CITY OF JACKSONVILLE
DOwntown development review board MEETING

Proceedings held on Thursday, March 17, 2022,
commencing at 2:06 p.m., at City Hall, Lynwood Roberts Room, 117 West Duval Street, Jacksonville, Florida, before Diane M. Tropia, FPR, a Notary Public in and for the State of Florida at Large.

BOARD MEMBERS PRESENT:
TREVOR LEE, Chairman.
BRENNA DURDEN, Secretary.
MATT BROCKELMAN, Board Member.
FREDERICK JONES, Board Member.
CHRISTIAN HARDEN, Board Member.
JOSEPH LORETTA, Board Member.
GARY MONAHAN, Board Member.

ALSO PRESENT:
MICHAEL BOYLAN, City Council Member.
GUY PAROLA, DIA, Operations Manager
LORI RADCLIFFE-MEYERS, Redevelopment Coordinator. SUSAN GRANDIN, Office of General Counsel.
XZAVIER CHISHOLM, Administrative Assistant.

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PROCEEDINGS
March 17, 2022
2:06 p.m.

THE CHAIRMAN: I'll go ahead and call the Thursday, March 17th, 2022, DDRB meeting to order.

Before I call any action items, after calling order, I'd like to ask Ms. Radcliffe-Meyers to make an introduction for us.

MS. RADCLIFFE-MEYERS: Thank you, Chairman Lee.

So I would like to introduce to everybody our new board member, Gary Monahan. He may look familiar to some of you if you like walking downtown like Gary does. Gary is an advocate of downtown walkability and he's vested in creating a vibrant, active, walkable downtown.

And it is through this lens that Gary is going to be reviewing projects that come through DDRB. So it's really great to have that user lens. It's great, Gary.

So Gary currently works as the assistant director of development at the University of North Florida and does fund-raising for MOCA.

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So congratulations, Gary, and welcome to the board. And if you want to expound on that, please be my guest.

BOARD MEMBER MONAHAN: That was a great introduction. Through the Chair, it's a pleasure to be here. Honor to serve with you all. Look forward to doing the best thing for downtown.

THE CHAIRMAN: Welcome to the board. Appreciate that.

Thank you, Ms. Radcliff-Meyers.
We'll move into the first item, which is the approval of the January 13th, 2022, DDRB regular meeting minutes.

Is there any discussion on those meeting minutes?

BOARD MEMBERS: (No response.)
THE CHAIRMAN: If not, I'll take a motion for approval.

BOARD MEMBER BROCKELMAN: I move approval.
BOARD MEMBER DURDEN: Second.
THE CHAIRMAN: Motion by Mr. Brockelman, second from Ms. Durden.

All those in favor, please say aye.
BOARD MEMBERS: Aye.
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THE CHAIRMAN: Any opposed?
BOARD MEMBERS: (No response.)
THE CHAIRMAN: Thank you very much. That motion carries.

We're going to re-order our action items today. We're going to take DDRB 2021-017, Lofts at Cathedral multifamily final approval, first.

And, Ms. Radcliff-Meyers, could we have a staff report, please?

MS. RADCLIFFE-MEYERS: Yes. Thank you, Chairman Lee.

So DDRB application 2021-017 seeks final approval for the construction of a mixed-income community consisting of two residential buildings totaling 121 units. The project includes the Florence Davis YWCA building originally constructed in 1949, which will be redeveloped into 29 multifamily units.

The final COA for this historic building was approved with conditions on October 27, 2021. The new construction consists of a five-story residential complex that will house 92 units, which will include studios, one-, and two-bedroom units.

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The project was presented to DDRB on January 13, 2022, for conceptual approval and was approved with the following recommendations:

At final review the developer shall submit findings that support the request for a deviation from Section 656.361.6.2.A.2(m) to allow for the residential units of the five-story building be raised more than the allowed maximum of 6 feet above a sidewalk public realm to provide a shade study which shows the pedestrian realm meets the 40 percent shade coverage requirement; that the applicant will ensure that the landscape treatment along Church Street sufficiently screens the surface parking lot; and that the applicant will work with staff on the feasibility of placing at least 50 percent of the parking underground.

As a reminder, there was also a working meeting that was held on October 4th, 2021, where the need for the deviation was discussed. The applicant has provided the required findings supporting the need for the deviation.

At the conceptual meeting, the board added a recommendation that the developer run a cost

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estimate and provide information on undergrounding at least 50 percent of the parking. The developer worked with Summit Contracting Group on the cost implications and these were presented to staff.

To underground an additional 35 parking spaces would cost the developer $\$ 1,752,430$, with each space costing roughly $\$ 50,000$. This estimate was also discussed with Robin G.
Smith, City engineer and chief of engineering and construction for the City of Jacksonville in the Department of Public Works, and he felt that the estimate was reasonable. But he also noted that it seemed that it did not include design work, which could add an additional 10 to 20 percent to the cost.

So the developer has continued to work with staff to ensure the design of the building provides details which enhance the urban quality of the building. Again, brick bump-outs, cornice details, parapets and overhangs, and changes in colors and materials create a dynamic building facade.

The large limestone base pays reverence to the Cathedral District and the historic YWCA

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and adds to the urban character of the building. The addition of awnings also really provides a downtown vibe. All of these architectural features create interest, provide shadow relief, and help to define distinct modules of the building.

The pedestrian connection to the new building has been addressed by removing some of the lower-level parking spaces at the corner of Duval and Liberty Street to create a two-story amenity space. This space provides a connection between the public and private realm and will house a lounge, office space, and a fitness center.

The developer is also increasing the sidewalk width along Church Street to 7 feet where currently the width of the sidewalk is 3 feet. This creates an enhanced pedestrian experience, which as seen in the images here, will really benefit the surrounding areas.

Additional landscape is proposed as well to ensure the surface parking lot is sufficiently screened from the neighboring residential complex.

At the conceptual approval meeting, there
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was discussion regarding the Church Street side of the building. The developer listened to the requests and has added some of the details that are used on the primary facades to help provide interest and shadow relief along this street frontage. So they've added cornice details, the faux balconies, and then the color changes as well facing Church Street.

Based on information provided, the Downtown Development Review Board staff recommends final approval of DDRB application 2021-017 with the following deviation and conditions:

Deviation to Section 656.361.6.2.A.2(m) to allow for the residential units to be raised more than the allowed maximum of 6 feet above the sidewalk; that they will continue to work with staff on the integrated screening technique used on the building to screen the surface parking areas; and that street furnishings shall be in accordance with the updated downtown streetscape design guidelines.

And this concludes the staff report, and staff is available for questions.

Thank you.
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landscaping that's been provided, which you can see on the sheet and we'll get into when we get into the elevations.

If you want to continue. Perfect.
There have been questions when we were here for the last one about the material that would be used on the new multifamily construction and how that was going to interact with the existing YWCA building.

So Gabriel's put together slides showing the different brick palettes we're working with. Obviously, there's a lot of shortages in the market so we don't know which of these is going to be available at the time of construction, but you can see from the imagery that each of them has been chosen very carefully to make sure that we are harmonious with the existing historic structure.

Stop. So that's perfect. Thank you.
The Duval Street and Liberty Street facades are largely as seen before with some enhancements that Lori pointed out. I do want to focus on the Church side because that was the one that had the most feedback in the last hearing. And we did hear you in terms of

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working to make sure that we brought those architectural features from the southern and eastern facades onto that northern facade and paid respect to those. We have added the brick, the brick coloring, and the additional window architectural features and faux balconies, where appropriate, on those sides.

Slide. Thank you.
Going through each of the streets, you have a slip sheet in front of you for Duval, and then we have Liberty and Church Streets. Each of those is deficient and are (inaudible) or exceeding. So the cutouts that we have from each of the vantage points show the frontage amenity and pedestrian clear zones, which will be substantial improvements to the existing condition.

Go ahead.
For example, if you look at Church Street, which is the most deficient in the existing condition, there is currently a 3-foot swath that goes up in some spaces, but largely is not ADA-compliant today. So with the improvements, we'll be bringing that into compliance and providing the appropriate pedestrian clear zone

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and substantial tree canopy, which you can see in the next slides.

Go ahead.
These are largely unchanged.
Thank you.
The front ones I won't belabor because they are largely unchanged. The rear one, Ms. Radcliff-Meyers and Mr. Hoover did walks of the site to look for opportunities for additional landscaping to be added to the Church Street frontage and working through what the experience of the townhomes would be behind Church Street, north of the project.

So there is additional enhanced landscaping along each of the frontages with additional plantings that you can see here to truly obscure all of that and create that beautiful pedestrian experience.

This will be the view coming down Church Street when you're approaching the project, and then on the next slide we show an example of an elevated -- we understand the townhomes, again, are on the second and third floors, to try to give a better idea of what their experience would be so that you can see those additional

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1 architectural features on the side that they would be facing.

I want to draw your attention briefly to the packet that was handed out. You have in that the March 4, 2022, deviation criteria outline. I'm not going to go over them. I would just ask that in working through the approval -- being that presumptuous -- that you will adopt the findings that were in the staff report and also each of the itemized criteria that were outlined in detail for you in the March 4, 2022, letter.

And then you also have the February 28, 2022, Summit report detailing that homework assignment that we all went back and did. And, again, that was (inaudible) by the City's Public Works Department city engineer to make sure that the numbers were appropriate and not overinflated.

And with that, I will be available for questions.

THE CHAIRMAN: Thank you, Ms. Trimmer. I appreciate that. Thank you for that presentation.

Mr. Chisholm, do we have any public
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comments?
MR. CHISHOLM: Yes, Mr. Chair.
THE CHAIRMAN: For those of you speaking today, please make sure that you state your name and address for the record when you come to speak. You will be given three minutes.

MR. CHISHOLM: First, we have Ted Pappas.
AUDIENCE MEMBER: Ted Pappas, 1807 Elizabeth Place.

I want to say that I had an opportunity at looking at the drawings that have been modified, and I think the improvements have certainly been significant. I do want to remind everyone that Jacksonville has a historic character district. It's going to be in the Cathedral District, and there are six important buildings in that district that are clustered very close together.

We're hoping that the subtleties of color and matching and blending are seriously taken, especially if you have the -- the YWCA building has a certain color brick. Our hope is that if you're trying to blend with that, the contrast would not be serious.

I appreciate the fact that you increased
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the number of trees and foliage, and I think that's certainly -- that's a character there.

All in all, I'd say just please give consideration to the subtleties of the proportions that you have and the proportions of the churches and other buildings. Their fenestration is a lot more delicate and smaller of scale.

So at this point, I just want to say thank you for the improvements that you've made.

Thank you.
THE CHAIRMAN: Thank you, Mr. Pappas. Appreciate those comments.

MR. CHISHOLM: Next, we have Nancy Powell.
(Audience member approaches the podium.)
AUDIENCE MEMBER: Nancy Powell, 1848 Challen Avenue, Jacksonville, Florida.

I'm also with Scenic Jacksonville, and I just want to say I appreciate some of these changes that have been made. We've been following this project. We particularly like the shade trees and (inaudible) that, especially on the sidewalks and on Church -- on all the sides will make a big difference for walkability.

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The entrances -- you know, putting entrances on two of those streets was important. We hope that they will be -- it was hard to see, and we -- in the renderings that I saw that made us want to really see those entrances, but those are a good addition to this project, in addition to the wider sidewalks.

I think there remains a concern about the compatibility between the historic district, the historic -- the YWCA and this building. And one of the things I would like to just ask you, probably more for the future than for now, although it could still be changed, is there is a tendency for all the new buildings to have three materials and three colors and the contrast in colors.

And if you look at some of the best architecture, it does not necessarily have those. And so I would argue, in this case, fewer colors might improve this project. The brick is very important, so we would definitely want to see the brick match the historic district. But I think that's an overall question.

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When you look at articulation and variability, it doesn't all have to be this because, even though they have three different materials and three different colors, they all seem to look like.

Anyway, thank you.
THE CHAIRMAN: Thank you, Ms. Powell.
Appreciate those comments.
Mr. Chisholm, any other comments?
MR. CHISHOLM: Yes. We have Ginny Myrick online. You have three minutes.

MS. MYRICK: Thank you.
I'm Ginny Myrick and I'm president and CEO of the Cathedral District Jax. Our address is 4446 Hendricks Avenue, 32207.

And first I'd like to say thank you to the DDRB staff for these changes. They worked hard to get these changes made, and we appreciate it. And as a former City Councilwoman, I understand the power that the DDRB has to influence the look of downtown.

DDRB has a great responsibility to deliver excellence for downtown. Affordable housing only works when it partners with the government for that gap funding. It allows the developer

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to discount some of the apartments. The Lofts at Cathedral is a $\$ 28$ million project;
66 percent of it is government money.
DDRB is the downtown voice of government.
DDRB should care and be a watch dog over the design of these types of projects. Development in the Cathedral District should not be a stand-alone project. It should be part of a place-making. It should be integrated and contributing to the neighborhood. Affordable housing should not stand out as affordable housing.

The Lofts at Cathedral design can be dropped down in any suburban, exurban, or rural part of Duval, and it has. Just look at Edgewood Avenue in Murray Hill. It's a repetitive design. It's not integrated into a historic neighborhood. The Cathedral District is the most concentrated collection of historic buildings in DIA's boundaries. It contains five historic churches and six historic commercial structures, many of which are landmarked, including the YWCA.

This apartment complex will live for 50 -plus years in downtown. It will be the

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DDRB's legacy and, painfully, the legacy of the Cathedral District.

THE CHAIRMAN: Thank you for those comments, Ms. Myrick.

Mr. Chisholm, any other comments?
MR. CHISHOLM: That's all, Mr. Chair.
THE CHAIRMAN: Thank you.
Before we move into board comments, I'd like to just recognize Council Member Boylan. I appreciate you joining us. Great to have you. And that being said, we'll move into board comments.

And we'll start with you, Mr. Jones.
BOARD MEMBER JONES: Thank you, Chairman Lee.

Again, I think, based on the comments that I had the last time -- and I understand the challenge of this site and a lot of the goals that we're trying to meet in terms of downtown, I really think they went above and beyond the call of duty here in terms of the execution of this final project.

I had some concerns about sidewalks and screenings. And, of course, I think the biggest thing that we heard from a lot of the

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residents was matching up the materials, and I think they did a good job of that, so I don't have any other comments at this point.

Thank you.
THE CHAIRMAN: Thank you, Mr. Jones.
Mr. Harden.
BOARD MEMBER HARDEN: Yeah, I would echo what Mr. Jones mentioned. I think that we need to give a lot of credit to staff and to the applicant for the time that's been put on. And I heard of multiple site visits. I know there's been a lot of conversation back and forth. This has been a several-month process, so definitely appreciate that.

And I appreciate the fact that, you know, some of the comments were about the market. But if the market was such that we could build a product that would be architecturally significant in this market, then we would have every block with an application for a product at this board. And we don't yet. So I hope that it gets there. But I do appreciate the modifications that have been made.

Again, just thank you to staff and the applicant for all the time that's been put into

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it to bring it back to this board.
THE CHAIRMAN: Thank you, Mr. Harden.
Mr. Brockelman.
BOARD MEMBER BROCKELMAN: Thank you, Mr. Chairman.

Mr. Harden, I think, did a great job summing up my thoughts as well, so I'll just leave it there at this time.

THE CHAIRMAN: Ms. Durden.
BOARD MEMBER DURDEN: Thank you, Mr. Chairman.

Quite frankly, I really struggle with how I should vote on this project. I am going to vote for it. But having said that, I want to say some things about how I see this project affecting our city.

What I see happening with so many Vestcor projects is that there's a repetition that I think is very hurtful, extremely detrimental to the long-term development of our downtown in particular.

We see it not only in our downtown, but we're also seeing it at other parts of our city. In multiple Vestcor projects we see the similarity in what -- in the style of the

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doesn't provide that kind of inspiration and, quite frankly, pride that I think all of us want to have in our downtown.

This is not about me. It's not even about us as a board. What it really is is that these decisions end up coming to us. We end up being the bottom line of what our downtown is going to look like. That's what the City Council has asked us to do, is be the bottom line, to look at the design. We will be the voices that demonstrate what our downtown is going to look like in the future.

So if I may, because I know Ryan well, I know Steve Moore well -- I don't know Mr. Rood. But to you and your team and the G 4 architects and all of your team, this is your home town. It is your home town. And I would like you to consider in the future, you know, what your legacy is going to look like, because you will have a legacy.

And I would ask that you think about and bring forth your greatest creativity to add to and to allow us to be prideful and proud of what our downtown is going to look like.

THE CHAIRMAN: Thank you, Ms. Durden.
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BOARD MEMBER LORETTA: Thank you.
If I see this correctly, we do have three recommendations from staff, the third of which talks about site furnishings. That's kind of a condition; is that correct?

MS. RADCLIFFE-MEYERS: Correct.
BOARD MEMBER LORETTA: And so I'd love to add just one more condition, which would just be that if during construction one of these four oak trees along Church Street were to be severely impacted, that, at minimum, they have to come back with a 6 -inch oak tree as a replacement. Right now, there's 12 to 16 inches in size, and by all accounts they're going to be making minimum adjustments around. So I'd just like to make sure that they are maintained and not impacted.

Other than that, I tend to concur with the majority of the group and I do feel like the architecture is reasonably elevated for the surrounding area in this specific section.

So I appreciate everybody's time.
THE CHAIRMAN: Thank you, Mr. Loretta.
Mr. Monahan.
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BOARD MEMBER MONAHAN: I echo the sentiments of my colleagues. I think this is a good project for the district.

THE CHAIRMAN: Thank you, Mr. Monahan.
Council Member Boylan. COUNCIL MEMBER BOYLAN: Thank you, Mr. Chair.

First of all, I want to commend and add my sentiment to Ms. Myrick's comments with respect to the role that you play in our community. I appreciate very much what you do.

Ms. Durden, I do appreciate the caution you offer up to the Vestcor people recognizing the legacy they are going to be having for this area. I do appreciate this, and I -- you're right. This is not typical Vestcor in terms of the design. And their willingness to be attentive to that and melding this into this community I think is a credit to this board as much as anything to get them to where they need to be in this process.

So thank you for the opportunity.
THE CHAIRMAN: Thank you, Council Member Boylan.

Ms. Trimmer, just a question. The
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overall everybody is super happy about that.
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And that's one of the saving graces to allow this, you know, partially to go through.

So let's just not make sure that they destroy it and replace it with a 3 -inch oak tree.

MS. GRANDIN: Okay. So with the 6 -inch replacement, it was a 6 -inch live oak that you were thinking?

BOARD MEMBER LORETTA: Yeah.
MS. GRANDIN: So the condition might be -sorry, Guy.

If one of the trees -- if I got this correct, let me know.

If one of the trees along Church Street is impacted, then the developer would have to provide a 6 -inch live oak tree replacement.

I don't know, does that capture --
BOARD MEMBER LORETTA: I mean, I feel like staff could make that decision at that time, if staff is okay with that. But if staff's not okay --

MR. PAROLA: Yeah. So I think, if I could, through the Chair, (inaudible), she's a landscape architect. So at the beginning and the end of this project, she will walk it with

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the City arborist. And if there's a tree that doesn't look like it will make it, that tree will get replaced. I mean, it's in everybody's enlightened self-interest to do that in lieu of paying into a tree fund, so we'll do that.

THE CHAIRMAN: I think that's okay. I mean, I don't know if we have to have an additional recommendation on top of that process, do we?

MS. GRANDIN: Well, I think adding the extra condition in there isn't a bad thing to put that.

So you would be -- just so you have got the process down -- and you know this. You just have to go through each one of the criteria, the general criteria that go with this deviation and make a finding on each one. And then if you want to add the fourth criteria, you can certainly do that. I think we've got the notes down.

BOARD MEMBER LORETTA: In the grand scheme of things, the way tree mitigation would work is, to some extent, it may accomplish it on the rest of the property by just planting other trees elsewhere. And then they can just go

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back with that 3 -inch or 4 -inch oak tree here.
And so I'm just asking it to be a 6-inch, which would be a little bit more substantial.
That's really the only request.
BOARD MEMBER DURDEN: May I --
THE CHAIRMAN: Yes.
BOARD MEMBER DURDEN: And would that be for any of the trees? The existing --

BOARD MEMBER LORETTA: Yeah, there's four.
BOARD MEMBER DURDEN: Thank you.
MS. GRANDIN: On Church Street, right?
BOARD MEMBER DURDEN: Okay.
THE CHAIRMAN: We'll add that fourth one, then, under the recommendations.

Ms. Grandin, will you help us with the deviation? We need to vote on the deviation as a stand-alone item or can we vote --

MS. GRANDIN: Right. So just to remind everybody, the code requires a separate, positive determination must be made for each criterion by the reviewing body based upon competent, substantial evidence in order to grant the deviation.

So you've got the general deviation criteria that are in the code, but if you don't

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have them --
THE CHAIRMAN: They're in here.
MS. GRANDIN: Okay. So --
THE CHAIRMAN: Well, I guess my question is, as we go through these and affirm these, do we need to vote on each one of these?

MS. GRANDIN: Yes.
THE CHAIRMAN: Each one of the criteria?
MS. GRANDIN: Well, you have to make a positive determination. I don't know that you have to vote on each one. If there's a unanimity of thought amongst everybody, then you wouldn't have to vote on each one.

THE CHAIRMAN: Okay. And then rolling up to the deviation as a stand-alone item, do we need to vote on that deviation as a stand-alone item?

MS. GRANDIN: Well, yes. Yes, you would.
So if you make a determination to each one of these and then -- right, that adds up to the deviation, yes.

THE CHAIRMAN: All right. Okay.
MS. TRIMMER: Through the Chair, we would ask for an initial vote to approve the deviation based on the letter that is in front

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of you and the criteria outlined in the staff report, which I believe as long as you reference those three things, you can approve them kind of en masse, that you recognize it meets the general and specific criteria.

THE CHAIRMAN: Okay. Anyone brave enough to make a motion?

BOARD MEMBER LORETTA: Yeah, I'll make a motion for approval of Deviation Number 1 based upon the staff report and the letter provided by the applicant showing consistence with the BID plan.

BOARD MEMBER DURDEN: Did we refer to the March 4th letter -- March, 4, 2022?

BOARD MEMBER LORETTA: Yes, ma'am. March 4, 2022, letter.

THE CHAIRMAN: Okay. And I'll take a second. And then after the second, I'll affirm each one of the criteria as part of the motion.

BOARD MEMBER DURDEN: I'll do the second.
THE CHAIRMAN: Okay. We have a second from Ms. Durden for approval of the deviation
to Section 656.361.6.2.A.2, as Mr. Loretta
stated, affirming:
A, the effect of the proposed deviation is
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consistent with and furthers the objectives, policies, design, and intention of the BID plan;
$B$, the request is not based exclusively upon a desire to reduce the cost of developing the site, but would accomplish a substantial public benefit;

C, the proposed deviation will not diminish property values in the area surrounding the site and will not interfere with or injure the rights of adjacent properties;

D, the request is not a self-imposed hardship;
$E$, the proposed reduction or deviation will not be detrimental to the public health, safety, or welfare, result in additional public expense or the creation of nuisances;

And, $F$, either there are unique site characteristics such as parcel shape, location, existing utility easements, et cetera, that prevent development consistent with these regulations or strict compliance with these regulations will cause undue economic hardship to the developer.

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one of the trees along Church Street are impacted, then the developer will have to provide a 6 -inch live oak tree to replace it.

THE CHAIRMAN: Okay. As stated by Ms. Grandin, those are the conditions of approval.

All those in favor, please say aye.
BOARD MEMBERS: Aye.
THE CHAIRMAN: Any opposed?
BOARD MEMBERS: (No response.)
THE CHAIRMAN: Motion passes.
MS. TRIMMER: Thank you very much. And thank you, again.

THE CHAIRMAN: All right. We'll move on to DDRB 2021-020, the LaVilla Center special sign exception.

Ms. Radcliff-Meyers, could we have a staff report, please?

MS. RADCLIFFE-MEYERS: Yes. Thank you, Chairman Lee.

All right. I'll go ahead and get started on it and let everybody get out of --

DDRB application 2021-020 seeks approval for a special sign exception to allow for one 24-square-foot electronic changing-message

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device sign on a nonstreet frontage wall.
As seen on this image, the west-facing wall of the building is not located on the street frontage. The building wall is facing a surface parking lot and a vacant lot; however, the sign is proposed on this wall because it provides better visibility for the business.

Per the ordinance, each building is allowed one building identification sign per side of street frontage. Since this wall does not face the street, a special sign exception must be reviewed and approved by DDRB.

This request came to the board in December of 2021 for approval, but was pulled prior to the vote. The board requested additional information regarding the use of the building and what the sign would be advertising. The request is to place an electronic changing-message device sign on a nonstreet frontage wall.

Again, per the ordinance, an electronic changing-message device means any sign with fixed boundaries, frames, or edges visible from a public right-of-way or approved private street that either, one, displays a verbal or a

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1 numerical message that scrolls from left to

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right for no more than eight seconds with an eight-second break between messages with all other portions of the sign static and unchanging; or, two, that can change -- excuse me, changes electronically under the following conditions.

One, the entire portion of the sign that can change shall be static and unchanging for at least eight seconds; and, two, the time to completely change the entire portion of the sign that can change is a maximum of one second; the change shall occur simultaneously for the entire portion of the sign that can change; and, four, there shall be a default design that will ensure no flashing, intermittent message, or any other apparent movement that is displayed should a malfunction occur.

The owner would like the sign to rotate through images of veterans like these shown here on this wall (indicating), not only showing respect to the veteran community, but which would also be in line with the LaVilla Center's mission statement.

The mission statement is: The purpose of the LaVilla Center is to preserve and promote the wall of honor, service, and patriotism which honors the contributions of African-American veterans from the War of 1812 to present; to educate, advocate, and pursue economic development opportunities in support of veterans; and to establish a friendship/city relationship with Vietnam through the San Francisco sister cities and the Jacksonville sister cities program.

As seen here, there are electronic changing-message device signs found within the Downtown Overlay zone. The proposed sign would be similar to these signs and would be regulated under the same requirements.

Based on this information, the Downtown Development Review Board staff recommends approval of DDRB application 2021-020 for a special sign exception to the Downtown Overlay district to allow for one electronic changing-message device sign on a nonstreet frontage totaling 24 square feet.

This concludes the staff report, and staff is available for questions.

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Thank you.
THE CHAIRMAN: Thank you, Ms. Radcliff-Meyers. Appreciate it.

If we could have the applicant give their presentation. Just a reminder, please state your name and address for the record.
(Mr. Taylor approaches the podium.)
MR. TAYLOR: Good afternoon, ladies and gentlemen. Randy Taylor, 4162 St. Augustine Road, Jacksonville, Florida.

As she mentioned, this LaVilla Center, it's really foreign and -- veterans foreign affairs. And they do have an attorney's office, I believe, on site, as well. I'm referring to -- this is the owner's daughter, Faith. The last time I was here, there were some questions that I honestly didn't have the answers for. So she is available for any type of questions pertaining to any of the events and things that go on in there.

So the building -- he has put a lot of money into renovations of the building. He has taken care of the outside of it and the interior.

This, I think, is a great addition for
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them to advertise what they do. It's -- you know, it's not like a business we're looking to -- or restaurant-type advertising or something like that. This is to inform people of what they do there and what kind of promotions and things that can help them get into the community and serve the community better.

So basically, it's a four-by-six. Some of the signs that you saw on the pictures up there, they are a much larger scale of what this is. This is a 24 -square-foot sign, so it's not a huge sign that takes up half the wall or anything like that. This is really for informational purposes.

And as far as the images, there was an example.

I don't know if you could scroll back to that clip.

They do have different things they offer, and this is a good way to show the public as they drive by.

The street that is in question, if you look on the map -- there is a map. There you go.

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Yeah, as you can see from West Union, the building faces that -- the Broad Street side, you definitely have very good visibility from this intersection. And that's the intent of putting it on this wall, just so -- if you put it on the front of the building, you can see it's so close to the sidewalk, you don't see a sign like that unless you're right there. You have to turn to look at it.

So this gives people ample opportunity to take a look at the sign and read what's on there and know if that's something that can be of assistance to the community. Therefore, they were hoping to get this on that side of the building just because of that -- because of the visibility. It lets the sign do its job basically, and it works.

If anybody has any questions, I do have the owner's daughter here for any questions. I know the last time, we had questions as to what they did there and such, and that was a little bit out of my realm. So she's here for questions if anyone has any.

THE CHAIRMAN: Thank you. Appreciate that.

Diane M. Tropia, Inc., Post Office Box 2375, Jacksonville, FL 32203 (904) 821-0300 comments?

MR. CHISHOLM: Mr. Chair, I have three speaker request cards, but I believe these are from the applicant. So if you have public comments, this would be the time to make them. But if not --
(Ms. Danford approaches the podium.)
MS. DANFORD: If you have any questions, my name is Faith Danford. As Mr. Taylor said, my father and I are the owners of the LaVilla Center. It's very important to us. It's very important to him especially. He is a Vietnam veteran. It tells the story of how he graduated college on Friday and drafted on Monday to Vietnam.

You know, he and my sister actually just went back to Vietnam two years ago. So he celebrated his 50th anniversary in Vietnam. So it's very special to him. And we put a lot of work into this mural (inaudible) the wall and a lot of money and time and dedication.

So if you're ever in the Union and Broad area, you know, it's a historical area. You

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know, like LaVilla is right there and the Ritz, the Urban League, et cetera. But it's very special to just pay homage to the men and the women, you know, African-Americans who served in times of war.

So it's very special to us. So it's special to our father and special to our family.

But it just gives, you know, like, light, you know, something positive for, you know, like even the kids in the neighborhood. You know, like a lot of the communities in the neighborhood that come by, you know, and just see the women who -- and the men who contributed to the war.

So it is a great -- I'm not sure of word -- but, you know, like a lot of the news broadcasts, you know, have come by and, you know, looked at this -- looked at the wall, the mural on the wall. It just, you know -- so it's really nice.

So he actually wants the screen to be, like Mr. Taylor said, on the opposite side so you know it's there because if you drive by, you would have to turn your head and you can't

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see the wall. So it's just for a digital space so that people would know it is behind our building.

If anybody has any questions.
THE CHAIRMAN: Thank you.
And if you wouldn't mind, give us your name and address for the record.

MS. DANFORD: Sure.
Faith Danford, 531 West Union Street, Jacksonville, Florida 32202.

THE CHAIRMAN: Thank you. I appreciate that.

MS. DANFORD: Thank you.
THE CHAIRMAN: We'll move on to board comments, Mr. Chisholm, if there are no other public comments.

MR. CHISHOLM: We do not have any, Mr. Chair.

THE CHAIRMAN: Thank you.
And we'll start with you Mr. Monahan.
BOARD MEMBER MONAHAN: No comments at this time.

THE CHAIRMAN: Mr. Loretta.
BOARD MEMBER LORETTA: You know, I had comments at the first go-round. I'm still not

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a thousand percent desirous of having a digital sign downtown. I think we can claim this as a unique location that would not be one that we should just use as a precedence for other locations.

And so with that, I think I could -- I can get around to approval of this. Maybe we can think about making, you know, a request that if -- if the parcel to the west of this does ever get developed that -- you know, we ask them to come back and reevaluate the message sign onto the street frontage or something.

But other than that, I think we can -- I could approve to that.

THE CHAIRMAN: Thank you, Mr. Loretta.
Ms. Durden.
BOARD MEMBER DURDEN: Thank you, Mr. Chairman.

I do have a question about the -- I know that we received yesterday some additional information, and one of them is a photograph. And I saw it up on the screen.

Could you bring that back up, whoever is controlling?

Thank you.
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MS. RADCLIFFE-MEYERS: It's in my presentation, Xzavier.

MR. CHISHOLM: Okay.
BOARD MEMBER DURDEN: Thank you.
MS. RADCLIFFE-MEYERS: It's the one with
all the paintings.
BOARD MEMBER DURDEN: Right. So what I'm trying to understand is, is this what the sign itself is going to look like --

MS. DANFORD: No.
BOARD MEMBER DURDEN: -- or is this a picture of what the whole --

MS. DANFORD: I think that's the western elevation.

BOARD MEMBER DURDEN: You're going to paint the whole western elevation like this?

MS. DANFORD: No. Like, on the back of the building, this is what you see. So if it's on the west side of the building, this is actually a mural that was painted on the building.

BOARD MEMBER DURDEN: Okay.
MS. DANFORD: So this -- so this was completed about a year and a half ago, where we had a dedication ceremony and things like that.

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So we wanted additional (inaudible) on the opposite side of the building to maybe show some of those -- yes, some of those photos as well, but photos of, you know, different veterans in the wars, not just specifically those.

BOARD MEMBER DURDEN: So this is what is currently --

MS. DANFORD: Yes.
BOARD MEMBER DURDEN: -- on the eastern side of the --

MS. DANFORD: Yes.
BOARD MEMBER DURDEN: -- elevation, correct?

MS. DANFORD: Yes.
BOARD MEMBER DURDEN: Okay. I was a little bit confused when I got this, you know, in relation to the sign. I didn't understand the connection. Okay.

Back to the sign. And so I'm looking at Page 2 of the staff report and, you know, I -it's not a very big sign.

MS. DANFORD: Right.
BOARD MEMBER DURDEN: That's probably why I would be willing to vote in favor of it.

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MS. DANFORD: Okay.
BOARD MEMBER DURDEN: I have a lot of respect for what your purposes are --

MS. DANFORD: Thank you.
BOARD MEMBER DURDEN: -- and can definitely support -- feel that I can support that.

I like Mr. Loretta's idea about possibly, you know -- if something is built on that corner, that we come back and readdress that. That seems like it could be a fairly simple condition to be added if the board feels strongly about it.

It's a big deal for me to say okay to not only an interior-lit sign but to one that's going to be moving.

MS. DANFORD: Right.
BOARD MEMBER DURDEN: And like I said, I think because of the size and because of the specific location, we have a one-way street there, that I can -- I will support it.

MS. DANFORD: Thank you.
BOARD MEMBER DURDEN: Thank you. THE CHAIRMAN: Thank you, Ms. Durden.
Mr. Brockelman.
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certificate of occupancy or however staff deems it appropriate so that if it becomes -- I mean, not that you guys are looking to sell it, but if it becomes a different use one day, we don't want it to be used for tacky purposes --

MS. DANFORD: Right.
BOARD MEMBER HARDEN: -- if that makes
sense. So if that's okay with the applicant,
that's how I'd -- but I would support it.
Appreciate it.
THE CHAIRMAN: Thank you, Mr. Harden.
Mr. Jones.
BOARD MEMBER JONES: I don't even think we would be deliberating this issue if it weren't for Union Street.

So the elephant in the room is not the building, which you have done a magnificent job
on, or the need for a variable message sign.
It's the fact that you have what amounts to a
"stroad." It's not a street; it's not a road.
It's somewhere in the middle.
It's doesn't (inaudible) -- it's not
really supporting value creation, which a great
street should do in downtown. It's a massive
freeway that runs right through the heart and
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it bifurcates the historic district from the rest of the core.

So that's why we're even having this conversation, because if it was a magnificent street, we probably wouldn't even be seeing it or having the need for a variable message sign.

So in this case, I side completely with the applicant. I would have to do the same thing.

MS. DANFORD: Thank you.
BOARD MEMBER JONES: You're welcome.
THE CHAIRMAN: Thank you, Mr. Jones.
Council Member Boylan.
COUNCIL MEMBER BOYLAN: I'm fine.
Thank you.
BOARD MEMBER HARDEN: I make a motion to approve.

BOARD MEMBER MONAHAN: Second.
THE CHAIRMAN: Okay.
BOARD MEMBER DURDEN: Is there a condition?
(Simultaneous speaking.)
THE CHAIRMAN: Well, we have a motion to approve and we have a second. Let's move to the discussion, and let's have discussion about

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the condition or the potential condition. I mean, I heard two, one of which I question because, can we really take this sign approval away if another building is built in the future? I mean, is that feasible or no?

MS. GRANDIN: Do you mean another building to the west --

THE CHAIRMAN: On the corner --
MS. GRANDIN: -- of this building so that it blocks the sign?

THE CHAIRMAN: Yeah.
MS. GRANDIN: Sure, you can do that. I think they would probably ask for the sign to be moved since the building would block probably -- although Union Street's -- yeah, it's going that way. So they would probably be the ones coming and saying, "Hey, there's a building being built. You can't see our sign anymore."

THE CHAIRMAN: So is it necessary that we apply a condition to it, I guess, is --

MS. GRANDIN: Probably not. Probably not that. But I think the suggestion of making it specific to this use is a good one. You can do that.

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THE CHAIRMAN: Yeah, I think I would be more in favor, personally, applying a condition that the sign is approved to the current owner and runs with the current owner, and once the current owner no longer occupies the building for the use that they are currently using the building for --

MS. GRANDIN: Right.
THE CHAIRMAN: -- that the sign -- or this sign approval goes away.

MS. GRANDIN: Right.
MS. DANFORD: Okay.
THE CHAIRMAN: Do I need to phrase that more succinctly?

MS. GRANDIN: I think that's good. We have that.

THE CHAIRMAN: Okay. So that will be the only condition with this approval. And we have a motion. We have a second. Now we have this condition. And I'll allow the vote to go forward now at this point.

All those in favor, please say aye.
BOARD MEMBERS: Aye.
THE CHAIRMAN: And any opposed?
BOARD MEMBERS: (No response.)
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THE CHAIRMAN: You have your approval.
MS. DANFORD: Thank you so much.
THE CHAIRMAN: Thank you so much.
MS. GRANDIN: I'm sorry. You need to go through each one of the criteria.

No?
MR. PAROLA: And then we'll align with the staff report which goes through each and every criteria.

MS. GRANDIN: It's not really required in this part of the code. It's just -- so ...

I would, Mr. Chair, if you don't mind, just as Guy said, pull out the staff report for -- this part of the code doesn't specifically say that you have to find a positive determination for each criteria.

THE CHAIRMAN: Okay.
MS. GRANDIN: It's just not a bad idea to do it. So adopt the staff report with that condition.

THE CHAIRMAN: So can I say that or do we need to redo this approval?

MS. GRANDIN: Redo it, please, just to be safe.

THE CHAIRMAN: Okay. So I'll need another
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motion for approval with the condition that we've already listed and letting the staff report serve as findings for the deviation -or the special exception.

BOARD MEMBER HARDEN: So moved.
BOARD MEMBER BROCKELMAN: I didn't know if I needed to reread it. Second.

THE CHAIRMAN: So we have a motion and a second.

All those in favor, please say aye.
BOARD MEMBERS: Aye.
THE CHAIRMAN: Any opposed?
BOARD MEMBERS: (No response.)
MS. GRANDIN: Thank you.
THE CHAIRMAN: Procedural only.
BOARD MEMBER HARDEN: Mr. Chair, I had one more thing I wanted to add. And I don't know if this falls under old business or new business, but just a comment to make.

THE CHAIRMAN: Give me one second. Let me just close out the action items. We have no more action items, so we will move into old business.

If this is an old business item, we can certainly hear it.

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the need to bring it up. That we -- we -- I shouldn't say "we ought to" because that would be -- my purpose in saying it is that I think we should try to be careful about how we characterize particular developments and their style and their character because, for example, with Vestcor, if not for the work that they have done, we wouldn't have the type of critical mass we have today.

And so I, as a -- the purpose of me -- I serve on this board because I want to have a positive impact on downtown Jacksonville and I believe in all the things we talk about, about expecting a higher architectural character to these projects, but the market just doesn't allow for it.

And so I think that if we want to -- we've brought this up before -- if we want to raise the standards, then we raise the standards. But if not, I think we have to be careful to be overly subjective about the product that they bring forward. I think it's particularly sensitive on the riverfront, and I, for one, will be much more stringent on our expectations for projects on the riverfront.

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And I think that we need to do a better job of conveying that to staff so that as projects start to come through the pipeline -I think we're reaching that tipping point to where the expectations will be higher. And I believe we have had conversations about changing the standards. And if we want to do that, we should do it. We should sit down and talk about it instead of creating a guessing game with applicants that come to this board in the future because that's --

The commentary I get is, well, we're not really sure what the expectation is going to be of the board. And we've seen some things pass; we've seen some things get shot down. And so I think it's detracting people from trying to invest in downtown. And we absolutely do not want this.

This board wants to find a way, just like staff, to move things forward and find progress without the -- you know, without creating a negative impact down the road because of the choices we make.

So I felt it was important to bring that up. And perhaps it would serve to have another

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-
meeting. You know, maybe it's something we could do remotely where we can have that conversation instead of at this venue and get some feedback from the public of how we'd do that productively.

But I just don't want to create a guessing game for applicants in the future.

THE CHAIRMAN: Thank you, Mr. Harden.
Is there any other new business?
BOARD MEMBERS: (No response.)
THE CHAIRMAN: Mr. Chisholm, do we have any public comments?

MR. CHISHOLM: No, Mr. Chair.
THE CHAIRMAN: Great. Then I'll consider us adjourned.

Thank you so much.
(The foregoing proceedings were adjourned at 3:05 p.m.)

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STATE OF FLORIDA)
COUNTY OF DUVAL )
I, Diane M. Tropia, Florida Professional Reporter, certify that I was authorized to and did stenographically report the foregoing proceedings and that the transcript is a true and complete record of my stenographic notes.
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DATED this 26th day of March 2022.

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