing on the new standards that you and the team have worked so hard on over the last year, two years-plus.

Thank you.

(Ms. Boyer approaches the podium.) MS. BOYER: Thank you very much.

Xzavier, if you can pull up the PowerPoint.

MR. CHISHOLM: (Complies.)

MS. BOYER: So before I jump right into the branding element, let me explain that DIA went through a required five-year update of our overall Business Investment and Development Plan, and that includes many dimensions. There was a park assessment and study plan done of all the downtown parks and future needs based on population growth, et cetera. There were multiple elements. All of the various incentive programs were revamped. There was a market feasibility study that looked at how rent rates had changed, land prices had

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PROCEEDINGS

2:00 p.m.

August 11, 2022

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THE CHAIRMAN: We're going to go ahead and get started, and we will call the August 11th, 2022, Downtown Development Review Board meeting to order at 2:06 p.m.

Thank you to everyone for braving the weather and still making it out.

We do have a quorum. And I will just make a note and say that Board Member Lee is joining us via Zoom, but because it's not due to health reasons or an out-of-town-for-work reason, at least not that we've been told, unfortunately, Board Member Lee, you won't be able to vote, but we still, of course, will recognize you during discussions.

We will try to --

(Audio interruption.)

THE CHAIRMAN: Is it on Zoom maybe?

There we go. Perfect.

So we will go ahead and get started. And we do have DIA CEO Lori Boyer with us this afternoon. She's going to be doing a presentation on the downtown district branding and design guidelines. And out of respect for

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changed, et cetera.

One element that fed into that larger plan was the branding initiative. So what I'm going to explain to you here is why we did that, what that's about, and then how it influenced a new set of design guidelines that are going to be layered on what you're already doing pursuant to the Downtown Overlay and the existing design guidelines.

So with that, we will go ahead and start.

So what is the value of real estate branding? For those of you who work with developers, you're all too familiar with this. Every new master plan development spends a fair amount of money and effort on what their brand is going to be. That brand is something that is clear, compelling and unique, is the foundation that helps to make a place desirable as a business location, a place to call home, or a visitor destination.

The development of a brand strategy for a city or a neighborhood leverages the features that are already in place to provide a relevant and compelling promise to a target audience. So all of those different phrases are key, and

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we're going to kind of break them out and talk about those different phrases.

3 There are many reasons to do it, but the primary reason to do it is it stimulates 4 economic growth. It helps you sell the 5 6 product, whatever that product is, whether that 7 is encouraging people to move downtown because 8 you're selling a lifestyle or whether you're selling a for-sale product or encouraging a 9 10 developer to invest or even a bank to lend. It is all about what is that messaging that you 11 12 are providing about what makes this place desirable and unique and why would you invest 13 14 here or move here rather than somewhere else. Next slide. 15

The place branding framework is essentially why would someone visit, move to, or invest in a location; who is it suited for; who's that target audience; does the place create value for people; and what is the promise we make to attract the people. So what is the messaging promise that you are selling to your audience as to what the place will provide.

25 Next.

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1 So why brand downtown neighborhoods? Primarily, to create clear and distinct 2 3 neighborhood identities. Downtown is a large geographic area. Within it we have had zoning 4 5 districts. Pretty much a regulatory term that had different zoning criteria, but not really 6 distinct personalities. You couldn't tell when 7 8 you walked from one downtown neighborhood to another downtown neighborhood that you were in 9 10 a distinct place, that there was a unique 11 character that applied to it.

12 To differentiate one neighborhood from another in a competitive sense. So if you're 13 applying to -- seeking a different target 14 market in one area than another -- and I'll 15 give you an example of that. For example, 16 17 Cathedral is very interested in appealing to 18 families. And so they're not only looking at the seniors that they already have a 19 significant market audience, but also, how do 20 21 they build out the distinct neighborhood to

22 really appeal to families. That might include 23 everything from playgrounds to larger size

units that would have room for families. It

25 goes across the spectrum, but you're looking to

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appeal to a particular audience.

2 And then, finally, to add value by 3 identifying and appealing to that target 4 market.

Next.

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6 So what are the branding elements that are part of the study that we did, the brand identity guidelines that then kind of mirrored 9 and/or coordinated with the design guidelines?

The branding elements were first identifying a persona for each district. So what is that personality or character of each downtown neighborhood, who are the target markets for that particular neighborhood, how is that interpreted in color palettes.

Again, for those of you architects, 16 17 developers, you're working with people all the time who are looking at signage, color 18 palettes, streetscape color palettes, things like that, and how those influenced the 21 character and the marketing of the property.

22 Design guidance -- this is provided as 23 part of the brand identity -- and logos. So 24 most of that was included in the report. The 25 logos that we are saying 65 percent complete, I

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don't know if Ina did some math to come up with that number.

3 We did not do a logo for the Sports & Entertainment District, figuring that the team 4 5 and other major investors in that area would want to be engaged in the development of that. 6

7 North Core is a distinct area, and we did -- kind of came into being after we had initiated this process, so we are working with 9 10 them on their logo, but their logo is not yet 11 determined.

12 We are also working with the LaVilla community in a separate task force on -- who 13 want to be involved in the development of their 14 15 own logo.

The logos for Brooklyn, City Center, 16 17 Southbank, other areas of downtown are already 18 complete.

We have new banners coming that in most of 19 downtown will be implemented in the next six 20 21 months that are consistent -- distinct by neighborhood, but consistent with the brand for 22 23 each neighborhood.

24 We do have public art, neighborhood 25 murals, decorative crosswalks, all of those

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things planned, again, that build off this 2 brand personality, color palette, et cetera.

So this is what was in the branding document and -- that those consultants produced.

Next page.

So we're going to give you some examples of what's in this. So Brooklyn, this shows you the Brooklyn logos. It shows you the Brooklyn color palette. It shows you the persona and it also shows you the design guidance. So based on the persona -- and we also -- I think we have a page here that's going to show you the target market.

The design guidance was Brooklyn should be characterized by modern design, stainless steel and other metals, combined with clean lines and -- combined with clean lines recommended for signage. Minimalism is integral to the modern style, bold accent colors.

So that's the extent of the design guidance in the branding document. And then what you'll see is how we carry that through in the design guidelines.

So next.

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Southbank. So this gives you color-ways, logo, persona, design guidelines for the Southbank. We have these for each of the neighborhoods. So this is just an example of what's in that.

6 And I think we have a slide on target 7 market maybe next.

No. Okay.

So jumping to the Downtown Design Guidebook. So I already explained what is in -- how much is in the first piece, which is the branding criteria or the branding quidelines.

We then worked to coordinate that with more physical implementations that match the personalties and match the guideline recommendations of the brand for each district. So in this case, we're talking about sidewalk pavers, lighting, landscape palettes, benches, bike racks, planter pots, those kind of things. You'll see others.

So in the next slide we're going to give you an example. These are the examples of the physical implementation in Brooklyn. So you remember that color palette. So you see plants

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that are suggested and trees that are suggested that incorporate the color palette. You see the modern and the minimalist features in the planter pots and in the bike racks and in the benches. 5

And this is a district where -- I just had a question from Councilman Ferraro about lights, streetlights, so I'm going to point this out. It's very difficult to see the alternate streetlights shown here, but there is an alternate streetlight that is a very modern style streetlight that we are recommending from a design perspective, and that is going through 13 14 the JEA approval process right now for being adopted as a permissible alternate streetlight 15 in downtown.

In that case, we would switch the entire Brooklyn district to that and we would take the historic fixtures that are in Brooklyn right now and repurpose those in other parts of City Center, North Core, where we need fixtures that we don't have them. But this is more in keeping with the character and the brand of the district if we move to the more modern fixture.

The next one is, I believe, Southbank.

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12 And so this gives you -- same thing, but on the

Southbank. The Southbank also gets the modern streetlight fixture. Those are the only two

districts that do, by the way, but they happen 4

5 to be our examples. 6

But you'll see how the trees and the color palette change based on trying to be consistent with that brand guidance and how the particular street furnishings change based on that.

So what has then happened is we have incorporated all of those recommendations in that Downtown Design Guideline update. So by each district, when staff is reviewing plans or 13 plans are being submitted, we'll be reviewing 14 the streetscape portions, not the private 15 development. This does not regulate the 16 private development. But on the public side, we'll be reviewing those for -- the extent to which they are consistent with or complement the neighborhood brand or the neighborhood persona.

22 Next is just some examples in other cities 23 just to show you how this is implemented elsewhere. So this is downtown San Diego. 24 25 That's just the logos.

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You know what? I think you don't have themost recent presentation, Xzavier, but that'sokay.

4 Go to the next page.

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MR. CHISHOLM: I think I have it loaded uphere on this other computer. It's loadingright now.

MS. BOYER: So if you can go back to the
Gaslight [sic] district and make that full
screen -- or Gaslamp district.

So this is an example in San Diego, one 11 12 neighborhood within downtown. You see the map 13 up there? The map is all of downtown, shows 14 five or six different neighborhoods or 15 districts within downtown, and one of those is 16 the Gaslamp district. And what it shows you is 17 a gateway arch that shows you're entering the 18 Gaslamp district. We're talking about

implementing something like that in LaVilla.You also see stencils or thermoplastic

You also see stencils or thermoplastic additions on intersections, crosswalk additions. There's all kinds of different ways you can do this, but the hope is that, as we implement this and move this forward, you will -- you'll recognize distinct neighborhoods

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one from another throughout downtown. So this is an example in San Diego. I think we have a couple more.

I know she had the RiNo district in
Denver. So this is -- this was the actual
branding piece of it that showed the graphic,
the logo, the color palette, similar to what
we've done. And then you see one art
installation or entry feature that incorporates
it.

But if you go to the next page, you'll see other ways that they have -- so this shows you where, on a bicycle lane, they have incorporated the RiNo, whether that is trash receptacles, whether it was the (audio malfunction), (audio malfunction) in the colors that were (audio malfunction).

So this is -- this is just trying to give you an illustration of how these can be incorporated and you kind of live into it by neighborhood or by district.

22 And I think that's really the end of the 23 presentation. I'm happy to answer any 24 questions if you have them, but that really is 25 the basis of the additional information in the

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1 design guidelines that I think have been

2 distributed to you and you have copies of it.

3 Now you know a little bit more why they exist.

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THE CHAIRMAN: Thank you so much,

5 Ms. Boyer.

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This is an informal presentation, so,

7 Board Members, are there any questions?

8 Or, Board Member Lee, if you have anything9 as well, please raise your hand on Zoom.

10 Mr. Monahan.

BOARD MEMBER MONAHAN: Thank you,

12 Mr. Chair.

Ms. Boyer, quick question for you.

Thank you for this. It's very thoughtfuland creative and something I look forward toseeing.

As far as the street furnishings go, once they've -- a particular furnishing has been approved for a district, can it be used in any other district or just the district in which it sought approval?

MS. BOYER: So from our perspective, we would prefer that new ones were only used in the district for which they were approved. So

25 the idea would be -- and trash cans, for

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1 example, we've talked to Public Works about

2 that. As long as the trash can meets all of

3 our standards for durability and accessibility

4 for being able to empty them and things like

5 that, they don't care if we have six different

6 styles. So it's not like the JEA streetlights

7 where there's a very intense process for adding

8 a new one to the menu.

9 But what we don't want to see is, just10 because something is approved for Brooklyn, now

11 somebody is deciding to put it in City Center,

12 because then you lose the character of City

13 Center, which has its own identified --

And we have, in the DIA budget, some funding that we're setting aside each year for

15 funding that we're setting aside each year for16 streetscape enhancements with the idea that we

17 will go through and pick a few streets or pick

18 one neighborhood and change out the trash cans

19 one year and change out the benches the next

20 year and change out the -- so that we end up

21 starting to get this flow.

BOARD MEMBER MONAHAN: Thank you so much.

23 THE CHAIRMAN: Mr. Schilling.

24 BOARD MEMBER SCHILLING: Thank you,

25 Mr. Chairman.

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It seems like this would be a terrible 1 2 missed opportunity if I did not thank you and 3 DIA staff for all the hard work that I know has gone into working with JEA on the lighting. 4

5 Having been involved in a project on the 6 Southbank that is looking forward to having 7 some other options and alternatives on 8 lighting, I applaud the work that's been done because I know -- I know a tremendous amount of 9 10 work has gone into it.

And as well I want to echo what was said. I'm very excited about what's being done here, and I can definitely see the progression of this in the different districts, so well done.

Thank you.

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15 16 THE CHAIRMAN: All right. And I'll just make a general comment. As Ms. Boyer 17 mentioned, although a lot of this really 18 applies to the public realm and not necessarily 19 20 private development, one thing that I've asked 21 staff to do for us going forward is in staff reports on development projects that we see to 22 23 at least make some notes based on the private developers taking into consideration these 24 guidelines because although certainly the Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

you're crossing the bridge?

2 MS. BOYER: So the Main Street Bridge already has lights. They're all blue and they are not always all working.

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a problem in the sense of the City Center colors and the Southbank colors, so I don't know that we would need to change the blue lights out. And as you know, the Acosta Bridge has changeable lights, but, you know, I don't think anybody was envisioning that you were going to repaint the bridge a different color, and they obviously work the way they are.

Our thought is -- I mean, the blue is not

But some of the lighting that we're talking about doing, like in bollards or design features along the Riverwalk, would definitely complement not only the district character, but they also -- the Riverwalk has its own design standards. Those were adopted by council a couple of years ago. It's a blue and green color palette for the signage. And so what you would see implemented along the Riverwalk would most likely be complimentary to the Riverwalk design standards.

COUNCIL MEMBER FERRARO: I was not talking Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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obligation is on the public sector, I think collective action is what's going to really

make this transformative for our districts, and 3

so I look forward to that in future reports 4

from staff as we move forward. 5

6 And, again, thank you, Ms. Boyer, for 7 joining us.

8 Oh, sorry. Council Member Ferraro, of 9 course.

10 COUNCIL MEMBER FERRARO: So thank you. 11 Nice job.

Quick question. Connecting both sides, do you have any plans on lighting up and doing things on the river?

MS. BOYER: Through the Chair to Councilman Ferraro, yes, as part of the parks work that we are doing on the waterfront. So both -- as part of the Riverwalk and the parks work we're doing on the riverfront, there are any number of lighting projects that are included in that.

22 COUNCIL MEMBER FERRARO: So in particular, 23 when you're coming from one side to the other, would there be anything on the bridge on --25 like some of the Gaslight [sic] districts as

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about that. I'm glad you brought that up. But

I was talking about more or less into the

river, some lighting in the river. I know when

you were on Waterways, we talked about, it

would be really neat to have the river itself

lit up in certain areas. And as we're putting 6

7 in docks, I didn't know if any of that was

8 thought of.

MS. BOYER: No, we haven't done it -- I 9 haven't heard about it, at least in the 10 11 discussion of various docks and marinas that 12 we're doing, but it is an interesting proposition. I mean, we're doing the 13 14 projection lighting on the buildings adjacent 15 to it.

16 But to your point, you could have some 17 down-lighting -- we have to be very careful that we can't have -- in our particular 18 19 downtown, the research we did indicated we

couldn't do laser lights, like they do in some 20 21 cities, because we're in a flight path for both

22 Baptist Hospital and NAS, so that was kind of 23

off the table, but there would be opportunities 24 for down-lighting or low-lighting across the

25 river.

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COUNCIL MEMBER FERRARO: Thank you. 1

2 THE CHAIRMAN: Okay. Thank you,

3 Ms. Boyer.

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MS. BOYER: Thank you.

5 THE CHAIRMAN: All right. And now we will

6 move along to our action items for the day. 7

First off, let's get approval of the

8 July 14th, 2022, meeting minutes which have

been reviewed and have been in your packet. 9

10 BOARD MEMBER SCHILLING: Move to approve.

BOARD MEMBER MONAHAN: Second.

12 THE CHAIRMAN: We have a motion to approve

by Board Member Schilling and a second by Board 13

14 Member Monahan.

15 All in favor, please say aye.

16 BOARD MEMBERS: Aye.

THE CHAIRMAN: Any opposed? 17

BOARD MEMBERS: (No response.) 18

19 THE CHAIRMAN: Show the minutes adopted.

20 And moving on to our one project for this

21 afternoon, DDRB application 2022-010, the

Jacksonville Historical Society casket factory

23 renovations up for final approval.

Ms. Kelly, if we could get a staff report,

25 please.

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MS. KELLY: DDRB application 2022-010

seeks final approval for the renovation of a

three-story brick building and a three-story 3

addition to both the west and east building 4

5 elevations.

6 The structure referred to as the Florida 7 Casket Factory Company building was constructed

8 circa 1882 and is a locally designated

landmark. The site is located in the Sports & 9

10 Entertainment District. The East Duval Street

11 ramp borders the north side of the building.

12 The former Hart Bridge ramp borders the south

and west property lines. And the historic 13

St. Luke's Hospital abuts the building to the 14

15 east. The on-site parking lot is located

between the entrance at Monroe Street and the 16

17 subject structure.

> Both the historic St. Luke's Hospital and the Florida Casket Factory Company buildings

19 are owned by the Jacksonville Historical 20

21 Society.

18

22 The historic structure is uniquely

23 situated on a lot that clearly predates the

infrastructure around it. The south elevation

25 is the main entry to the building, and the

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building itself is located towards the rear of 2 the lot.

3 The north elevation abuts the raised Duval

Street roadway and the west and east elevations 4

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5 are more visually accessible than physically

accessible. As you can see, the ground floor

7 windows on the south elevation and the ground

8 floor and second floor windows on the north

have been infilled in years past due to 9

10 security concerns.

> DDRB first heard this item at the June 9th meeting. Plenty of discussion was had, mainly

with regard to the design of the additions, 13

14 restoration of the enclosed windows, and the

15 canopy design. The board ultimately voted to

approve the conceptual submittal subject to 16

17

recommendations. A summary is shown on the

18 screen.

19 The lack of transparency, as I mentioned, 20 the infilled windows -- the applicant did meet

21 with staff regarding the proposed lack of

transparency, per that condition. 22

23 They were granted a Certificate of

24 Appropriateness by the Jacksonville Historic

25 Preservation Commission, and that COA is

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included in your agenda packet. 1

2 The applicant has provided color

elevations and they did submit a revised site

plan which shows the location of the trash 4

5 container.

6

So that's the status of their -- of the

7 conditions from the conceptual review.

8 The applicant has submitted a revised site plan. Site improvements include new striping 9

10 on the existing on-site parking lot, an event

11 patio, metal fencing and gate, and dumpster

12 enclosure. As designed and conditioned, these

13 features are consistent with the Downtown

Overlay. 14

15 Per the overlay, screening and landscaping

of existing on-site surface lots are required 16

17 to come into compliance by July 1st, 2024. The

18 applicant intends to install a 6-foot,

19 transparent, wrought-iron-style, metal fence.

In order to come into compliance by that 2024 20

21 date, landscaping will be required to augment

22 the fence installation.

In response to comments received at

conceptual approval and from the City's 24

25 Historic Preservation section, the applicant

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revised the design of their original submittal.

2 The architect, who is here, has provided an

3 open-air connection between the historic

structure and the proposed addition on the west

and an inset wall connection between the 5

6 historic building and the proposed addition on 7 the east.

These transitions between the historic structure and the additions allow for the historic structure to be understood as its own entity. While not ideal, the stucco finish on the proposed additions provides a differentiation from the original historic 13 structure. 14

The Historic Preservation Commission found that the stucco finish could be compatible if the color does not visually overwhelm the brick of the historic structure and if it is given a contemporary finish.

The approved COA from Historic has conditioned that the color of the stucco finish be approved by the Planning Department, and DDRB staff will relay any conditions or opinions from this body to the Planning Department.

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The entry canopy has also been redesigned in the final submittal as an orthogonal feature 3

rather than curvilinear, as originally

proposed, in order to complement the 4

5 architecture of the structure.

6 With regards to the windows, the applicant's revised submittal shows that the 7 8 brick infill on the first floor windows of the south elevation is being removed. The 9 10 applicant proposes that the window sizes remain 11 unchanged but that a metal panel, rather than a 12 traditional window, be installed. This improvement could provide a location for 13 banners or murals while also responding to 14

security concerns in the near term. Staff finds that this change would provide an interim phase to reopen the windows in the future. To that end, staff has recommended approval of this phased approach conditioned upon the window design being revisited in three

21 years -- within three years, in order to

restore the first floor windows of the south

elevation or for the applicant to seek a 23

deviation at that time. 24

> The brick infill on the first and second Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

floor windows on the north elevation are

proposed to be -- to remain as is, filled in.

The owner has expressed the desire to keep

these filled due to the programming of the

second floor as archive space, the building's 6 adjacency to the raised Duval Street roadway,

7 and for security reasons.

8 The structure is uniquely situated against 9 the raised roadway and the windows could be 10 restored in the future. As a result, staff has included this elevation within the condition 11 regarding the phased approach to window 12 restoration. 13

The east and west elevations do not have the street frontage and are not subject to the transparency requirements; however, the architect has added contemporary, vertically oriented windows on both of these elevations to enhance the scale and transparency around the structure.

As such, staff recommends approval, with conditions, of DDRB 2022-010. The conditions are all listed on your screen and in your

agenda packet. 24 25

And that concludes the staff report, and Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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I'm happy to take any questions.

THE CHAIRMAN: Thank you very much, 2

3 Ms. Kelly.

We'll now hear from the applicant, if 4 there's a presentation. 5

6 (Dr. Bliss approaches the podium.)

THE CHAIRMAN: And I'd just ask the 7

applicant to remember to state your name and address for the record. 9

Thank you.

11 DR. BLISS: Good afternoon, Mr. Chairman

12 and board members.

I am Alan Bliss, CEO of the Jacksonville 13 Historical Society. Our address is 314 14

Palmetto Street, Jacksonville, Florida 32202. 15

16 We very much appreciate the board's

17 engagement with this project, very much appreciate the close engagement of staff with 18

the reviews to date. And also grateful for the 19

engagement with the Historic Preservation 20

21 Commission, and appreciate their unanimous vote

22 in support of the COA that we sought at their 23

June meeting.

The staff recommendation calls attention 24

25 to a couple of areas where we deviate

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apparently in the presentation from some of what the staff quidelines would expect.

It might be helpful if the board would allow me to give a little bit of background about the building and about our plans for it.

The structure was built in 1920, a purpose built by the Florida Casket Company as a manufacturing facility for caskets. And what we have learned about the project is that they relocated from a facility on Myrtle Street in 1920 in response to an expanse of their business. They used the ground floor of the building for the actual fabrication of caskets and coffins. They moved them up to the second floor using a freight elevator and applied the finishes, the coatings, the hardware, the fabric, brass, hinges, that sort of thing. And then the third floor was storage where finished caskets were awaiting shipment to morticians and funeral homes all over the American Southeast. This company was also the vendor

The building, since then, has been used Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

for a variety of purposes, mainly storage and ancillary work. One of my board members, J.F.

for embalming supplies and that sort of thing

for morticians. And they continued to operate

Bryan, recalls leasing the building for a time

in the 1980s to store surplus office furniture 4

from the Independent Life Insurance Company.

It has been used at different times as a workshop for people associated with the Florida Arthritis Foundation. And it was from that organization that the Jacksonville Historical Society bought the building in 2012. We bought the campus on which it stands, including this building and the old St. Luke's Hospital building.

I was not part of the JHS board or staff at that time, so -- I joined the board in 2015 and became CEO in 2018, but, of course, I -the properties here at this location, as well as our other two historic properties that we manage on the other side of the VyStar/Veterans Memorial Arena, are significant parts of the management portfolio for the organization.

We understood, when we acquired this building, that the old St. Luke's Hospital is a National Register historic structure. It does not appear to have been understood that the

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Florida Casket Company building was, in fact, a landmark structure. If we had been acquiring the property under our current administration, we would have been troubled by that and we certainly would never have sought landmark status for the building.

How come? Because it is architecturally 8 insignificant. It has no particular meaning. We don't even know who the architect was for the original construction, and it does not appear to reflect any significant architectural themes or reflect a particular era. It is what 12 it appears to be, which is a pretty stark, 13 unadorned, industrial building of the 1920s. 14

As far as historic interpretation and story-telling is concerned, I have just shared with you the entire story that the building has to offer.

Our intent, after having grappled with the considerable deferred maintenance and lack of modernization of the building, is to convert the ground floor into a museum and exhibition space particularly devoted to Jacksonville's music history.

The second floor is intended to become a Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

state-of-the-art archive space for the

collection and storage, retention processing,

archive and research purposes of the Historical

Society. And the third floor is to be a 4 performance and event venue.

Each of the three floors is identical in 6 size. Each offers a 4,500-square-foot floor 7 plate. There are -- there is no life/safety infrastructure in the building, nor was there 9 when we acquired -- the building was, frankly, 10 unusable and unsafe for occupancy. So we are 11 12 positioning ourselves to really restore this neglected building to an active, contributing 13 use. 14

Because the Florida Historical Society -excuse me -- the Jacksonville Historical Society is a nonprofit 501(c)(3), the project is ineligible for any of the financial incentives that the City of Jacksonville might otherwise use to encourage this project, things like a Historic Preservation grant or a REV Grant.

23 Even though we're a nonprofit -- that's just a tax status, not a business model -- we 24 25 still have to raise the money to do the things

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that we do, including this project. And it has become, as these things often do, a financially ambitious project.

The staff recommendations to -- to all of the provisions really have been understandable, comprehensible, and as I say, we appreciate their engagement with us.

8 We would ask that the board alter some of the recommendations, specifically with respect 9 10 to the window openings. This building, as Ms. Kelly has explained, is positioned in the 11 Eastside Sports & Entertainment District. It 12 is indeed in a very odd position, surrounded by 13 14 elevated roadbeds on Duval Street, also by the old Hart Expressway elevated roadbed. 15

It is directly adjacent to and --16 immediately to the north of the Maxwell House 17 coffee plant, an industrial use. It is 18 immediately west of the VyStar/Veterans 19 20 Memorial Arena loading dock. And we really 21 have limited exposure to what one might consider to be the conventionally inviting 22

23 streetscapes of the downtown area. We're grateful to be in that area and we're grateful

to be in the Sports & Entertainment District,

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but in adapting this building to a use that's functional for our purpose --

Introducing windows on the north side of the second floor, as the staff has suggested we consider, is a very difficult proposition. We purposefully programmed the second floor space for the expansion and modernization of our archives because the absence of windows really lends itself to our purposes.

It limits the amount of ultraviolet light that would intrude into the space, UV light. For those of you who are familiar with archives, especially sensitive, aging documents, photo negatives and photographs, is damaging to those things. We want to manage and limit, and as much as possible, isolate those collections.

We also took note that the absence of windows makes it more likely that the building would be resistant in conditions of tropical storm weather or significant weather events, be more resistant to wind-driven water intrusion into the space.

The staff recommendation that we provide an intermediate accomodation and revisit those

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recommendations in three years is a difficulty

for us. We will move forward with the permit 2

of the DDRB and the staff to activate --

complete this project and activate the space

and to deal with the possibility of, number

one, the inevitability of returning to revisit

those recommendations in three years would be

burdensome, and to reconfigure those spaces and introduce windows where they do not presently 9

10 exist would be a considerable disruption to the 11 activation of the space's archives.

On the ground floor museum space, because that is intended to be a museum, the presence of windows is not only unnecessary but really impedes our ability to make best use of the space on the ground floor for a museum.

Our request is that the board approve the balance of the recommendations, but -- but to deviate from the staff's recommendation about the three-year return visit and about the prospective introduction replacement of traditional windows in the locations where they used to exist.

The limitation of light, the weatherproofing of the building, the maximum Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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utilization of space on the first and second floors are key.

The third floor, having windows all the 3 way around, lends itself, ideally, to the 4 intended program use, which is a performance and event venue. 6

This is a significant project for the JHS, and we really welcome the stewardship opportunity to put our money where our mouths have always been in advocating for historic preservation and adaptive reuse of historic

12 structures. The experience of this review process with 13 the staff, HPC, and the DDRB has given me 14 renewed empathy for other developers going 15 through a process like this, and also has 16 17 really focused my attention on what we have

often said, which is that a historic renovation 18

or adaptive reuse project is challenging for 19 anybody. You have to really want to do it, and 20

21 you have to really marshal the resources to do

it well. We are conscious of that; we're 22

23 conscious of that now. We welcome that stewardship opportunity. 24 25

I'm accompanied here today by Jeff Lane, Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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AIA, the project architect. Also by

2 Jacksonville Historical Society board member,

- Kristanna Broward Barnes, who also is a member 3
- of the property management committee. Our JHS 4
- 5 board property management committee chair is
- 6 Bill Bishop, AIA. He couldn't be here today,
- 7 owing to a funeral, but he has authorized me to
- 8 say that I speak for him in these requests to
- 9 the DDRB.

10 Be happy to take any questions or I yield to Mr. Lane. 11

12 THE CHAIRMAN: Mr. Lane, please.

13 (Mr. Lane approaches the podium.)

THE CHAIRMAN: And thank you, Mr. Bliss,

15 for those comments.

16 DR. BLISS: Thank you.

17 THE CHAIRMAN: Mr. Lane, just a reminder, if you'd please state your name and address for 18

the record, please. 19

20 MR. LANE: Good afternoon.

21 My name is Jeff Lane. I'm with Lane

Architecture. My address is 904 Margaret 22

23 Street, Jacksonville, Florida 32204.

I think I'm here to answer questions,

25 so --

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1 THE CHAIRMAN: Fair enough.

So if that's the case, then, before we 2

3 move to public comment, we'll look for board

questions or comments, starting with 4

Mr. Davisson. 5

6 BOARD MEMBER DAVISSON: Can you just give 7 us a run-through of exactly, precisely what was

8 changed? I know the staff report has mentioned

that, but if you could --9

MR. LANE: Sure.

11 BOARD MEMBER DAVISSON: -- and the reasons

12 why.

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13 MR. LANE: Yeah, I think there were really two significant changes. One was to the wings

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on the east and west ends. We've sort of, as 15

much as possible, disconnected them 16

17 architecturally and created a slot between the

existing and the new. We've also highlighted 18

19 those as separate buildings by -- by their

finish. The intent is for these two wings on 20

21 either side to frame the existing building and

22 accent the existing building.

We have sort of doubled our efforts to

make sure the equipment that's on the roof of

25 those two wings will not be visible. We've

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actually cut several sections through the

building and the roadway adjacent to it to find

the highest spot where a view would happen, and

the reality is the tallest unit we have is

5 roughly about 12 inches above the parapet.

6 So I would say that was -- our first and

primary objective was to enhance the

8 architecture by isolating those two wings and

creating the slot between them.

10 The second one was the entrance, and we --

I think we made something that's more in 11 12

keeping with the building itself, and it makes 13 a much stronger entry statement and a welcome.

14 We've enhanced that front courtyard for a

15 patio and events.

16 We did add a little bit of glitter. Those 17 windows that are not there on the first floor

18 on the south side, we've proposed an infill

19 Alucobond panel, on which events can be posted.

20 And we've added some gooseneck lights above

21 those to give a little glitter at certain times

of the week. And we --22

23 BOARD MEMBER DAVISSON: Is it the spandrel

24 panels that you're talking about, is that what

the previous gentleman was speaking of?

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1 MR. LANE: Yes.

BOARD MEMBER DAVISSON: Requesting that

3 you not do?

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MR. LANE: I'm not sure. 4

Oh, you mean Alan? Sorry.

6 BOARD MEMBER DAVISSON: Yeah.

7 MR. LANE: Alan was really talking about

the potential for the City to revisit the issue

9 of whether or not to put windows in the first

10 floor, south side windows in the second floor,

11 north side. And -- and that's -- that had a

12 time span of three years.

BOARD MEMBER DAVISSON: Last question.

14 Did the mass change at all or is it just --

MR. LANE: No.

BOARD MEMBER DAVISSON: Okay.

17 MR. LANE: We just enhanced the detailing.

18 BOARD MEMBER DAVISSON: I think just the

19 simple gesture of disengaging those elements on

the end made a significant difference visually 20

21 and aesthetically. And it's even part of

22 the -- just the scale of the building. It just

23 goes to show, you don't have to do a lot to

make -- sometimes to make -- to make an 24

25 improvement, and I think that -- that went a Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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1 long way.

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2 I was just curious about the spandrels.

I'd be -- it's just more of a personal thing. 3

I'd be careful about the blue, if that's what 4

5 you're going to use, and --

MR. LANE: Let me just comment on that.

7 That is completely arbitrary and we would

8 look to the Historic Commission for -- and the

City Planning for comment and approval. 9

10 The reason I picked the blue is because of the Main Street Bridge. I just think blue 11 is -- it's one of the iconic colors of the 12 13 city, in my mind.

BOARD MEMBER DAVISSON: Okay. That's understandable.

15 I mean, I think the -- you know, the 16 comment I heard -- the previous comment made, 17

that the building has no significance, I think 18

it does. Architecture doesn't have to 19

20 have significance by some stylistic ornament or

21 approach. It's a plain building, but it has

history to it. It has a historical place. You 22

23 can just tell by looking at the materials of

24 the building that it's been there for a hundred

years.

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1 MR. LANE: Yeah.

BOARD MEMBER DAVISSON: So, personally, I 2

don't -- I don't think it's necessary to put 3

glass in that location, on grade, as far as 4

5 transparency goes.

I understand the use, and there's other ways you can -- you know, as far as archives go, there's other ways you can deal with it, but that's not my -- I guess my sticking point

10 was just the building as a whole, just by the

simple -- simply detaching those two elements 11

12 goes a long way, so ...

MR. LANE: Thank you.

THE CHAIRMAN: Thank you, Mr. Davisson. 14

Mr. Monahan. 15

16 BOARD MEMBER MONAHAN: Thank you,

17 Mr. Chair.

To the comments of Mr. Bliss, I'm acutely

19 sensitive to the lean nature in which

nonprofits and museums run, being an employee 20 21 of a downtown museum, but I -- I can absolutely

understand not wanting to place windows in an 22

archive space, but I'm struggling to grapple

with not placing them on the first floor, as

the museum I work in has exhibition space on Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

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the first floor and 180 degrees of windows 2 surrounding it.

3 From a pedestrian perspective, windows on

the first floor are important. And especially 4

if you're exhibiting works behind those 5

windows, you'd want folks to be able to look in and attract them. And I know at MOCA, a lot of

times that's what happens. People see work

from the street walking by and decide to come 9 10 in.

So I just -- I'm struggling to approve the project based on foregoing the windows on the first floor, but would like to hear the --

14 MR. LANE: Could I comment on that?

15 BOARD MEMBER MONAHAN: Sure.

MR. LANE: The difference between this 16 17 building and MOCA is really grand. There is no pedestrian element whatsoever within eyesight 18 19 of the first floor. I just think -- I think

20 it's a tough argument to carry.

21 BOARD MEMBER MONAHAN: That's a valuable 22 point.

23 MR. LANE: The only time somebody is going

24 to be close enough to see in there is when

they're parking their car and walking up to the

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building and they already have the intention of going into the building.

Not to say anything about MOCA. I think 3 it's a great experience, and I understand your 4 5 point of view, I sincerely do.

BOARD MEMBER MONAHAN: Sure. I would

7 hope, though, at some point we'd have

pedestrians, you know, around that part of

downtown in the next 50 years. And in that 9

case, would like them to be able to see inside 10

11 the building, but would love to hear the

12 comments of my board members. 13

THE CHAIRMAN: Thank you, Mr. Monahan.

14 Ms. Ott.

BOARD MEMBER OTT: Thank you.

I have a couple of questions, starting 16 with -- I think, just now, we are talking about 17 both additions, as in two, not one, being 18

19 articulated by an open-air connection.

On Pages 5 and 9 of the plans, it's 20 21 looking -- I'm -- I'm trying to understand the

22 plans. It's reading to me like there's an

23 open-air connection on the west addition, not

24 on the east addition. Could you speak to the 25 design there?

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MR. LANE: You're absolutely right.

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2 BOARD MEMBER OTT: Okay. I just wanted to 3 clarify.

And I do very much appreciate the addition of that open-air connection. I agree with Mr. Davisson, I think it -- it adds a lot.

MR. LANE: At the same time, we did try to create a slot on that east addition to help kind of distinguish it between the new and the old.

BOARD MEMBER OTT: Yes, and I like it. 11 And I like also the window articulation that 12 you've got added on both additions. I think 13 that's nice as well. 14

I wanted to ask about the contemplation for the parking lot and kind of event patio space, if there was any thought or vision for -- for that space, what that might be used for.

19 20 MR. LANE: I'm not sure of your question. 21 We -- parking is not required in the first place. And, basically, we kept everything 22 23 that's there and just -- and put some stripes on it and added some landscape islands. Beyond 24 that, we haven't done a huge study on parking

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requirements.

1 BOARD MEMBER OTT: So on Page 4 of the 2

proposed site plan there's a striped sort of 3 area labeled Event Patio. I mean, is that for

4 programming? Is that for part of -- to be used 5

as part of events? 6 7

MR. LANE: Yes. Yeah, there is intended to be outdoor events that may be prefunction or freestanding. And at that time, we may have some portable tents. So that's kind of the -that's about as far as the conversation has

11 12 gone.

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BOARD MEMBER OTT: Okay. That's -- no, that's understandable.

And is -- I'm just curious, is there any vision or contemplation of using -- y'all have that lovely tree canopy, sort of grassy corner on the property. Is that contemplated for event space at all?

MR. LANE: Alan.

21 DR. BLISS: You're referring to the 22 northeast corner of the property adjacent to 23 **Duval and Palmetto?**

24 BOARD MEMBER OTT: (Nods head.) DR. BLISS: Yeah, we particularly treasure 25

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that tree and went to some considerable effort to make sure that we could preserve it and make

that an inviting, tree-shaded place where we

4 could have gatherings outside when the weather is favorable for that. 5

6 That was one of the reasons, too, for moving the HVAC farm off of grid where it had originally been designed and getting it up to 9 the tops of the new stairwell tower addition so 10 that we could maximize that -- that ground 11 space, that attractive corner.

BOARD MEMBER OTT: I agree. And I think it's a complete bonus to the venue.

14 Additional questions. Talking about the -- the metal panels. So the intent of the 15 metal panels would be to advertise or otherwise 16 17 display information, education about the museum, the building, its contents; is that 18 19 correct? 20

MR. LANE: That's correct, in a functional sense. At the same time, we're trying to acknowledge that there was a window there. We'll be recessing that panel slightly, and we're just trying to acknowledge the -- you know, the original window opening.

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1 BOARD MEMBER OTT: Gotcha. Okav.

2 In my opinion, there -- we've established 3 not a whole lot of pedestrian traffic in this

area. And, in fact, with the installation of a 4

new fence that, in my mind, might be locked or

closed in the evenings, advertisements are

going to be hard for people to see from the

street or interact with in this area. So I would just -- I would caution -- if it is an 9

10 event venue, caution what types of events

11 you're contemplating, and that those colors,

those advertisements don't detract from -- I 12

mean, it might be an austere building. It 13

might not have, you know, elaborate 14

architectural features, but it is a handsome 15 building. 16

I would also recommend -- you know, there's 28 color samples on the -- on the

18 company's collection to choose from. And in my 19

opinion, I would maybe ask that we go with a 20

21 color that is closer to the color of the

22 windows that are existing or will be replaced.

23 I think blue might even clash or detract from some of the information that is going to be 24

25 advertised on those panels because if the

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muntins are blue and -- I think it's a lot of 2 color happening. So that would just be my 3 recommendation.

4 The last question I wanted to ask, the 5 stucco color -- I saw in the JHPC 6 recommendations that they asked for a stucco 7 color darker than the existing brick, and then 8 that is subject to the Planning Department's 9 approval. I like the stucco color. I think it

10 being lighter than the existing brick, it -that's more pleasing to the eye, in my opinion. 11

12 So how you guys have it would be my personal 13 recommendation, if the Planning Department is 14 open to that. I don't know how that works

15 between the JHPC recommendation and Planning, 16 but that would be my personal recommendation.

I'm disappointed by the -- the lack of windows. I do understand, but, again, I also work in a historic building built in 1933. We replaced the windows and have them -- have them bricked in, in some places have them blocked in, drywalled in. So it is possible. And just contemplating future uses of the building, on

the first floor at least, I -- I would agree 24 that -- I think some future windows would be --

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1 So I want to ask, since those weren't

directly addressed, are the -- if those are

recommendations that are acceptable to you.

And you really -- the concern is over the 4

5 second recommendation?

6 DR. BLISS: We have no objection to those recommendations. I'm certainly prepared to 7 8 comply. 9

BOARD MEMBER SCHILLING: Okay. Great.

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10 And then through the Chair to Ms. Kelly, so I wanted to ask -- so I fully understand 11 12 staff's thought process and thinking on

13 condition -- or recommendation -- I'm sorry.

14 I'm calling them conditions.

15 Recommendation number 2, the three years, 16 is -- in your thinking, is it that the desire

be that -- basically, the blocked-in windows 17

18 become windows or become something else similar 19

to what's being proposed where maybe some are 20 windows, some are decorative features that

21 could be, you know, activated signage or

something like that? I just want to get a 22

23 better insight on your thoughts.

MS. KELLY: Through the Chair to

25 Mr. Schilling, the staff's -- the ideal would

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would be nice to phase in at some point. So I do support staff's recommendation there.

I think that is all of my questions.

Thank you. 4

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THE CHAIRMAN: Thank you, Ms. Ott.

6 We'll have Mr. Schilling, followed by

7 Board Member Lee on Zoom, and then Councilman

8 Ferraro.

9 BOARD MEMBER SCHILLING: Thank you, 10 Mr. Chairman.

So question of the applicant. And this may be for Mr. Bliss. But I know that there are three recommendations of staff, and -- and you've mentioned your concern as the applicant on the three-year requirement, on the second recommendation, but -- but I wanted to check.

So the first recommendation was about the screening of the semiprivate, urban open space and making sure that that screening doesn't block the view. And then the other comment,

21 which is recommendation number 3, is that the screening and landscaping of the existing 22

on-site surface lot be brought into compliance

24 with the City's Ordinance Code by July 1st,

25 2024.

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be for them to be restored as windows. 1

2 When you visit the structure, those 3 windows are very grand. They're a beautiful

size. And they are still there, they're just 4

kind of filled in. So the idea would be to

6 restore that transparency that the building

7 once had.

8 I would say if there are some sort of 9 creative uses for the structure to have that transparency and that inviting activation, I 10 11 think we would be open to hearing some of

12 those, given ---

13 So the original proposal had the windows 14 filled in, and then they've taken this step.

So I think we're sort of inching along to 15

16 hopefully a place where they feel comfortable

17 that they would be able to restore those

windows, because, as Board Member Monahan said, 18

19 we think of these sites for future use. And

20 hopefully, you know, there will be more

21 pedestrian activation along there and, you

22 know, more reason for the transparency.

BOARD MEMBER SCHILLING: Okay. Thank you.

24 That's exactly what I was interested in

25 understanding more. And I guess I would share

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just my own thinking, and I think it's been 2 shared by some of the other board members,

3 is -- I do think adding the windows to this

building would be a significant enhancement, 4

but at the same time I understand the -- the 5 6

budget constraints at times.

And I'd almost look at this as a phasing exercise of phasing the windows in and -- and, again, I don't know what the answer is, but I support staff's recommendation. I was just going to throw out an idea if -- if maybe five years gives another couple of years, maybe there's some compromise, you know, in the middle that gets us to a spot where maybe this can work for everybody, but --

MR. LANE: (Indicating.)

BOARD MEMBER SCHILLING: Yes, sir. 17

MR. LANE: I have a suggestion.

What makes sense to me is, if the function 19 20 changes, the issue about windows can be brought

21 up again. But if the function stays the same,

I think we have a very strong argument for what 22 we've done.

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24 (Dr. Bliss confers with Mr. Lane.)

25 MR. LANE: I'm sorry.

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If that function changes, a permit would 1 be required, the renovations would have to 2

3 happen, and then we can go through this process

again. That would be the trigger to reevaluate 4

5 those openings.

> DR. BLISS: I endorse what Mr. Lane said, but I would also suggest another potential trigger would be a change of ownership to the property, which might then precipitate revisiting the stipulation about creating

11 window openings.

12 If the Jacksonville Historical Society ever were to sell the property or transfer it, 13 14 then some alternative user might very well welcome creating new window openings that might 15 suit their operational purposes for the 16

17 building much better than it does ours.

BOARD MEMBER SCHILLING: And so one more question, which I should have asked before I --I've got my questions out of order, is -- so I

21 understand as well.

22 So the windows that are going to be left 23 on the north elevation, in the rendering they look like, you know, they're the same brick as

25 the rest of the building. But, again, to the

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point -- I believe that they're not. And

they're going to be left that way, right? So

as you're coming over the adjacent roadway,

you'll see that there are the squares on the

5 side of the building; is that correct?

MR. LANE: Yeah, I -- I'm sorry, they 6

didn't do a very good job of filling in those

8 openings. And you're right, the intent is to 9

leave them alone.

10 BOARD MEMBER SCHILLING: Okay. Well -- so I guess where I'll leave my thought process is, 11

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similar to some of my fellow board members, I 12

would love to see the north side of the 13

14 building cleaned up. I recognize there's a

timing issue here, and I don't know if there 15

might be some way that we can make a 16

17 recommendation that staff and the applicant

work together on some sort of phasing plan, but 18

I just -- throwing out thoughts and, you 19

20 know --

21 And I didn't say it, but the overall

22 thought is, I'm very excited about this

23 building being brought back to use and the work

24 that y'all are doing, so -- so I don't want to

25 derail that and certainly want to figure out a

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way to keep this moving along, so thank you. 1

THE CHAIRMAN: Thank you, Mr. Schilling.

3 Mr. Lee.

2

BOARD MEMBER LEE: Thank you, 4

5 Mr. Chairman.

6 Through the Chair to the applicant, with 7 respect to the control joints, what are the

8 size of those in terms of their width?

9 MR. LANE: They're about three-quarters of 10 an inch.

11 BOARD MEMBER LEE: And do you plan to 12

paint those? MR. LANE: Yes. 13

14 BOARD MEMBER LEE: So they will really

15 stand out?

16 MR. LANE: The color for that painted 17 joint was in our submittal. It's just a dark arav. 18

19 BOARD MEMBER LEE: All right. Perfect.

20 Thank you.

21 And then the only other comment I have is 22 that I totally agree with Board Member Ott's

23 comment about the blue. I think the blue would

be a real distraction from the rest of the 24

25 building, from the historic nature of the

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project, and would prefer to see something 2 closer to the color of the existing glass or

3 sort of a neutral, sort of (audio failure).

So that's it. Thank you.

5 MR. LANE: I don't think we would object 6 to using the gray color in lieu of the blue.

THE CHAIRMAN: Thank you, Mr. Lee.

8 Council Member Ferraro stepped out. So in

the meantime, I'll kind of give my comments. 9

10 First of all, I know we focused a lot on the window issue, but I just want to echo some 11

12 of my board members in saying that I think this is a great improvement versus the conceptual. 13

14 I think you did a great job with the open

15 airspace, separating that from the rest of the

building. 16 17

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I think, by virtue of Mr. Lee not harping more on the entryway, you've solved his concerns there.

And I would offer this just maybe as a piece of practical advice regarding that second condition about the windows. A couple of

23 things on that. If I'm reading it correctly, I think if we removed that stipulation, we would 24

have to then grant you a deviation from the

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existing downtown design overlay standards.

And right now we're essentially kicking that

3 down the road three years. And if we didn't do

that, would we have to then defer you today so 4

5 that we could have a deviation process to

address that at a future DDRB meeting, which 6

7 would inhibit your ability to move forward

8 sooner?

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(Councilman Ferraro reenters the 9 10 proceedings.)

11 THE CHAIRMAN: So I guess maybe that's a 12 question to Ms. Grandin, on a practical level.

MS. GRANDIN: Susan Grandin, Office of 13 14 General Counsel.

You're exactly right because the -- the transparency is part of the overlay. And even though this isn't right on the sidewalk, it -the overlay doesn't speak to whether or not

19 it's right on a sidewalk, so ...

THE CHAIRMAN: Thank you. 21 So that was one thing just for you to keep

22 in mind from a schedule perspective.

I, frankly, agree with a lot of my

colleagues that this condition makes sense.

25 Not to say that in three years a future

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board -- some of us may still be here, some of us may not. We might see what you've done at

that particular point and say, "You know what,

this is working great, let's not change a 4

thing," or it might make sense at that time to 5

apply the standards more definitively. 6

7 So I would be in support of the staff 8 recommendation. I think that's a fair offer.

9 And with that, Council Member Ferraro, I 10 know you're back in the room now. If you have

any comments, please. 11

12 COUNCIL MEMBER FERRARO: I didn't.

13 Thank you.

14

THE CHAIRMAN: Sure, Ms. Ott.

15 BOARD MEMBER OTT: So sorry.

I have a question for staff, I believe. 16

17 The way recommendation number 2 is worded,

window rehabilitation of windows on the first 18

floor of the south elevation, which is the 19

20 front, windows on the first and second floors

21 of the north elevation shall utilize -- so

where -- on the first floor, only talking about 22

23 restoration -- phasing in restoration of

windows on the front, south side of the first 24

floor; is that correct? Am I reading that

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correctly? 1

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MS. KELLY: Through the Chair, yes, that 2 3 is correct.

BOARD MEMBER OTT: And the first and 4 second floors, both sides. So only the north side, which is the back side, on the second 6 7 floor?

MS. KELLY: Through the Chair, yes.

So the first floor windows on basically 9

the front facade, and -- which are currently 10

blocked in. And then the north elevation, 11

12 which is abutting the raised roadway, those

two, first and second floor. 13

14 BOARD MEMBER OTT: But on the first floor

to remain blocked in? Because --15

MS. KELLY: No. We left that condition so 16 17 that all of the windows would need to be restored. 18

THE CHAIRMAN: Thank you.

Ms. Ott, does that answer the questions? 20

21 Does that clarify?

22 BOARD MEMBER OTTT: I believe so, yeah.

THE CHAIRMAN: Okay. Another maybe just

technical question for Ms. Grandin or staff. 24

The blue color on the first floor, 25

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three.

south-facing facade, since it's in their
presentation, can we still approve this with
the understanding that that color could be
changed as they go through the permitting
process or would you prefer that we actually
say, as a Condition 4, that the applicant will
continue to work with staff on choosing an

appropriate color for that?

MS. GRANDIN: I would go ahead and add that as part of the conditions. I think one of the more challenging things about this is going to be the Historic Preservation Commission's requirement that the stucco towers be of a darker color than the brick, so -- Susan Kelly might have a good answer for how you're going to deal with that.

MS. KELLY: If I may, so the condition from the JHPC, it says something like, the --shall be a darker color or as otherwise approved by the Planning and Development Department. And we have on record from the meeting minutes at that meeting that the Historic Preservation Commission also, like Ms. Ott, preferred a lighter color, so I think that we have that down. And then, of course, Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203

in the name of inter-departmental coordination, we will let the Planning Department know what this board thought, so ...

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THE CHAIRMAN: Thank you, Ms. Kelly. And, actually, just as a point of information, I believe now, as of the last year or two, the DIA staff is very, very involved with the other agencies of the City in every step of the permitting process. So whereas perhaps in the past something like that might have flown under the radar, through the cracks, now there's less of a chance of that happening.

Mr. Parola.

14 MR. PAROLA: Thank you.

I'm sorry, I was just listening to everything that's being said, and I'm going back a few months to a project that I believe one of our board members worked on in the Cathedral District, and it's going to draw a lot of pedestrians.

And I'm wondering, to Mr. Schilling's comment, if -- we'll know more about the pedestrian activity in the area in five years versus three. So I'm wondering if five years is a better mark than three, give some of the

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residential, particularly on Washington Street
and Duval and Church and around that block,
some time to blossom. And maybe we'll know
more then and go from there.

THE CHAIRMAN: Mr. Bliss, Mr. Lane, would five years be better for you than three?
DR. BLISS: Five is certainly better than

THE CHAIRMAN: Understanding that you don't like it at all.

DR. BLISS: Yeah. That's a -- that's a fair assessment. But, yeah, that would extend the time frame for, I think, everybody to sort of appreciate what changes are underway in the district more generally.

And yeah, I would -- I would hope for a -- you know, a significantly evolved sort of nature to that -- that section of the district, section of the DIA overlay more generally.

I would also remark that there is one glass pane on the ground floor, north side elevation. It's almost invisible to anybody passing on Duval Street, but it's a window that used to exist and was covered with CMUs, concrete blocks, from the inside in years past,

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long before our administration. And the windowglass on the side facing Duval Street wasbroken.

There is a population of people who are prone to intrusion on our site, and -- and the -- one of the risks of having window glass on that elevation facing Duval Street is that it's right next to the elevated sidewalk and it can be an inviting target for mischief and vandalism, so that was another reason for our aversion to having actual traditional glass windows on that elevation.

The third floor is pretty much isolated and not a tempting target, but the second floor is right at the sidewalk level and just a few feet away.

THE CHAIRMAN: Thank you, Mr. Bliss.
I think the staff acknowledged that in their report. And should it be the board's will, I'm sure that, if there is a condition, to reevaluate that at some point in the future. That will be a point that, again, comes up.

So I guess now we'll move to public comment, I believe.

MR. LANE: Mr. Chairman, could I add one Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300

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1 more thing?

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2 THE CHAIRMAN: Briefly, Mr. Lane.

MR. LANE: Sorry. Could you pull up the

north elevation, please? 4

MR. CHISHOLM: (Complies.) 5

MR. LANE: If you could zoom in.

7 MR. CHISHOLM: (Complies.)

8 MR. LANE: We drew a line that showed the elevation of the elevated roadway, and I don't 9 10 see it on there. It's almost to the top of the 11

windows on the first floor.

And that being the case, I would like to exclude the first floor north windows as part of that number 2 condition.

15 I'm sorry, that's the existing. Wrong

16 one.

17 BOARD MEMBER MONAHAN: Xzavier, I believe

it's Page 7. 18

MR. LANE: There you go.

20 That bold gray line right there, that's --

21 that's the roadway. And because of that, I

think you should exclude -- I would ask that 22

23 you exclude the first floor windows on the

north side as part of Condition Number 2. 24

THE CHAIRMAN: So I'll just briefly ask

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staff, do you -- are you supportive of 1

maintaining your original recommendation with

respect to the first floor and then we just 3

revisit that in the future or do you have a 4

differing opinion at this point? 5

6 MR. PAROLA: I think we're good with 7 adding two years. We'll look at it again in

8 two years.

THE CHAIRMAN: Understood. 9

10 Okay. Mr. Chisholm, do we have any public

11 comments on this project specifically?

MR. CHISHOLM: Yes, Mr. Chair. We have

Bruce -- and I apologize if I mispronounce the 13

last name -- Fouraker. 14

(Audience member approaches the podium.)

THE CHAIRMAN: And as a reminder, if you'd 16 just state your name and address for the 17

record, please. 18

AUDIENCE MEMBER: Yes.

THE CHAIRMAN: Thank you.

21 AUDIENCE MEMBER: Bruce A. Fouraker, 4441

22 Genna Trace Court.

And I want to come out and speak in

support of the project overall. And I do want

25 to comment on Dr. Bliss's comments regarding

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the windows. I think we have to consider,

under this particular circumstance, that there

is a public safety need that is being addressed

here by the covering of these windows,

particularly on this north elevation, and that

this is a necessity here to help protect the

building and to help prevent future damage or

vandalism from occurring to the building. And

I believe the board should make an exception in 9

10 this particular case on covering these 11

buildings.

12 Regarding the fact that MOCA is open to allow people to walk by and to look at 13

different exhibits, MOCA has a much larger 14

footprint than this building and exhibits can 15

be further away from the source of ultraviolet 16

light, and ultraviolet light could be very 17

specifically damaging to manuscripts, papers, 18

19 and various other things either on the first

20 floor museum or on the second floor where the

21 archives are being processed.

Thank you all very much.

23 THE CHAIRMAN: Thank you.

24 Are there any other additional public

25 comments?

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MR. CHISHOLM: No. Mr. Chair. 1

THE CHAIRMAN: Thank you.

3 So, with that, I'll be looking for --

AUDIENCE MEMBER: Excuse me, I --4

5 THE CHAIRMAN: Oh, please. Yeah. And if

you wouldn't mind just filling out a speaker 6

7 card after you speak.

AUDIENCE MEMBER: Okay.

(Audience member approaches the podium.) 9

10 THE CHAIRMAN: But, please, again, state

11 vour name and address for the record.

12 Thank you so much.

13 AUDIENCE MEMBER: I'm Kristanna Broward

Barnes, and I'm the secretary of the 14

Jacksonville Historical Society. My address 15

is -- I'm not going to give you number. It's 16

17 on Alhambra Drive North.

18 I just want to comment that I'm feeling a little uncomfortable that I don't exactly feel 19

everybody understands, A, where we're located. 20

21 You have to drive by the jail to get to us, the

22 most easy way.

There's nothing around us that would say

to pedestrians, "Oh, please, come walk down the 24

25 sidewalk." I mean, it's just -- it's

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I landlocked by all these -- all these roads.

2 The only people, as Mr. Bliss -- Dr. Bliss has

3 said, is folks that are just up to no good.

- 4 You have the drunk people leaving the events at
- 5 the Veterans Memorial Center [sic] that walk
- 6 down that road to go to the parking lots where

7 people are charging 30 bucks to park in their

8 yard. It's just not --

My father bought Broward Design, the first

10 Jacksonville art museum, on Art Museum Dive.

11 There were no windows on the front, only to the

12 rear, because it looked out on nature and to

13 the front was inviting to people to come in.

14 It was, again, not a pedestrian site, like

15 downtown is.

9

I just would encourage you to come see where we are to understand the location and how we just absolutely have no one that wants to do good for us that walks by.

20 Thank you.

21 THE CHAIRMAN: Thank you for those

22 comments.

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23 Mr. Chisholm, I'm assuming we don't have

24 any further --

25 MR. CHISHOLM: (Indicating.)

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THE CHAIRMAN: Thank you.

2 Okay. So, with that, we'll look for a

3 motion on this project. And just to kind of

4 sum up what I think I've heard here -- of

5 course, at the will of the board -- the motion

6 would potentially have a modification of

7 Condition Number 2, as well as the addition of

8 a Condition Number 4 that would leave the exact

9 color choice of the covering for the first

10 floor south-facing windows up to staff and the

11 applicant during the permitting process.

Ms. Kelly.

MS. KELLY: Sorry. Just really quick, I

14 was just reminded that the Emerald Trail is

15 scheduled, planned to go right by there, so

16 hopefully there will be some pedestrians going

17 by soon.

THE CHAIRMAN: Thank you.

19 Mr. Schilling.

20 BOARD MEMBER SCHILLING: Mr. Chairman, if

21 you're ready, I'm ready to make a motion that's

22 very similar to what you just said. And

23 then -- then I'm hoping we might have a minute

24 or two of discussion, assuming the motion gets

25 a second.

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But I would like to make a motion for

2 approval of this item with the four

3 recommendations that have been discussed and

4 confirming that basically it's recommendation

5 number 1 as written by staff in the staff

6 report.

7 Recommendation number 2; however, changing

8 the three years to five years.

9 Recommendation number 3, as written by

10 staff in the staff report.

And then the addition of a recommendation number 4 regarding the color and allowing the

13 applicant to work with staff on that.

So I'll propose that as a motion.

15 THE CHAIRMAN: There's been a motion by

16 Mr. Schilling.

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Is there a second?

18 BOARD MEMBER OTT: Second.

19 THE CHAIRMAN: A second by Ms. Ott.

20 And we will have additional discussion if

21 any board members would like to, and we'll

22 start with Mr. Schilling.

23 BOARD MEMBER SCHILLING: Thank you,

24 Mr. Chairman.

25 And so a couple of things to share. And,

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1 Mr. Parola, you're completely reading my mind

2 on this. And I think --

3 And, Mr. Chairman, you actually made a

4 comment that I think is the perfect

5 description, is -- the windows at some point

6 have to be addressed, either through a

7 deviation or having the glazing installed. And

8 I think in this case, it's allowing the

9 opportunity for us to have time to really

10 understand what develops here.

understand what develops here

11 And to the applicant -- and I apologize

12 for referring to you as Mr. Bliss. But

13 Dr. Bliss, this really gives everybody the

14 chance to understand what's going to happen.

15 And maybe the answer in five years -- we

16 realize that -- based on where the archives end

17 up, the -- three or four or five of the windows

18 don't need to be windows or ought to be faux

19 windows or something like that. And I think

20 this, hopefully, will really provide the

21 flexibility to get the Historical Society and

22 the DDRB and DIA to a happy place that works.

So I just wanted to pass along those

24 thoughts of where I am right now and the

25 thoughts behind the motion.

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DR. BLISS: Thank you. 1

2 THE CHAIRMAN: Thank you, Mr. Schilling.

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4 BOARD MEMBER OTT: Thank you, Mr. Chair.

5 From a safety perspective, CPTED is one of 6

those theories, but eyes on the street is a big

7 thing. And so as this pedestrian activity

8 develops in that district -- because it will.

We've got a lot happening, as we've discussed, 9

10 in that area. So there will be more eyes

traveling along the street and then also eyes 11

from the building out onto the street, in and

out, is a very, very highly added safety 13

14 benefit. So I think window transparency is

important. And like my board members said, it 15

will be addressed at some point down the road. 16

I do -- I like this project. I love

history. I am on the San Marco Preservation 18

Society, so it's -- it's a very important thing 19

to preserve our history in our city, so I want

21 to see the success of the Jacksonville

Historical Society, I want to see the success 22

23 of the music museum, I absolutely want to see

all of these records preserved, and I want to see the space activated. So I am -- I am

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excited for what you're doing at this -- at 1

this project. 2

3 THE CHAIRMAN: Thank you, Ms. Ott.

Mr. Monahan. 4

5 BOARD MEMBER MONAHAN: Thank you,

6 Mr. Chair.

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And to Dr. Bliss, I echo the comments of Ms. Ott. You know, another -- the addition of another cultural institution to downtown is

9 10 phenomenal, and I look forward to this coming

11 on line.

> And just for the record, didn't mean to recommend I was making an apples-to-apples comparison from this building to MOCA as that

14 was not my intention, but the importance of 15

feet on the street as high-volume residential 16

units push toward your location I believe is 17

going to translate and, you know, is realized 18

in adding -- or having those windows on the 19

first floor, so thank you. 20

THE CHAIRMAN: Thank you, Mr. Monahan.

22 Mr. Davisson.

BOARD MEMBER DAVISSON: Two things, if

we've got any influence on the color. If

25 the -- the two additions to this building, I'd

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suggest that they be light. They need to be subordinate to the main structure, historical

structure. That is the anchor. It's got the

texture. It's got the material for doing something light. So I'm just suggesting a 5

light stucco. 6

Regarding the windows, I believe that -- I 7 concur with the issue on Davis Street. It's a

8 drive-by and will always remain so, at least in 9

10 our lifetime, and I don't think it's necessary,

you know, on that side, although it is 11

interesting to -- for those, you know, going

back and forth to games, being able to look in 13

those windows. I don't see that as the draw. 14

The draw really is the internal, you know, 15

courtyard because it's -- you drive to this 16

17 spot.

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Now, there are going to be -- there is new housing that will be coming in the Cathedral

20 District, as well as new housing going up right

21 now, so there will be more pedestrian traffic,

as well as whatever is going on in the 22

23 shipyards. But I see it coming from there,

coming from the Emerald Trail, not from Davis 24

25 Street, so I'd -- I'd concede on removing that

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requirement for glazing on Davis. 1

THE CHAIRMAN: Thank you, Mr. Davisson.

Mr. Lee, if you have any other comments, 3

please. 4

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BOARD MEMBER LEE: No comments.

6 THE CHAIRMAN: Sorry?

BOARD MEMBER LEE: No other comments. I 7

8 don't know if you can hear me or not.

THE CHAIRMAN: Thank you, Mr. Lee. 9

10 Final comments from me. Again, I would

11 just say I think -- now, there's a lot of time

12 between today and when this issue will come

back up, and my recommendation to you all would 13

simply be to make the facades in question as 14

engaging and compelling as possible between now 15

and then. 16

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If it is still your desire down the road to maintain them as is, without adding

transparency -- because I think at that 19

particular time, if you do end up seeking a 20

21 deviation for some or all of that, the better

22 it looks, then -- whether it's murals, artistic

23 design, whatever choices you make in the

24 interim I think will have a big factor on the

25 outcome. But other than that, again, great

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1 project.

2 With that, there's been a motion and a 3 second.

4 All in favor of final approval with the conditions described for DDRB 2022-010, please 5 6 say aye.

7 BOARD MEMBERS: Aye.

8 THE CHAIRMAN: I'm in favor as well.

Any opposed? 9

10 BOARD MEMBERS: (No response.)

THE CHAIRMAN: Okay. Congratulations. 11

And that concludes our action items for 12

13 the day.

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14 Before we go further, I'd like to make an introduction. We have Ms. Carla Lopera with us 15 at the table on our left. 16

Ms. Grandin is going to be abandoning the DDRB henceforth, which I am sad about, but we thank you for your service to DDRB and we look forward to Carla's service.

21 And, Carla, more broadly, welcome to the City of Jacksonville. I understand that you're 22 23 a new addition to OGC.

MS. LOPERA: Thank you. 24

25 MS. GRANDIN: Thank you, Mr. Chair.

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THE CHAIRMAN: Okay. And the last couple of items of new business, DDRB officer

elections. In a moment, I'm going to ask 3

Ms. Kelly to go over the Special Committee 4

5 recommendation for the slate for vice chair and 6 secretary.

Thank you again, Mr. Lee and Mr. Schilling, for meeting in the interim

between this meeting and the last to discuss 9 10 that.

11

As a matter of process, Ms. Kelly will tell us what the slate is today. At our regular meeting next month we will vote to either approve that slate or I will also accept nominations from the floor. And then at the following meeting, which is the October meeting, the two new officers will assume their

18 roles.

19 So with that, Ms. Kelly, what is our 20 slate?

21 MS. KELLY: So the Nominating Committee, which was Mr. Schilling and Mr. Lee, met on 22

23 July 26th to develop the slate for vice chair

and secretary for the upcoming year. Linzee

25 Ott was nominated as vice chair and Gary

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1 Monahan as secretary.

2 And as the Chair just stated, so the -per the bylaws, the slate is presented to this

board at this meeting and then at the regular

meeting in September the Nominating Committee shall report the names slated for the positions

7 of vice chair and secretary, and then they

8 would become effective in October.

THE CHAIRMAN: Okay. Thank you,

10 Ms. Kellv.

9

20

21

22

23

The next item of new business, which we 11

talked about at the last meeting, the 12

organizational approach to reviewing our 13

downtown sign code. Again, from a process 14

standpoint, the bylaws stipulate that a special 15 committee needs at least three DDRB members. I

16 17 will volunteer to participate in that committee

and chair it, and we'll be looking for at least 18

19 two additional board members.

Don't worry, Mr. Lee, Mr. Schilling. We will not volunteer you today.

I would just ask my colleagues, if you're interested in serving on that special

24 committee, please send an email to staff

between now and our next meeting.

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And, of course, generally, it will be to 1

> talk about the sign code. Specifically what I'm going to ask staff to go over with us is a 3

little bit of a review of the last couple of

years, how many special exceptions have we

done. As those of you who have been on the 6

board for a few years now know, there have been 7

a decent amount. So we'll get some metrics on

how many of those have been requested, what 9

10 were the circumstances, how many were

11 ultimately approved. And so that -- that's one

12 piece that might inform any changes we make to

the sign code. 13

Of course, we involve -- invite

stakeholder groups to join us. There will be 15

public comment opportunities. As we know, 16

17 downtown signage and a variety of the things

that go along with that, whether it's lighting, 18

design, et cetera, is a matter that the public 19

20 likes to weigh in on.

21 So I will draft with staff the charge for 22 the committee between now and September and

23 hope that a couple of you on the board will

join me for that special committee. 24

With that, this is not on the agenda, but 25

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1 we did want to again thank and recognize 1 of years, but under your leadership things went 2 2 Mr. Lee for your service as our chairman for smoothly, so we appreciate it. 3 3 the last couple of years. And to that end, the BOARD MEMBER LEE: Thank you. Very 4 4 staff and I have a DDRB resolution that I would generous of you all. I appreciate that. Thank 5 5 ask my board members to consider approving you to the staff too. 6 today, that then we will present to Mr. Lee 6 THE CHAIRMAN: Okay. That concludes our 7 7 when he's back with us. business. We will move on to public comments. 8 8 And if you will allow me, I'll just Mr. Chisholm, are there any public 9 9 quickly read the DDRB resolution, but not too comments? 10 auickly. 10 MR. CHISHOLM: No, Mr. Chair. DDRB Resolution 2022-0801. A resolution 11 11 THE CHAIRMAN: Thank you so much. 12 of the Downtown Development Review Board in 12 So with that, I will adjourn the meeting 13 recognition and appreciation of Mr. Trevor Lee 13 at 3:36 p.m. 14 for his dedication and service on the DDRB, his 14 Thank you, everybody. 15 dedication and service to downtown, and 15 (The foregoing proceedings were adjourned 16 providing for an effective date. 16 at 3:36 p.m.) 17 Whereas, Mr. Lee was appointed to the DDRB 17 18 in 2016, and whereas during his tenure Mr. Lee 18 19 has held various leadership positions, 19 20 20 including being elected as chairperson of the 21 Downtown Development Review Board in June of 21 22 2020, after serving the previous year as vice 22 23 chair. 23 24 Whereas, Mr. Lee was elected chairperson 24 25 during the heart of the COVID-19 pandemic. And 25 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 (904) 821-0300 84 82 CERTIFICATE OF REPORTER 1 through his leadership, DDRB continued as a 2 model for transparency and public 2 3 accessibility. 4 Now, therefore be it resolved by the STATE OF FLORIDA) 5 Downtown Development Review Board: 6 Section 1, the Downtown Development Review COUNTY OF DUVAL) 4 5 7 Board recognizes and extends its appreciation 6 8 for Mr. Lee's dedication and service to the 7 I, Diane M. Tropia, Florida Professional 9 Downtown Development Review Board and downtown. Reporter, certify that I was authorized to and did 10 Section 2, this resolution, 2022-0801, stenographically report the foregoing proceedings and 11 shall become effective on the date it is signed 10 that the transcript is a true and complete record of my 12 by the Chair of DDRB. 11 stenographic notes. 13 And so with that, I will ask one of my 12 13 14 colleagues to make a motion that we approve. 14 15 BOARD MEMBER MONAHAN: So moved. 15 DATED this 20th day of August 2022. 16 THE CHAIRMAN: Thank you, Mr. Monahan. 16 17 There's been a motion for approval. Is 17 18 there a second? 18 19 BOARD MEMBER SCHILLING: Second. 19 Diane M. Tropia 20 THE CHAIRMAN: Thank you, Mr. Schilling. Florida Professional Reporter 20 21 All those in favor, please say aye. 21 22 BOARD MEMBERS: Aye. 22 23 THE CHAIRMAN: Mr. Lee, you are 23 24 unanimously recognized for your service. And 24 25 we thank you again. It's been a tough couple 25 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 (904) 821-0300

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